

### THE CITY OF KEY WEST, FLORIDA COMPREHENSIVE ANNUAL FINANCIAL REPORT

September 30, 2012

Prepared by:

Department of Finance

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# INTRODUCTORY SECTION



### THE CITY OF KEY WEST

Post Office Box 1409 Key West, FL 33041-1409 KeyWestCity.com

March 27, 2013

Honorable Mayor, Members of the City Commission, and Citizens of Key West

### Ladies and Gentlemen:

The Comprehensive Annual Financial Report of the City of Key West, Florida, for the Fiscal Year ended September 30, 2012, is submitted herewith pursuant to the City Charter, Florida Statute Chapter 166.241(4), and Chapter 10.550 of the Rules of the Auditor General of the State of Florida. The comprehensive annual financial report was compiled by Finance Department staff with the close cooperation of the independent auditors. It represents the official report of the City's financial operations and condition to the citizens, City Commission, management personnel of the City, rating agencies, and other interested parties.

Responsibility for both the accuracy of the presented data as well as the completeness and fairness of the presentation, including all disclosures, rests with the City. We believe that the data, as presented, is accurate in all material respects, that the data is presented in a manner designed to fairly set forth the financial position and results of operations of the City as measured by the financial activity of its various funds, and that all disclosures necessary to enable the reader to gain the maximum understanding of the City's financial affairs have been included.

State statutes require an annual audit by independent certified public accountants. The City of Key West's financial statements have been audited by the independent certified public accounting firm of Keefe, McCullough & Co., LLP., CPA's and they have issued an unqualified opinion on the financial statements for the Fiscal Year ended September 30, 2012.

Generally accepted accounting principles (GAAP) require that management provides a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City of Key West's MD&A can be found immediately following the report of the independent auditors.

### **Financial Reporting Entity**

This report includes all funds of the City. The City of Key West provides a full range of services outlined in the Florida Statutes or City Charter. These services include police and fire protection, the construction and maintenance of roads and infrastructure, recreational activities, planning, building and zoning. In addition to its general government activities, the City provides sewer, sanitation, stormwater, marina, parking and mass transit services through enterprise funds.

The City has ultimate responsibility for the Police Officers and Firefighters Retirement Plan and the General Employees Retirement Plan. The Police Officers' and Firefighters' and General Employees' Pension Plan activities are included in the financial statements as fiduciary funds.

The City does not have financial responsibility for The Housing Authority of the City of Key West, Florida; however, the City does appoint board members and provides approximately \$485,000 annually in free sewer, sanitation and stormwater services, which constitutes a financial benefit/burden relationship. Given the overall materiality of the financial benefit/burden, the City has included the Housing Authority as a discretely presented component unit herein.

Keys Energy Services has not met the established criteria for inclusion in the reporting entity and is excluded from this report. Financial reports are available directly from that agency.

### **Overall Financial Condition**

The City of Key West is a two by four mile island located at the southernmost tip of Florida and the continental United States. Tourism is the primary industry throughout all of the Keys which comprise most of inhabited Monroe County. As evidenced below, the tourism industry continues to demonstrate a solid recovery from the "troubled" years of 2007 through 2009.

The hotel bed tax collected in Key West increased by 13 percent over that of the previous fiscal year, ending up at \$ 14,646,000, which is significantly higher than the previous year and almost double the annual collections the years of 2004 through 2007. Monroe County sales tax data reflects retail taxable sales in the amount of \$ 2,720,600,000 for Fiscal Year 2012 as compared to \$ 2,508,500,000 from the previous year, again evidence of a much improved local economy.

Tourists arriving at Key West International Airport for the current fiscal year numbered 360,400, compared to 325,000 for the prior period, up 11 percent and the highest annual arrival numbers ever recorded. Daily cruise ship passengers have a significant impact on the downtown business sector. Cruise ship passengers have been declining since 2003 for a couple of reasons. A weak economy in 2007-2009 and recently emerging markets in Europe and Australia have caused cruise lines to divert ships away from Caribbean routes thus bypassing Key West. In recent years, the number of passengers has stabilized around 850,000 annually. The number of passengers for 2012 was 832,900 as compared to 852,700 in 2011.

Most community leaders agree that tourism is the current and future foundation of the local economy. City user fees, sales tax revenue, gas tax proceeds, parking revenues and cruise ship disembarkation fees continue to provide a significant portion of City government's revenue base. If Key West remains a desirable tourist destination, the revenue base will remain strong.

Past declines in tourist volumes and the effects of an overall sluggish economy appear to be over in the City of Key West. In 2008, the City began to see either a leveling off of major tourism related revenue sources or an actual decline in others. This trend unfortunately continued on through Fiscal Year 2009. However, in Fiscal Year 2010 most major tourism based revenues started to show a rebound over the last three years. As shown above, tourism statistics point to continued growth and an improving economy.

In the past, the City has always faired favorably from the effects of the national economy due to its strong tourism base. However, the past couple of years have been very lean for the businesses and City government alike.

The City began its Fiscal Year 2012 budget process in the middle of the 2011 Fiscal Year, a time when most of its major revenue sources were showing signs of improvement and were exceeding expectations. This apparent turnaround in the local economy set the stage for the 2012 budget.

The following factors affected the development of the Fiscal Year 2011-12 budget:

- Property values have continued to decline over the past four years for a total of 28 percent. The current year values were stable, which one hopes would signal a stabilization of property tax assessments.
- It appears that the economy has slowly begun to turn around and revenues are beginning to show a recovery. Shared state revenues appear to be stabilizing; however, no significant growth could be forecasted.
- Building permit fees, while better than their 2009 low of \$ 958,000, continues to struggle. A rebound in 2010 to approximately \$ 1,389,000 was met with a decline to approximately \$ 1,159,000 in 2011. Because of this decline, the building permit fee budget remains constant for 2012 with no growth projected.
- Charges for services also showed increasing growth in the 2012 budget year with the majority of the approximately \$ 327,000 budgeted 2012 increase coming from parking. Over the past two years, the City has continued to add parking pay stations to replace its aging meter head change machines. Each pay station replaces 10 to 20 meter heads, depending upon the city block. Pay stations accept both change and credit cards and this combination appears to be working extremely well, as consumers that may or may not have sufficient change to pay the old meters are now using their credit cards to pay for parking and avoid the possibility of receiving a parking ticket. As a result of making it easier to pay, parking fines have decreased from approximately \$ 750,000 to \$ 460,000 over the past two years.
- Cost saving measures included a newly awarded ambulance services contract for the City and a reduction in self-insurance funding. In the newly negotiated emergency transport services contract, the City was able to avoid the necessity of annual subsidy that was previously costing upwards of \$ 700,000 per year, instead enjoying a contract that requires no subsidy. With the cost of the City's self-insured claims decreasing, and a sufficient buildup of reserves in the self-insurance fund, the City, was able to decrease its contribution to the insurance fund by approximately 10 percent. This represented a saving to the General Fund of approximately \$ 254,000.

- Completion of the Smather Beach renourishment project in 2011 for \$ 965,000 saved the City the grant match funding of approximately \$ 430,000 in 2012. This is a significant savings and it is hoped the renourishment will survive any tropical storms ensuring a sizable investment will continue for some time.
- A significant cost in the budget is the rent that is required for the City administrative office space. With the pending construction of the new City administration building, expiring rent and deteriorating office environment, the City was required to rent administrative office space for its staff. The cost of the rent is approximately \$500,000 annually.
- Included in the expenditures, the City placed \$400,000 in a salary reserve account to assist in the renegotiation of expiring union contracts and recognized an additional \$159,500 for new positions and reclassifications.

After these and other adjustments were made, the City was able to balance the budget at 1 percent below the "roll back" in ad valorem tax. The General Fund budget for the fiscal year 2012 was 1.8 percent below the original adopted budget for 2011.

As you will see in the financial sections, the operating results for 2012 were positive. Although the General Fund change in the fund balance was only approximately \$832,000, it was a positive indication of a successful fiscal year and almost doubled the change in fund balance from fiscal year 2011.

First quarter performance for Fiscal Year 2013 is tracking well within established budgetary numbers. Tourism-dependent revenues appear to be trending upward and there appears to be no surprise thus far into the 2013 fiscal year.

### **Financial Planning and Budgeting Controls**

The City also maintains strict budgetary controls. The objective of these budgetary controls is to ensure compliance with Florida Statute Section 166.24(3) provisions embodied in the annual appropriated budget approved by the City Commission. Annual appropriated budgets are adopted for all governmental and proprietary funds except as noted below. These budgets are adopted using the modified accrual basis of accounting. This program is readopted annually based on changes in priority and funding. The City is not legally required to, and does not adopt budgets for the Community Development Office Fund and the Pension Funds.

The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is established under City of Key West Ordinance 1.261 at the major category level; i.e., Personal Services, Operating, Capital, Debt Service, Aids to Private Organizations, and Transfers. The City also maintains an encumbrance accounting system as one technique of accomplishing budgetary control. Encumbered amounts expire at year-end but are reappropriated from carryforward amounts only if the amounts encumbered are material and the current year's budget is insufficient to absorb these commitments.

### **Relevant Financial Policies**

The City of Key West budgetary and financial policies provide the basic framework for the overall fiscal management of the City. The main policies consist of the revenue, cash management and investments, debt, and fund balance policies. These policies are used in the development of current activities and planning for future programs.

### Revenue Policy

The City will attempt to maintain a diversified and stable revenue system to avoid reliance on any one revenue source and will attempt to minimize the dependence on property taxes. Charges for services are used to recover partial or full cost of providing services that benefit individual users. Additionally, it is the City's policy that new ongoing operating costs are funded with permanent, ongoing revenue sources. One time operating costs are tied to one-time revenue sources to ensure fund balance integrity.

### Cash Management and Investments Policy

The City follows its adopted investment policy when handling public funds. The intent of this policy is to 1) ensure the preservation of principal, 2) maintain sufficient cash flow to enable the City to meet its obligations, and 3) maximize the return on assets with an acceptably low exposure to risk. The investment policy meets the requirements of Florida Statutes, section 218.415.

Cash temporarily idle during the year was primarily invested in Federal agency issues, non-negotiable certificate of deposits, commercial paper, and the City's bank deposit account. The maturities of the investments range from one to five years, with an average maturity of 1.8 years.

### Debt Policy

The City seeks to maintain the highest bond rating to minimize borrowing costs. Debt is issued when necessary to finance capital projects, but is never used for current operations. The City reviews and evaluates its existing obligations and future borrowing needs regularly.

### Fund Balances

In 2011, the City implemented Governmental Accounting Standards Board (GASB) Statement No. 54 Fund Balance Reporting and Governmental Fund Type Definitions for its governmental activities. GASB Statement No. 54 establishes various classifications of fund balance based on a hierarchy which details constraints placed on the uses of resources by creditors, grantors, contributors, laws or regulations of other governments and those internally imposed. Fund balances classified as restricted are those with externally enforceable limitations in use. Fund balances classified as committed can only be used for specific purposes determined by formal action of the City Commission through an ordinance. Commitments can only be changed or lifted only by the City Commission through an ordinance. Assigned fund balances are amounts that the City intends to use for a specific purpose but are neither restricted nor committed. The intent to utilize these funds may be delegated to the City Manager, at the City Commission's discretion, through resolution. Unassigned fund balance can be viewed as the net resources available at the end of the year.

### **Major Initiatives**

One of the most significant initiatives funded in Fiscal Year 2013 involves the cleaning and up keep of the City's right of ways. During the preparation of the 2013 budget, it became apparent that the City Commission was interested in a cleaner Key West. Through a 2 percent increase in ad valorem tax and increases in the parking rates the City was able to budget almost \$400,000 for 9 new public works employees and equipment solely dedicated to the cleaning and maintaining the City's right of ways.

The City's Department of Transportation is located in a building that is undersized and in poor condition. The 2013 budget includes the construction of a new transit facility with administrative offices, fueling, washing and maintenance facilities. Budget for the facility is approximately \$ 8,500,000 with close to 100 percent of project being paid for with Federal Transit Administration and Florida Department of Transportation grants.

### Certificate of Achievement Award

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Key West for its comprehensive annual financial report for the Fiscal Year ended September 30, 2011. This was the twenty-sixth consecutive year that the City has received this prestigious award. In order to be awarded a Certificate of Achievement, the City must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both accounting principles generally accepted in the United States of America and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements, and are submitting it to the GFOA to determine its eligibility for certification.

### Acknowledgments

The preparation of this report could not be accomplished without the efficient and dedicated services of the entire staff of the Finance Department. We would like to express our sincere appreciation to all members of the department who assisted in and contributed to its preparation. We would also like to thank the members of the City Commission for their interest and support in planning and conducting the financial operations of the City in a responsible, progressive manner.

Respectfully submitted,

BOGDAN YITAS, JR.

City Manager

ROGER D. WITTENBERG

Finance Director

## Certificate of Achievement for Excellence in Financial Reporting

Presented to

### City of Key West Florida

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
September 30, 2011

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



### CITY OF KEY WEST, FLORIDA

### **List of Principal Officials**

### **Elected Officials**

Mayor Craig Cates
Commissioner Jimmy Weekley
Commissioner Mark Rossi
Commissioner Billy Wardlow
Commissioner Tony Yaniz
Commissioner Teri Johnston
Commissioner Clayton Lopez

### **Appointed Officials**

City Manager Bogdan Vitas, Jr.
City Clerk Cheri Smith
City Attorney Shawn Smith

### **Department Directors**

Assistant City Manager - Administration Mark Finigan
Assistant City Manager - Community Operations E. David Fernandez
Building John Woodson
Police Chief Donald J. Lee, Jr.
Community Services Greg Veliz

General Services Doug Bradshaw

Finance and Budget Roger D. Wittenberg

Fire Chief David Fraga

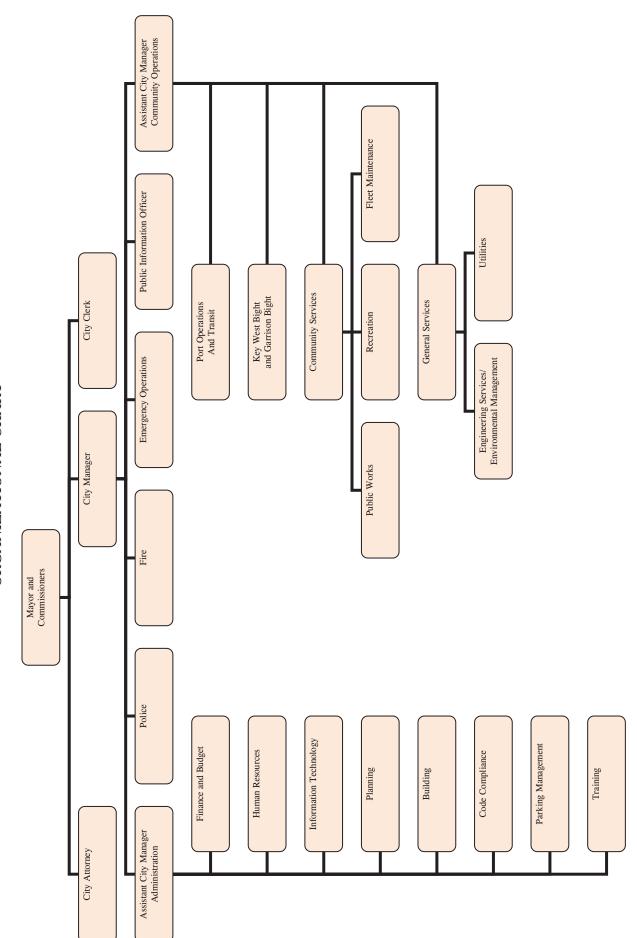
Human Resources Sandy Gilbert (retired)
Management Information Systems Patti McLauchlin

Planning Don Craig
Port Operations and Transportation Jim Fitton
Code Compliance Jim Young

## CITY OF KEY WEST, FLORIDA

### FISCAL YEAR 2011-2012

### ORGANIZATIONAL CHART



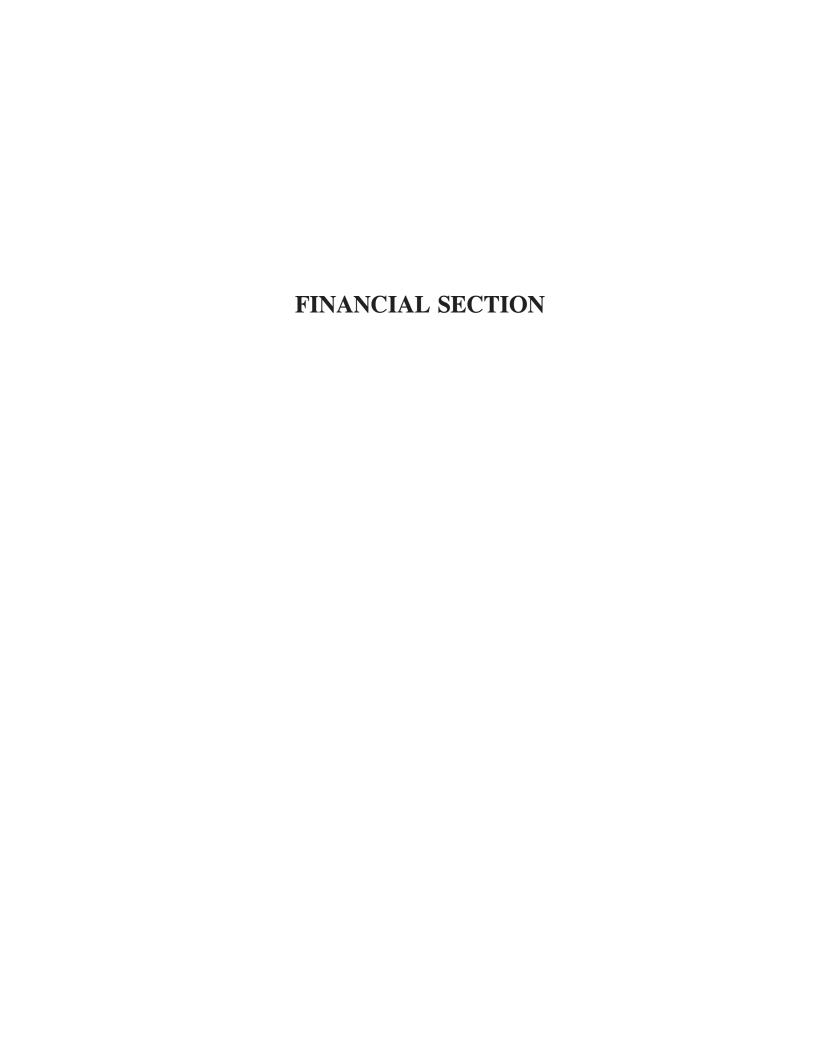
### CITY OF KEY WEST, FLORIDA

### **VISION**

A tropical island with unique community character in harmony with the diversity of its people and with its environment.

### **MISSION**

To preserve and protect our island.



### INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor, City Commissioners and City Manager City of Key West, Florida

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Key West, Florida (the "City"), as of and for the year ended September 30, 2012, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Pension Trust Fund for Police Officers and Firefighters, which represent 61%, 59%, and 67%, respectively, of the assets, net assets, and total additions of the Fiduciary Funds. Also, we did not audit the financial statements of The Housing Authority of the City of Key West, Florida, which is the sole discretely presented component unit. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for the Pension Trust Fund for Police Officers and Firefighters and The Housing Authority of the City of Key West, Florida, is based on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to previously present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Key West, Florida as of September 30, 2012, and the respective changes in financial position, and cash flows, where applicable, and the respective budgetary comparison for the General Fund, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 27, 2013, on our consideration of the City of Key West, Florida's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the analysis of funding progress on pages 3 through 14 and 80 through 82, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and the other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Key West, Florida's financial statements as a whole. introductory section, combining and individual nonmajor fund financial statements and schedules, budgetary comparison schedules, and statistical section, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual nonmajor fund financial statements and schedules and the budgetary comparison schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied by us and the other auditors in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, based on our audit and the reports of other auditors, the information is fairly stated in all material respects in relation to the financial statements taken as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

KEEFE, McCULLOUGH & CO., LLP

Fort Lauderdale, Florida March 27, 2013

On behalf of the City of Key West, Florida, management presents, to the readers of the City's financial statements, this narrative overview and analysis of financial activities for the Fiscal Year ending September 30, 2012. We are offering this discussion and analysis in order to provide the reader with a better understanding of the City's overall financial position. This should be considered in conjunction with the additional information in the transmittal letter on page i and the City's financial statements which begin on page 15.

### **Financial Highlights**

- Total assets of the City exceeded its liabilities at the close of Fiscal Year 2012 by \$288,813,529, an increase of \$8,747,151 from the prior year. The majority of this increase is being generated in the City's Key West Bight (\$1,893,424) enterprise fund and its Infrastructure Surtax Fund (\$5,331,949).
- During the year, the City had revenues of \$19,685,763 in governmental activities generated by program revenues and \$32,483,411 in general revenues for governmental activities. As a result, the total revenues were \$1,805,713 more than last fiscal year (Table 2). A significant portion of the increase was due to an increase in the discretionary sales tax in the Infrastructure Surtax Fund and grant revenue in the Capital Projects Fund.
- The General Fund reported an increase in fund balance of \$832,084 in 2012. In 2012, budgeted revenues had a positive budget variance of \$809,810 due to the improving economy.
- Business type unrestricted net assets increased by \$8,124,617 or 46.6 percent while total net assets increased by \$3,361,691 or 2.4 percent. The increase in unrestricted net assets is mainly due to the Sanitary Sewer System Fund increasing by \$5,487,813.

### **Using This Annual Report**

This annual report consists of a series of financial statements. The Statement of Net Assets and the Statement of Activities (on pages 15 through 18) provide information about the activities of the City as a whole and present a long-term view of the City's finances. Fund financial statements start on page 19. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the City's operations in more detail than government-wide statements by providing information about the City's most significant funds. The remaining statements provide financial information about activities for which the City solely acts as a trustee.

### Reporting the City as a Whole

Our analysis of the City as a whole begins on page 15. One of the most important questions asked about the City's finances is, "Is the City, as a whole, better off or worse off as a result of the activities during Fiscal Year 2011-12?" The Statement of Net Assets and the Statement of Activities report information about the City as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the City's net assets and changes in them. Net assets (the difference between assets and liabilities) is one way to measure the City's financial health or financial position. Over time, increases or decreases in the City's net assets are one indicator of whether its financial health is improving or deteriorating. However, it is also important to consider other non-financial factors, such as changes in the City's property tax base and the condition of the City's infrastructure, to assess the overall health of the City.

Based upon a review of these statements and in the following discussion, you will see that the City's overall financial position has improved over the prior fiscal year.

In the Statement of Net Assets and the Statement of Activities, we divide the City into three kinds of activities:

- Governmental activities: Most of the City's basic services are reported here, including the police, fire, public works and parks departments, as well as, general administration. Property and other intergovernmental taxes, charges for services, and state and federal grants finance most of these activities.
- Business-type activities: The City charges a fee to customers to help cover all or most of the cost of certain services it provides. The City's sewer, stormwater, solid waste and transit systems, as well as, City marina facilities, are reported here.
- Component units: The City includes one separate legal entity in its report: The Housing Authority of the City of Key West, Florida ("KWHA"). The KWHA's board has full administrative responsibilities. The City provides free sewer, stormwater, and solid waste services to the KWHA and is responsible to refund withdrawals from certain debt service accounts of the KWHA, as more fully described in Note 12 of this report. KWHA is considered a component unit of the City and is presented discretely in these financial statements.

### **Reporting the City's Most Significant Funds**

The fund financial statements for each City fund begin on page 19 and provide detailed information about the most significant funds - not the City as a whole. Some funds are required to be established by state law and/or by bond covenants. However, the City Commission establishes other funds to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money. The City's two types of funds (governmental and proprietary) use different accounting approaches.

• Governmental funds: Most of the City's basic services are reported in governmental funds, which focus on how money flows into and out of these funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. We describe the relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds in a reconciliation on the pages immediately following the governmental fund statements.

• **Proprietary funds:** When the City charges customers for the services it provides, whether to outside customers or to other units of the City, these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Assets and the Statement of Activities. In fact, the City's enterprise funds (a component of proprietary funds) are the same as the business-type activities we report in the government-wide statements but provide more detail and additional information, such as cash flows, for proprietary funds. We use an internal service fund (the other component of proprietary funds) to report the City's insurance activity, which provides a service to the City's other programs and activities.

### The City as Trustee

The City is the trustee, or fiduciary, for its employees' pension plans. It is also responsible for other assets that, because of trust arrangements, can be used only for the trust beneficiaries. All of the City's fiduciary activities are reported in separate Statements of Fiduciary Net Assets and Changes in Fiduciary Net Assets on pages 36 and 37. We exclude these activities from the City's other financial statements because the City cannot use these assets to finance its operations. The City is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

### The City as a Whole

The City's combined net assets increased from \$280,066,378 to \$288,813,529. Governmental activities increased \$5,385,460. Most of this increase is the result of a buildup of fund balance in the Infrastructure Surtax Fund of \$5,331,949 for capital projects. Business type activities increased \$3,361,691 of which \$1,893,424 was the result of operations in the Key West Bight Fund.

Total net assets are comprised of \$201,142,301 invested in capital assets, net of related debt, \$45,689,602 restricted for capital projects, transportation, housing initiatives and other purposes, and \$41,981,626 in unrestricted funds. Our analysis below focuses on the net assets (Table 1) and change in net assets (Table 2) of the City's governmental and business-type activities.

Table 1 Net Assets

	Governmental Activities				-Type ties	Total Primary Government			
	FY 12		FY 11	FY 12		FY 11	FY 12	_	FY 11
Current and other assets \$ Capital assets	74,762,709 88,024,379	\$	68,249,762 87,053,642	\$ 33,889,851 149,179,555	\$	31,941,035 152,750,525	\$ 108,652,560 237,203,934	\$	100,190,797 239,804,167
Total assets	162,787,088		155,303,404	183,069,406		184,691,560	345,856,494	_	339,994,964
Long-term debt outstanding Other liabilities	878,521 16,142,798	<b>.</b>	1,025,581 13,897,514	33,527,722 6,493,924		31,923,286 13,082,205	34,406,243 22,636,722	_	32,948,867 26,979,719
Total liabilities	17,021,319	. ,	14,923,095	40,021,646		45,005,491	57,042,965	_	59,928,586
Net assets:									
Invested in capital assets, net of deb	t 88,024,379		87,053,642	113,117,922		118,376,272	201,142,301		205,429,914
Restricted	41,327,816		36,703,702	4,361,786		3,866,362	45,689,602		40,570,064
Unrestricted	16,413,574		16,622,965	25,568,052		17,443,435	41,981,626		34,066,400
Total net assets \$	145,765,769	\$	140,380,309	\$ 143,047,760	\$	139,686,069	\$ 288,813,529	\$	280,066,378

### **Governmental Activities - Net Assets**

The \$ 145,765,769 in net assets of the City's governmental activities are comprised of \$ 88,024,379 invested in capital assets, net of related debt, \$ 41,327,816 in restricted assets and \$ 16,413,574 in unrestricted net assets, which is the part of net assets than can be used to finance day-to-day operations of the General Fund and other governmental activities.

The invested in capital assets increased slightly from the previous year by \$ 970,737. This is primarily the result of new additions of \$ 4,441,560 netted against current year depreciation of \$ 3,414,843.

Restricted net assets of \$41,327,816 are restricted to comply with the requirements of the special revenue funds or other legal requirements. The increase in restricted net assets was \$4,624,114. The majority of this increase is due to an increase in the Infrastructure Surtax Fund's net assets as a result of the accumulation of resources for the development Truman Waterfront.

Unrestricted net assets decreased by \$ 209,391. Contribution factors were an increase of \$ 534,737 in other post-employment benefits (OPEB) and a \$ 222,236 increase in compensated absences.

### **Business-Type Activities – Net Assets**

The \$ 143,047,760 in net assets of the City's business type activities are comprised of \$ 113,117,922 invested in capital assets, net of related debt, \$ 4,361,786 in restricted assets and \$ 25,568,052 in unrestricted net assets. This is an increase of 2.4 percent in net assets.

The invested in capital assets decreased from the previous year by \$ 5,258,350. This is primarily the result of new additions of \$ 3,857,085 netted against current year depreciation of \$ 7,362,121. Restricted net assets of \$ 4,361,786 are restricted to comply with the requirements of the sewer bond issues and the requirement of Florida Department of Environmental Protection as it relates to the closure of the landfill. Unrestricted net assets increased \$ 8,124,617. The increase in unrestricted net assets was the result of a liability payable to FEMA being financed by the issuance of the Sewer System Revenue Bonds, Series 2012 for the repayment of capital projects subsequently disallowed by FEMA.

Table 2 Change in Net Assets

	Governmental Activities				Business-Type Activities						Primary rnment	
	FY 12	_	FY 11	-	FY 12	_	FY 11	-	FY 12	_	FY 11	
Revenues:												
Program Revenues:												
Charges for services \$	12,118,961	\$	12,562,686	\$	32,791,159	\$	33,388,454	\$	44,910,120	\$	45,951,140	
Operating grants and contributions	3,970,832		3,828,559		1,274,318		1,486,649		5,245,150		5,315,208	
Capital grants and contributions	3,595,970		3,272,380		1,435,875		2,632,737		5,031,845		5,905,117	
General Revenues:												
Taxes: property and other	30,402,111		28,876,860		-		-		30,402,111		28,876,860	
Intergovernmental	775,924		649,792		-		-		775,924		649,792	
Investment earnings	437,365		530,078		240,920		313,517		678,285		843,595	
Other revenues	868,011	_	643,106	_	254,230	_	718,613	_	1,122,241	_	1,361,719	
Total revenues	52,169,174		50,363,461		35,996,502		38,539,970		88,165,676		88,903,431	

Table 2 Change in Net Assets (continued)

		Governmental Activities			Business-Type Activities				Total Primary Government			
	FY 12 FY 11 FY 12 FY 11		_	FY 12	_	FY 11						
Program Expenses:												
General government		15,550,150		14,830,564	-		-		15,550,150		14,830,564	
Public safety		22,859,420		21,737,551	-		-		22,859,420		21,737,551	
Transportation		5,339,267		3,363,600	-		-		5,339,267		3,363,600	
Economic environment		3,762,187		2,955,957	-		-		3,762,187		2,955,957	
Culture and recreation		2,599,679		2,320,962	-		-		2,599,679		2,320,962	
Human services		398,751		394,499	-		-		398,751		394,499	
Sanitary Sewer System		-		-	10,710,125		11,151,202		10,710,125		11,151,202	
Solid waste		-		-	7,268,169		7,444,222		7,268,169		7,444,222	
Stormwater		-		-	2,534,695		2,665,738		2,534,695		2,665,738	
Marinas (Key West and									-			
Garrison Bight)		-		-	5,833,344		6,543,394		5,833,344		6,543,394	
Transit		-		-	2,562,738	-	2,805,441	_	2,562,738	_	2,805,441	
Total expenses		50,509,454	_	45,603,133	28,909,071	_	30,609,997	_	79,418,525	_	76,213,130	
Excess before transfers		1,659,720		4,760,328	7,087,431		7,929,973		8,747,151		12,690,301	
Transfers (net)		3,725,740		2,842,486	(3,725,740)	_	(2,842,486)	_	-	_	-	
Change in net assets	\$	5,385,460	\$	7,602,814	\$ 3,361,691	\$	5,087,487	\$	8,747,151	\$_	12,690,301	

The City's total revenues reported are \$88,165,676, which in part represents \$44,910,120 in charges for services and \$30,402,111 in property and other taxes. Total operating expenses of \$79,418,525 are reported. As shown above, while revenues have remained constant, expenses have increased for the year. The major areas that expenditures increased were in public safety due to increases in salary and pension contributions and transportation related to the Navy and the outer mole pier rehabilitation.

### **Governmental Activities - Change in Net Assets**

Total revenues for the City's governmental activities of \$52,169,174 include \$12,118,961 in fees, fines and charges for services, as well as, \$30,402,111 in property, state shared and local taxes.

For the year, the City's governmental revenues increased \$1,805,713 or a 3.6 percent increase. The increase of \$1,525,251 is mainly due to an increase in state shared revenue made up of the half cent and one cent sales tax collections.

Other items of note are charges for services decreased for the year by \$443,725. Although parking fees increased almost \$150,000, it was a reduction in cruise ship passengers that caused this revenue category to decrease for the year. Cruise ship disembarkation fees for the year were down \$427,383. As described in the transmittal letter, cruise ship revenues are one of the few revenues of the City that have continued to decline in recent years.

The cost of all governmental activities this year was \$50,509,454. However, as shown in the Statement of Activities on page 17, the amount that our taxpayers ultimately financed for these activities, through City ad valorem taxes, was \$14,428,961. This is because \$12,118,961 of the cost was paid for by those who directly benefited from the programs as well as other governments and organizations that subsidized certain programs with grants and contributions, providing \$7,566,802. The City paid for the remaining "public benefit" portion of governmental activities with taxes (some of which could only be used for certain programs) and with other revenues, such as interest and general entitlements.

Table 3 presents the cost of each of the City's five largest programs: general government, public safety, culture and recreation, transportation, and economic environment as well as each program's *net* cost (total cost less revenues generated by the activities). The net cost shows the financial burden that was placed on the City's taxpayers by each of these functions. As you can see, the only profit-making program is transportation due to the inclusion of cruise-ship and parking revenues.

Table 3
Governmental Activities

	Tot of S		Net (Co			
	FY 12	_	FY 11	FY 12	-	FY 11
General government	\$ 15,550,150	\$	14,830,564	\$ (12,699,837)	\$	(12,183,843)
Public safety	22,859,420		21,737,551	(20, 101, 223)		(19,025,349)
Culture and recreation	2,599,679		2,320,962	(1,939,412)		(929, 254)
Transportation	5,339,267		3,363,600	4,705,986		6,845,777
Economic environment	3,762,187		2,955,957	(414,931)		(324,385)
All others	398,751	_	394,499	(374,274)	_	(322,454)
Totals	\$ 50,509,454	\$_	45,603,133	\$ (30,823,691)	\$	(25,939,508)

### **Business-Type Activities – Changes in Net Assets**

Revenues of the City's business-type activities (see Table 2) decreased by 6.6 percent (\$38,539,970 in 2011 compared to \$35,996,502 in 2012). The majority of this decrease is the result of a decrease of \$1,196,862 in capital grants. The majority of this decrease in capital grants can be attributed to the Sanitary Sewer System Fund where grant revenue dropped by \$1,248,997 due to the completion of the American Recovery and Reinvestment Act (ARRA) funded projects. Charges for services also decreased from the prior fiscal year by \$597,295. A major contributor is the \$1,077,761 decrease in the Sewer Fund. This reduction is a direct result of the Navy sewer billings. The billings are significantly down due to the completion of billable capital projects and a 5 percent reduction in Navy flow.

### **Financial Analysis of the City's Funds**

As stated previously, the City of Key West uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

**Governmental funds**. The focus of the City's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unrestricted fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. As of September 30, 2012, the City's governmental funds reported combined fund balances of \$53,445,428, which is an increase of \$5,025,482 in comparison with the prior fiscal year. This substantial increase can be attributed to the increase in the Infrastructure Surtax Fund as described previously.

The General Fund is the chief operating fund of the City. As of September 30, 2012, the unassigned fund balance account in the General Fund was \$10,202,439, an increase of \$941,999 from the previous year. The current year's increase in unassigned fund balance is greater than the prior year's increase of \$459,215. This unassigned fund balance amount represents 25.8 percent of the 2012 General Fund budgeted expenditures, excluding capital outlay. This put the unassigned fund balance at the high end of the City's fund balance policy of between 20 percent and 25 percent of budgeted expenditures.

Total General Fund revenues remained basically the same as the previous year, total expenditures increased \$475,052, or 1.2 percent. This increase is due to many significant factors. The major drivers of General Fund expenditures are always personal service costs. The City's required contribution to the Police Officers' and Firefighters' Pension Fund increased by approximately \$291,000 over last year's required contribution. As noted in the transmittal letter, significant cost saving measures were implemented in the General Fund, to include a rebid of the ambulance service contract that resulted in a savings of over \$700,000. Reductions in grant funding match for beach renourishment project completed in FY 2011 saved the City \$430,000 and a reduction in required self-insurance funding saved \$245,000.

During fiscal year 2012, the City adopted an indirect cost allocation model. The model consisted of three elements of costs: indirect cost for services provided to other funds by the General Fund, payment in lieu of taxes and a right of way/franchise element. The net effect of the implementation of the plan on the General Fund was to increase the funds full time equivalent employees by 7 or approximately \$ 575,000 in personal service related expenditures. However, on the revenue side, transfers in from other funds increased by about \$ 750,000 as a result of the new cost allocation methods adopted.

**Proprietary funds**. The City of Key West proprietary fund statements provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net assets of proprietary funds at year-end are as follows:

		<b>Unrestricted Net Assets (Deficit)</b>							
Fund		FY 12		FY 11					
Sanitary Sewer System Solid Waste Stormwater Key West Bight Garrison Bight	\$	7,505,030 8,270,852 (2,123,476) 9,433,168 1,833,288	\$	2,017,217 7,223,766 (2,378,390) 8,783,118 1,563,480					
Transit System		649,190	_	234,244					
	\$ _	25,568,052	\$ _	17,443,435					

For the year ending September 30, 2012, the Sanitary Sewer System Fund unrestricted net assets increased by \$5,487,813. The increase in unrestricted net assets was the result of a liability payable to FEMA being financed by the issuance of the Sewer System Revenue Bonds, Series 2012. The repayment to FEMA was required due to the disallowance of previously funded capital projects. A decrease in invested in capital assets, net of related debt was the offsetting result.

While Solid Waste Fund unrestricted net assets increased by \$1,047,086, total net assets remained relatively the same, only increasing by \$523,679.

The Stormwater Fund unrestricted net assets (deficit) increased by \$254,914; while invested in capital assets, net of related debt, increased by \$638,213 mainly due to capital construction grants received from other agencies. Overall, Stormwater total net assets increased by \$893,127.

The Key West Bight Fund had an increase in total net assets of \$1,893,424. Operating results at the Bight have improved along with improving economic conditions.

### Fiscal Year 2011-12 General Fund Budgetary Highlights

During the Fiscal Year 2012, the City made various budget amendments which were approved by the City Commission to maintain budget compliance within its major categories. As required by City code, all contracts and purchases in excess of \$ 20,000 were approved by the City Commission.

General Fund revenues fell short from budget in four categories: Taxes, Charges for Services, Fines and Forfeitures and Contributions and Other; were all short of budgeted expectations. In addition, five of the major categories posted revenues that were less than the year before.

General Fund revenues in total exceeded the budgeted amount by \$809,810. Taxes were \$94,730 less than budget and \$338,174 less than last year. Intergovernmental revenues were \$1,063,572 over budget and \$493,766 above last year's collections due in part by approximately \$585,000 more collected in half cent sales tax in fiscal year 2012. Also contributing to this increase is the Police and Fire state pension pass through of \$641,624 as described below. Charges for Services are down from budget \$222,489 due largely in part to decreasing cruise ship passengers. Fines and Forfeitures were under budget by \$185,568 and \$104,437 less than the prior year. The majority of this decline is attributable to a decrease in parking fines, approximately \$116,000. The City has installed 57 parking pay stations over the last few years and removed the old coin operated meters. The new pay stations take both coins and debit/credit cards where the old meters only took coins. Now, because it is much easier for the consumer to pay for parking, fine revenue has declined over the past three years by \$298,000 while parking revenues increased \$545,000.

Total General Fund expenditures were lower than the budget by \$ 752,651. Personal Services were \$ 307,163 over budget due to the factors discussed herein. To properly record the receipt of funds of Florida Statutes Chapter 175 and 185 into the Police Officers' and Firefighters' Pension Fund, an entry was recorded to recognize the revenue of \$ 641,624, and the related expense, in personal service costs. As this funding is a direct pass through to the Pension Fund, the revenue and related expenditure was not budgeted. The operating expenditures budget had a positive variance of \$ 917,737 which was made up of a number of positive variances throughout the category. Some of the more significant variances were professional services in the planning department, \$ 104,885 due to delays in finishing various plan amendments, and approximately \$ 166,000 in repairs and maintenance in which funds were budgeted to perform environmental cleanup at the Truman Waterfront that the Navy assumed responsibility for. While the decline in cruise ship passengers has a negative effect on revenue it had a positive effect on expenditures. A savings of approximately \$ 170,000 was realized in transportation and security costs as it is related to the decline in number of passengers disembarking.

### **Capital Assets**

At the end of Fiscal Year 2012, the City had \$237,203,934 invested in a broad range of capital assets, including police and fire equipment, buildings, park facilities, roads, bridges, and water and sewer lines. (See Table 4 below).

Table 4
Capital Assets at Year-End

	Governmental Activities			Business-Type Activities				Total Primary Government			
	FY 12	-	FY 11	FY 12	_	FY 11		FY 12		FY 11	
Land \$	53,186,804	\$	53,186,804	\$ 18,681,034	\$	18,681,034	\$	71,867,838	\$	71,867,838	
Buildings and improvements	13,950,991		13,950,991	48,571,007		48,573,753		62,521,998		62,524,744	
Machinery, equipment and furniture	19,087,529		18,698,483	17,210,390		17,574,727		36,297,919		36,273,210	
Infrastructure	41,945,261		38,036,785	153,192,955		148,834,988		195,138,216		186,871,773	
Construction in progress	4,343,478		4,772,013	6,784,399		7,565,809		11,127,877		12,337,822	
Depreciation	(44,489,684)		(41,591,434)	(95,260,230)		(88,479,786)		(139,749,914)		(130,071,220)	
		_			_						
Totals \$	88,024,379	\$_	87,053,642	\$ 149,179,555	\$_	152,750,525	\$	237,203,934	\$	239,804,167	

This year's major additions included:

In the Governmental funds, major additions included approximately \$ 3,100,000 in sidewalk renovations and installation as a result of ARRA funding. The City also invested over \$ 450,000 in police patrol cars to replace some of its aging fleet.

In the Business-Type Activities:

- The Sanitary Sewer System Fund invested and additional \$ 645,000 in the headworks project, to complete this project in fiscal year 2012. The total cost for this project was approximately \$ 3,650,000 over a three year period.
- The Stormwater Fund incurred approximately \$ 1,900,000 in various projects, aimed at reducing flooding and standing water.
- The Key West Bight Fund funded approximately \$ 965,000 towards the completion of various ongoing projects at the marina.

More detailed information about the City's capital assets is presented in Note 4 to the financial statements.

### **Debt Administration**

At year-end, the City had \$34,406,243 in bonds and notes outstanding, including unamortized losses on early retirement and premiums/discounts, as shown in Table 5:

Table 5
Outstanding Long Term Debt at Year-End

		Governmental Activities				Business-Type Activities				Total Primary Government			
	_	FY 12		FY 11	-	FY 12		FY 11		FY 12	_	FY 11	
Promissory note Revenue bonds and notes	\$	878,521	\$	1,025,581	\$	2,699,700 30,828,022	\$	2,971,112 28,952,174	\$	3,578,221 30,828,022	\$	3,996,693 28,952,174	
Totals	\$_	878,521	\$	1,025,581	\$	33,527,722	\$	31,923,286	\$	34,406,243	\$_	32,948,867	

In February 2012, the City closed on \$4,065,000 in Sewer System Revenue Bonds, Series 2012. The proceeds from these bonds were used, coupled with existing reserves, to repay approximately \$6,300,000 to the Federal Emergency Management Agency ("FEMA") for cost that were subsequently disallowed relating to Hurricane Irene.

The bonds are secured by a pledge of the net revenue of the Sanitary Sewer System Fund operating activities. The bonds mature October 1, 2021 and are payable semi-annually on April 1, and October 1. The bonds bear interest at a rate of 2.07 percent.

Other obligations include accrued vacation pay, sick leave and outstanding/estimated insurance claims. More detailed information about the City's long-term liabilities is presented in Note 12 to the financial statements.

### **Economic Factors and Next Year's Budgets and Rates**

### **Budget Preparation**

The following factors affected the development of the Fiscal Year 2012-13 budget, as revenues of the City appear to have stabilized and show signs of improvement.

Property values have continued to decline over the past five years for a total of 28 percent. The current year 2013 decline was approximately 1 percent, which has been the smallest in five years and which one hopes would signal a stabilization of property tax assessments.

Building permit fees, continued their slow growth from the 2009 low of \$ 958,000. Because of the unpredictable nature of the fees, the building permit fee budget remains constant for 2013 with no growth projected.

Charges for services also showed a decline in growth in the proposed 2013 budget year with the decrease in cruise ships of \$ 584,000 leading the way. The City has continued to add parking pay stations to replace its aging meter head change machines. Each pay station replaces 10 to 20 meter heads, depending upon the city block. The ability to add new pay stations that will continue to produce the results as seen in the past has diminished. The remaining meter heads are scattered around the town and do not produce the same returns. Because of this and the declining cruise ship dollars, management found it necessary to recommend a twenty-five cent per hour increase in the parking rate which is expected to generate approximately \$ 300,000 annually.

Some relief was found in State shared revenue that continues to produce reasonable annual increases of late.

On the expenditure side, several sizable increases were expected. The City's health care provider proposed a 20 percent increase in annual premium to the City. This would have amounted to an approximately \$ 700,000 increase. Through plan changes, the City was able to reduce the increase down to 12 percent. This represented a slightly over \$ 400,000 increase to the General Fund health insurance premium costs. In order to meet the estimated police and fire pension contribution requirements a budgeted increase of almost \$ 800,000 over that of fiscal year 2012 was necessary.

Along with the budgeted step increases for police and fire of approximately \$487,000, the City placed approximately \$465,000 in a salary reserve account to assist in the renegotiation of expiring union contracts and to support increases to the teamsters and exempt employees that have no step plan in place. This amounted to a 2 percent increase.

For the second straight year, the City was able to decrease its self-insured claims funding. With sufficient buildup of reserves in the self-insurance fund, the City was able to decrease its contribution to its insurance fund by approximately 10 percent. This represented a saving to the General Fund of approximately \$254,000.

With no new revenue source available and significant increases in key expenditures, management proposed a 2 percent increase above the rolled back rate in order to balance the budget.

At the final hearing, prior to the adoption of the budget, the City Commission made some significant changes. In order to meet the demands of their constituents for a cleaner city, the City Commission added nine (9) new public works right-of-way employees and associated equipment totaling approximately \$ 400,000. In order to pay for these improvements the City Commission increased the hourly parking rate by an additional twenty-five cents, bringing the total increase on the hourly rate to fifty cents.

The City Commission also added approximately another \$ 232,000 to the salary reserve contingency. To balance the final changes the City Commission authorized the use of slightly over two days' worth of General Fund reserves. This still left reserves at the high end of the fund balance policy and the millage rate 2 percent above the rolled back rate.

### **Economic Outlook**

The economy of Key West has begun to pick up in 2012. All tourism revenues have shown increases. Building permits are slowly recovering and parking is still strong. Cruise ship revenue is the only revenue source that continues to struggle, but a lot of that is being controlled by the cruise lines themselves in their marketing strategies.

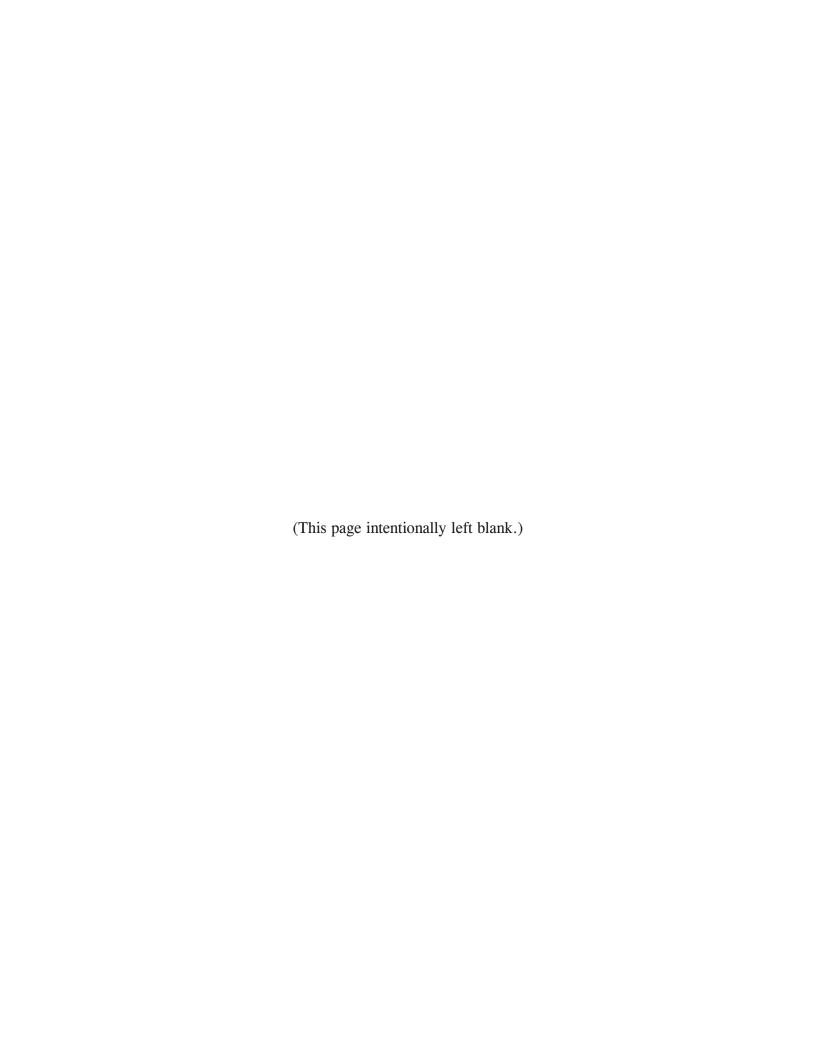
As previously discussed in the transmittal letter, tourism statistics point to a recovering tourism economy. The hotel bed tax collected in Key West increased by 13 percent over that of the previous fiscal year, ending up at \$14,646,000, which is significantly higher than the previous year. Tourists arriving at Key West International Airport for the fiscal year numbered 360,400, compared to 325,000 – an increase of 11 percent and the highest total ever recorded. The daily cruise ship passengers have a significant effect on the downtown business sector. Local sales tax collection increased significantly in 2012, with both the half cent sales and one cent sales tax recording significant growth.

The return of tourism will not only help the local economy, but benefits the City directly. Many visitors drive down the scenic Overseas Highway from the mainland. Parking meters, parking fines, and parking lots account for almost 10 percent of the general fund revenue sources. With the increase, sales tax collections, gas tax collection and other state shared revenues will slowly begin to recover. In addition, the City leases many properties which rely on tourism. Many of these leases include rents based on sales volume that directly benefits the City as the sales of food, beverages and merchandise increase. Monroe County sales tax data reflects retail taxable sales in the amount of \$2,720,600,000 compared to \$2,508,500,000 from the previous year.

### **Contacting the City's Financial Management**

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, please visit the City's web site at www.keywestcity.com or by contacting the Finance Department, City of Key West, P.O. Box 1409, Key West, FL 33041.

# **BASIC FINANCIAL STATEMENTS**



#### STATEMENT OF NET ASSETS September 30, 2012

	Governmental Activities	Primary Governme Business-type Activities	nt Total	Component Unit
	rectivities	retivities	<u> </u>	
ASSETS:				
Current assets:				
Cash, cash equivalents, and investments	\$ 62,339,134	\$ 24,584,697	\$ 86,923,831	\$ 3,317,669
Cash, cash equivalents and investments				
(restricted)	-	4,978,363	4,978,363	3,131,869
Accounts receivable (net of allowances)	984,747	3,310,527	4,295,274	37,882
Interest receivable	-	-	-	924
Intergovernmental receivables	4,190,960	2,088,838	6,279,798	1,548,583
Inventories	10,995	593,369	604,364	67,386
Prepaid items and other assets	117,555	30,007	147,562	721,893
Mortgage notes receivable	8,600	-	8,600	-
Internal balances	2,035,780	(2,035,780)		
Total current assets	69,687,771	33,550,021	103,237,792	8,826,206
Noncurrent assets:				
Net pension assets	3,702,190	-	3,702,190	-
Capital assets:	, ,		, ,	
Land	53,186,804	18,681,034	71,867,838	10,783,641
Buildings and improvements	13,950,991	48,571,007	62,521,998	60,204,086
Infrastructure	41,945,261	153,192,955	195,138,216	1,167,753
Machinery, equipment and furniture	19,087,529	17,210,390	36,297,919	1,197,410
Accumulated depreciation	(44,489,684)	(95,260,230)	(139,749,914)	(23,741,317)
Construction in progress	4,343,478	6,784,399	11,127,877	4,799,848
Other, including loans and				
mortgage notes receivable	1,372,748	339,830	1,712,578	618,372
<b>Total noncurrent assets</b>	93,099,317	149,519,385	242,618,702	55,029,793
Total assets	\$ 162,787,088	\$ 183,069,406	\$ 345,856,494	\$ 63,855,999

		<b>Primary Governme</b>	ent	
	Governmental	Business-type		Component
	Activities	Activities	Total	Unit
LIABILITIES:				
Current liabilities:				
Accounts payable and accrued expenses \$	2,439,005	\$ 1,415,651	\$ 3,854,656	\$ 1,047,317
Accrued wages and benefits	1,342,045	137,753	1,479,798	-
Unearned revenue	1,169,201	658,515	1,827,716	-
Intergovernmental	266,559	-	266,559	280,818
Deposits	102,319	-	102,319	-
Insurance claims payable	1,391,258	-	1,391,258	-
Retainage payable	355,547	105,626	461,173	_
Due to fiduciary fund	878,326	_	878,326	82,907
Compensated absences	1,957,360	124,559	2,081,919	29,142
Accrued interest	-	619,783	619,783	293,818
Bonds and notes payable	147,059	2,533,911	2,680,970	952,418
Other	147,037	40,000	40,000	363,683
Other		40,000	40,000	303,003
Total current liabilities	10,048,679	5,635,798	15,684,477	3,050,103
Noncurrent liabilities:				
Notes payable	878,521	2,699,700	3,578,221	7,059,545
Revenue bonds payable	-	30,828,022	30,828,022	24,657,914
Insurance claims payable	1,835,862	-	1,835,862	-
Landfill closure costs payable	-	103,333	103,333	-
Compensated absences	1,351,570	121,820	1,473,390	262,266
OPEB liability	1,789,869	172,332	1,962,201	77,852
Other	1,116,818	460,641	1,577,459	
Total noncurrent liabilities	6,972,640	34,385,848	41,358,488	32,057,577
Total liabilities	17,021,319	40,021,646	57,042,965	35,107,680
NIEW ACCEPTO				
NET ASSETS:	00 024 270	112 117 000	201 142 201	21 741 544
Invested in capital assets, net of related debt	88,024,379	113,117,922	201,142,301	21,741,544
Restricted for:	20 514 452	1 500 000	22 214 452	
Infrastructure and capital projects	30,714,473	1,500,000	32,214,473	-
Debt service	-	2,757,535	2,757,535	-
Landfill closure	<del>-</del>	104,251	104,251	-
Transportation	6,231,863	-	6,231,863	-
Natural resources	1,282,641	-	1,282,641	-
Housing initiatives and				
urban redevelopment	2,846,903	-	2,846,903	1,421,841
Law enforcement	251,936	-	251,936	-
Unrestricted	16,413,574	25,568,052	41,981,626	5,584,934
Total net assets \$	145,765,769	\$ 143,047,760	\$ 288,813,529	\$ 28,748,319

#### STATEMENT OF ACTIVITIES

For the Year ended September 30, 2012

				Pro	gram Revenue	s	
Functions/Programs PRIMARY GOVERNMENT: Governmental activities:		Expenses	Fee, Fines and Charges for Services	<u>(</u>	Operating Grants and Contributions	<u>.</u>	Capital Grants and Contributions
General government Public safety Transportation Economic environment Culture and recreation Human services Interest	\$	15,520,146 22,859,420 5,339,267 3,762,187 2,599,679 398,751 30,004	\$ 2,717,004 2,149,732 7,021,023 25,904 205,298	\$	133,309 71,723 - 3,321,352 419,971 24,477	\$	536,742 3,024,230 - 34,998 -
Total governmental activities	_	50,509,454	12,118,961		3,970,832	_	3,595,970
Business-Type Activities: Sanitary Sewer System Solid Waste Key West Bight Stormwater Garrison Bight Transit System	_	10,710,125 7,268,169 4,588,373 2,534,695 1,244,971 2,562,738	11,639,472 9,186,577 6,973,937 2,467,541 1,453,649 1,069,983	_	1,274,318	_	1,406,305 - 29,570
Total business-type activities	_	28,909,071	32,791,159	_	1,274,318	_	1,435,875
Total primary government	\$	79,418,525	\$ 44,910,120	\$_	5,245,150	\$_	5,031,845
COMPONENT UNIT:  The Key West Housing Authority of of the City of Key West, Florida	\$ _	12,297,298	\$ 6,891,150	\$_	6,376,864	\$ _	1,011,484

#### General revenues:

Taxes:

Property taxes, levied for general purposes

Communications taxes

Local business tax

Municipal revenue sharing gas and cigarette tax

One cent sales tax

Half cent sales tax

Local option gas tax

Intergovernmental income (unrestricted)

Payment in lieu of tax

Investment earnings

Other

Transfers in (out)

Total general revenues and transfers

Change in net assets

NET ASSETS, October 1 (as restated, Note 17)

NET ASSETS, September 30

Net (Expense) Revenue and Changes in Net Assets
---

	Primary Governm	ent			
~	<b>Business-</b>				~
Governmental	type				Component
Activities	Activities	_	Total	_	Units
(12,669,833)	\$ -	\$	(12,669,833)	\$	-
(20, 101, 223)	-		(20, 101, 223)		-
4,705,986	-		4,705,986		-
(414,931)	-		(414,931)		-
(1,939,412)	-		(1,939,412)		-
(374,274)	-		(374,274)		-
(30,004)		_	(30,004)	_	-
(30,823,691)		_	(30,823,691)	_	-
	000 045		000 045		
-	929,347		929,347		-
-	1,918,408		1,918,408		-
-	2,385,564		2,385,564		-
-	1,339,151		1,339,151		-
-	208,678		208,678		-
-	(188,867)	-	(188,867)	-	-
	6,592,281	_	6,592,281	_	-
(30,823,691)	6,592,281	_	(24,231,410)	_	-
				-	1,982,200
14,428,961	-		14,428,961		-
1,609,600	-		1,609,600		-
1,462,852	-		1,462,852		-
1,057,723	-		1,057,723		-
6,742,101	-		6,742,101		-
3,617,422	-		3,617,422		-
1,483,452	-		1,483,452		-
775,924	-		775,924		-
445,759	-		445,759		-
437,365	240,920		678,285		8,289
422,252	254,230		676,482		922,717
3,725,740	(3,725,740)	-		-	-
36,209,151	(3,230,590)	_	32,978,561	_	931,006
20,207,121			0.747.151		2,913,200
5,385,460	3,361,691		8,747,151		2,713,200
	3,361,691 139,686,069	_	8,747,151 280,066,378	_	25,835,113

#### BALANCE SHEET GOVERNMENTAL FUNDS September 30, 2012

	General Fund	Community Development Office Fund	Infrastructure Surtax Fund
ASSETS:			
Cash, cash equivalents, and investments Receivables (net of allowance for uncollectibles):	\$ 12,419,766	\$ 563,211	\$ 13,707,461
Accounts	380,599	29	_
Intergovernmental	656,036	185,081	533,329
Mortgage notes	-	1,381,348	-
Interfund receivables	611,008	· · · · -	-
Inventories	10,995	-	-
Advances to other funds	2,032,039	-	_
Prepaids	32,157	727	
Total assets	\$ 16,142,600	\$ 2,130,396	\$ 14,240,790
LIABILITIES AND FUND BALANCES:			
LIABILITIES:			
Accounts payable	\$ 439,090	\$ 2,557	\$ 507,555
Accrued payroll	1,328,829	-	- -
Retainage payable	-	-	-
Due to fiduciary fund	878,326	-	-
Due to other funds	-	-	-
Intergovernmental	83,163	183,396	-
Deposits	102,319	-	-
Deferred revenue	762,545	1,323,855	109,938
Total liabilities	3,594,272	1,509,808	617,493
FUND BALANCES:			
Nonspendable:			
Inventories	10,995	-	-
Long-term advances/notes	2,032,039	161,308	-
Prepaids	32,157	727	-
Restricted for: Infrastructure and capital projects		_	13,623,297
Housing initiatives and urban redevelopment	_	458,553	13,023,277
Law enforcement	_	-	_
Transportation	-	-	-
Natural resources	-	-	-
Committed to:			
Culture and recreation	147,943	_	_
Assigned to:			
Subsequent year's budget	122,755	-	_
Unassigned	10,202,439	-	
<b>Total fund balances</b>	12,548,328	620,588	13,623,297
Total liabilities and fund balances	\$ 16,142,600	\$ 2,130,396	\$ 14,240,790

Capital Projects Fund	Nonmajor Governmental Funds	Total Governmental Funds
\$ 17,379,356	\$ 10,559,761	\$ 54,629,555
- -	- 1,151,424	380,628 2,525,870
- - -	- 484 -	1,381,348 611,492 10,995
<u>-</u>	<u>-</u>	2,032,039 32,884
\$ 17,379,356	\$ 11,711,669	\$ 61,604,811
\$ 288,180	\$ 1,158,138	\$ 2,395,520
-	7,649 355,547	1,336,478 355,547
-	539,000	878,326 539,000
-	-	266,559 102,319
	89,296	2,285,634
288,180	2,149,630	8,159,383
-	-	10,995
-	-	2,193,347 32,884
17,091,176	-	30,714,473
-	2,226,315 251,936	2,684,868 251,936
-	6,231,863	6,231,863
-	1,282,641	1,282,641
-	-	147,943
<u> </u>	(430,716)	122,755 9,771,723
17,091,176	9,562,039	53,445,428
\$ 17,379,356	\$ 11,711,669	\$ 61,604,811

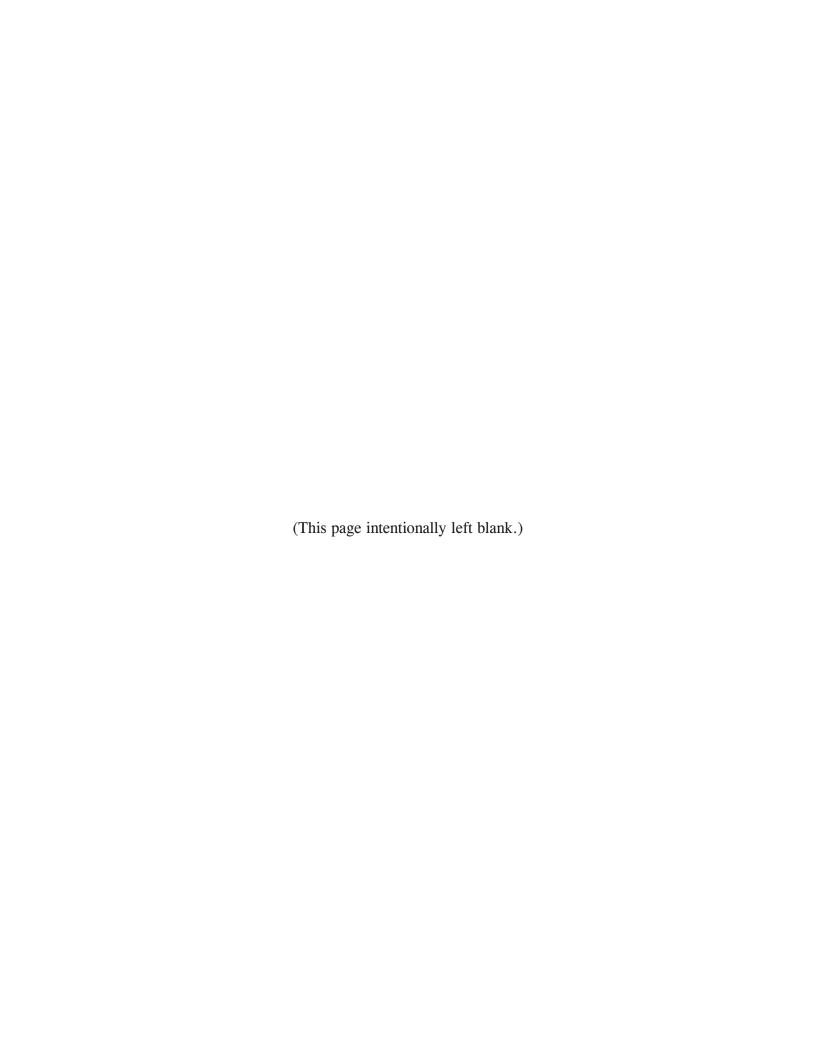
# RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET ASSETS - GOVERNMENTAL FUNDS September 30, 2012

\$	53,445,428
	88,024,379
	5,042,431
	3,702,190
	1,665,090
(1,789,869) (1,025,580) (3,298,300)	(6,113,749)
	(1,789,869) (1,025,580)

\$ 145,765,769

NET ASSETS OF GOVERNMENTAL ACTIVITIES

<sup>\*</sup> Not created in connection with terminated employees.



#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS For the Year Ended September 30, 2012

		General Fund	Community Development Office Fund
Taxes Licenses and permits Intergovernmental Charges for services Fines and forfeitures Investment earnings Rental income Contributions and other	\$	15,858,710 2,666,151 7,164,507 6,619,211 672,932 173,919 1,921,652 45,703	\$ 3,304,833 - 1,772 25,904
Total revenues	•	35,122,785	3,332,509
EXPENDITURES: Current: General government Public safety Transportation Economic environment Culture and recreation Human services Capital outlay Debt service: Principal Interest		14,805,682 20,536,741 954,495 136,300 2,107,099 398,545 319,959	3,368,908
Total expenditures		39,258,821	3,368,908
Excess (deficiency) of revenues over expenditures		(4,136,036)	(36,399)
OTHER FINANCING SOURCES (USES): Transfers in Transfers out		5,575,170 (607,050)	<u>-</u>
<b>Total other financing sources (uses)</b>		4,968,120	
Net change in fund balances		832,084	(36,399)
Fund balances, October 1	,	11,716,244	656,987
Fund balances, September 30	\$	12,548,328	\$ 620,588

Infrastructure Surtax Fund	Capital Projects Fund	Nonmajor Governmental Funds	Total Governmental Funds
\$ 6,742,101	\$ -	\$ 2,193,184	\$ 24,793,995
-	_	-	2,666,151
33,465	744,236	2,970,908	14,217,949
-	_	794,991	7,414,202
_	_	43,513	716,445
70,175	111,199	80,300	437,365
_	_	_	1,947,556
	67	380,632	426,402
6,845,741	855,502	6,463,528	52,620,065
40.720	202 770	145 277	15,285,459
40,730	293,770	145,277	20,559,845
-	-	23,104	4,903,265
-	-	3,948,770	3,762,187
-	-	256,979	2,107,099
-	-	-	398,545
914 202	75.020	2 222 170	4,441,560
814,392	75,039	3,232,170	4,441,300
-	-	147,059	147,059
		30,004	30,004
855,122	368,809	7,783,363	51,635,023
5,990,619	486,693	(1,319,835)	985,042
(658,670)	(28,700)	607,050 (847,360)	6,182,220 (2,141,780)
(658,670)	(28,700)	(240,310)	4,040,440
5,331,949	457,993	(1,560,145)	5,025,482
8,291,348	16,633,183	11,122,184	48,419,946
\$ 13,623,297	\$ 17,091,176	\$ 9,562,039	\$ 53,445,428

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES - GOVERNMENTAL FUNDS September 30, 2012

\$ 5,025,482

\$ 5,385,460

NET CHANGE	IN FUND BALAN	CES - TOTAL GO	VERNMENTAL FUNDS	
NEL CHANCE	THE FUND BALAN	U.E.3 = IUIALUUI	VERNIVIENTAL CUNIS	

Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is depreciated over their estimated useful lives. This is the amount by which capital outlay exceeded depreciation expense and loss on disposal for the current period:	
Expenditures for capital assets \$ 4,441,560 Less: Net book value of disposed assets (55,980) Less: Current year depreciation (3,414,843)	970,737
Repayment of a loan is an expenditure in the governmental funds, but the repayment is a reduction of a liability in the statement of net assets.	147,059
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	(450,891)
Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the statement of activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available.	
Other post employment benefits (OPEB)	(534,737)
The change in compensated absences not created by employee termination does not require adjustment of current financial resources and, therefore, is not reported in the governmental funds.	(231,585)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The net of the internal service fund is reported with governmental funds.	457,268
Net pension assets reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.	2,127

The accompanying notes to financial statements are an integral part of these statements.

CHANGE IN NET ASSETS OF GOVERNMENTAL ACTIVITIES

#### CITY OF KEY WEST, FLORIDA STATEMENT OF REVENUES, EXPENDITURES CHANGES IN FUND BALANCE **BUDGET AND ACTUAL - GENERAL FUND**

For the Year Ended September 30, 2012

	<b>Budgeted Amounts</b>			Actual		Variance with		
	-	Original		Final	_	Amounts	I	Final Budget
REVENUES:	-	_	_	_	_	_		
Taxes	\$	15,953,440	\$	15,953,440	\$	15,858,710	\$	(94,730)
Licenses and permits		2,567,800		2,567,800		2,666,151		98,351
Intergovernmental		5,494,100		6,100,935		7,164,507		1,063,572
Charges for services		6,841,700		6,841,700		6,619,211		(222,489)
Fines and forfeitures		858,500		858,500		672,932		(185,568)
Investment earnings		135,000		135,000		173,919		38,919
Rental income		1,802,900		1,802,900		1,921,652		118,752
Contributions and other		52,700	-	52,700	-	45,703	_	(6,997)
<b>Total revenues</b>	-	33,706,140	_	34,312,975	_	35,122,785	_	809,810
EXPENDITURES:								
Personal services		29,181,060		30,317,712		30,624,875		(307, 163)
Operating		8,538,200		9,095,424		8,177,687		917,737
Capital outlay		274,700		457,036		319,959		137,077
Aid to private organizations		57,300	-	141,300	-	136,300	_	5,000
Total expenditures		38,051,260	_	40,011,472	_	39,258,821	_	752,651
Excess (deficiency) of								
revenues over expenditures		(4,345,120)	_	(5,698,497)	_	(4,136,036)	_	1,562,461
OTHER FINANCING SOURCES (USES):								
Transfers in		5,575,170		5,757,384		5,575,170		(182,214)
Transfers out		(613,300)	-	(607,050)	_	(607,050)	_	
<b>Total other financing sources (uses)</b>		4,961,870	_	5,150,334	_	4,968,120	_	(182,214)
Net change in fund balance	\$	616,750	\$ <u>_</u>	(548,163)	\$	832,084	\$ <u></u>	1,380,247
FUND BALANCE, October 1					_	11,716,244		
FUND BALANCE, September 30					\$_	12,548,328		

#### STATEMENT OF NET ASSETS PROPRIETARY FUNDS September 30, 2012

	_	Sanitary Sewer System	_	Solid Waste	_	Key West Bight
ASSETS:						
Current assets:	Φ.	2 524 524		<b>= =24</b> 064	Φ.	40.002.202
Cash, cash equivalents and investments	\$	3,524,584	\$	7,731,964	\$	10,003,293
Receivables, (net of allowance for uncollectibles):		1 207 021		1 207 121		200 225
Accounts		1,307,921		1,297,131		289,225
Intergovernmental Interfund receivables		553		1,520		2,695
Prepaid expenses		333		1,320		23,088
Inventories		492,947		8,378		23,088 34,817
niventories	-	492,947	-	0,376	-	34,617
Total		5,326,005	-	9,038,993	_	10,353,118
Restricted assets:						
Cash equivalents and investments	_	4,789,251	_	189,112	_	
Total current assets	_	10,115,256	_	9,228,105	_	10,353,118
N	-		-		_	
Noncurrent assets:						
Deferred charges:		215 422				24 407
Unamortized bond cost, net	-	315,423	-		-	24,407
Property, plant and equipment:						
Land		6,480		3,745,027		14,879,527
Buildings and improvements		24,900,870		12,537,145		5,915,318
Infrastructure		110,287,203		910,308		9,369,300
Machinery, equipment and furniture		9,700,936		1,026,831		630,836
Construction in progress	_	2,393,440	_	-	_	923,753
Total		147,288,929		18,219,311		31,718,734
Less accumulated depreciation	_	61,530,027	-	6,798,828	_	8,397,466
Net property, plant and equipment	_	85,758,902	-	11,420,483	_	23,321,268
Other noncurrent assets:						
Advances to other funds	_	2,095,616	-		_	209,444
<b>Total noncurrent assets</b>	_	88,169,941		11,420,483	_	23,555,119
Total assets	\$	98,285,197	\$	20,648,588	\$ _	33,908,237

-	Stormwater	_	Nonmajor Enterprise Funds	-	Total		Governmental Activities Internal Service Fund
\$	1,184,778	\$	2,140,078	\$	24,584,697	\$	7,709,579
	283,165 1,082,669 69		133,085 1,006,169 4,422 6,919		3,310,527 2,088,838 9,259 30,007		604,119 - - 84,671
-	25,969	_	31,258	-	593,369		
_	2,576,650	_	3,321,931	-	30,616,697		8,398,369
_	<u>-</u>	_			4,978,363		
	2,576,650		3,321,931		35,595,060		8,398,369
-		_		-		•	
_		_		-	339,830	-	
	- -		50,000 5,217,674		18,681,034 48,571,007		- -
	26,548,617		6,077,527		153,192,955		-
	108,501 2,634,296		5,743,286 832,910		17,210,390 6,784,399		-
-	29,291,414		17,921,397		244,439,785	•	-
_	7,216,346	_	11,317,563	_	95,260,230		
_	22,075,068	_	6,603,834	-	149,179,555		-
_		_		_	2,305,060		
_	22,075,068	_	6,603,834	_	151,824,445		
\$	24,651,718	\$_	9,925,765	\$	187,419,505	\$	8,398,369

# STATEMENT OF NET ASSETS PROPRIETARY FUNDS

(continued) September 30, 2012

		Sanitary Sewer System	_	Solid Waste		Key West Bight
LIABILITIES AND NET ASSETS:		_				
Current liabilities:						
Accounts payable	\$	43,105	\$	497,292	\$	163,389
Accrued payroll and related expenses		9,570		24,705		31,315
Compensated absences		5,881		37,506		32,441
Accrued expenses				-		188,502
Accrued interest		531,716		-		88,067
Retainage payable		-		-		-
Interfund payable		-		-		-
Insurance claims payable		-		-		-
Landfill closure costs payable, current		-		40,000		-
Deferred revenue		155,355		84,861		307,770
Bonds and notes payable, current		1,331,412		_	_	1,202,499
Total current liabilities:	_	2,077,039	_	684,364	_	2,013,983
Noncurrent liabilities:						
Revenue bonds payable, net of discount		24,231,936		-		6,596,086
Note payable		2,699,700		-		-
Landfill closure costs payable		-		103,333		-
Advances from other funds		-		-		-
Insurance claims payable		-		-		-
Customer deposits		600		-		255,077
OPEB liability		13,416		3,980		64,696
Compensated absences		4,087		61,325		22,544
Total noncurrent liabilities	_	26,949,739		168,638		6,938,403
Total liabilities	_	29,026,778		853,002	_	8,952,386
NET ASSETS:						
Invested in capital assets, net of related debt		57,495,854		11,420,483		15,522,683
Restricted for debt service		2,757,535		-		_
Restricted for landfill long-term closure costs		-		104,251		-
Restricted for renewal and replacement		1,500,000		-		-
Unrestricted (deficit)		7,505,030	_	8,270,852	_	9,433,168
Total net assets	_	69,258,419		19,795,586	_	24,955,851
Total liabilities and net assets	\$	98,285,197	\$	20,648,588	\$	33,908,237

	Stormwater		Nonmajor Enterprise Funds		Total		Governmental Activities Internal Service Fund
-	200111111000	_		•	10001		Service I dille
\$	266,433	\$	62,235	\$	1,032,454	\$	43,485
	1,909		70,254		137,753		5,567
	2,940		45,791		124,559		6,272
	194,695		-		383,197		-
	-		-		619,783		-
	105,626		-		105,626		-
	-		13,000		13,000		68,751
	-		-		-		1,391,258
	-		-		40,000		-
	-		110,529		658,515		385
_	_	_	-		2,533,911		-
_	571,603	_	301,809		5,648,798	ı	1,515,718
	-		-		30,828,022		-
	-		-		2,699,700		-
	-		-		103,333		-
	4,120,129		216,970		4,337,099		-
	-		_		-		1,835,862
	_		204,964		460,641		-
	6,351		83,889		172,332		-
_	2,043	_	31,821		121,820	,	4,358
_	4,128,523	_	537,644		38,722,947		1,840,220
_	4,700,126	_	839,453		44,371,745		3,355,938
	22 075 070		6 602 024		112 115 022		
	22,075,068		6,603,834		113,117,922		-
	-		-		2,757,535		-
	-		-		104,251 1,500,000		-
_	(2,123,476)		2,482,478		25,568,052	ı	5,042,431
	19,951,592		9,086,312		143,047,760		5,042,431
\$	24,651,718	\$	9,925,765	\$	187,419,505	\$	8,398,369

#### CITY OF KEY WEST, FLORIDA STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS

# PROPRIETARY FUNDS

For the Year Ended September 30, 2012

	Sanitary Sewer System		Solid Waste		Key West Bight
OPERATING REVENUES:		_			
Charges for services \$	11,639,472	\$_	9,186,577	\$_	6,973,937
Total operating revenues	11,639,472	_	9,186,577	_	6,973,937
OPERATING EXPENSES:					
Personal services	237,568		677,926		890,972
Other operating expenses	5,165,293		6,066,152		2,601,403
Depreciation and amortization	4,140,356	_	524,091	_	809,409
<b>Total operating expenses</b>	9,543,217	_	7,268,169	_	4,301,784
Operating income (loss)	2,096,255	_	1,918,408	_	2,672,153
NONOPERATING REVENUES (EXPENSES):					
Grant income (operating)	-		-		-
Investment earnings	109,481		48,227		61,847
Other income	25,215		1,354		129,493
Interest expense	(1,166,908)	_	-	_	(286,589)
Net nonoperating revenues (expenses)	(1,032,212)	_	49,581	_	(95,249)
Income (loss) before transfers and contributions	1,064,043	_	1,967,989	_	2,576,904
TRANSFERS AND CONTRIBUTIONS:					
Capital contributions	-		-		-
Transfers in Transfers out	(1,285,140)	_	(1,444,310)	_	(683,480)
<b>Total transfers and contributions</b>	(1,285,140)	_	(1,444,310)	_	(683,480)
Change in net assets	(221,097)		523,679		1,893,424
NET ASSETS, October 1	69,479,516	_	19,271,907	_	23,062,427
NET ASSETS, September 30 \$	69,258,419	\$_	19,795,586	\$_	24,955,851

_	Stormwater	_	Nonmajor Enterprise Funds	_	Total	Governmental Activities Internal Service Fund
\$_	2,467,541	\$_	2,523,632	\$_	32,791,159	\$ 7,679,816
-	2,467,541	_	2,523,632	-	32,791,159	7,679,816
	44,151 1,090,711 1,259,375	_	1,838,510 1,292,916 674,606	_	3,689,127 16,216,475 7,407,837	135,838 6,822,777
_	2,394,237	_	3,806,032	_	27,313,439	6,958,615
_	73,304	_	(1,282,400)	-	5,477,720	721,201
	7,446 - (140,458)		1,274,318 13,919 98,168 (1,677)		1,274,318 240,920 254,230 (1,595,632)	50,767 - -
	(133,012)		1,384,728	_	173,836	50,767
_	(59,708)	_	102,328	-	5,651,556	771,968
_	1,406,305 - (453,470)	_	29,570 659,850 (519,190)	_	1,435,875 659,850 (4,385,590)	(314,700)
_	952,835	_	170,230	_	(2,289,865)	(314,700)
	893,127		272,558		3,361,691	457,268
_	19,058,465	_	8,813,754	_	139,686,069	4,585,163
\$_	19,951,592	\$_	9,086,312	\$_	143,047,760	\$ 5,042,431

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

For the Year Ended September 30, 2012

		Sanitary Sewer System		Solid Waste		Key West Bight
CASH FLOWS FROM OPERATING ACTIVITIES:  Cash received from customers  Cash paid to suppliers  Cash paid to employees  Other receipts	\$	11,649,175 (4,552,497) (240,037) 25,215	\$	9,009,038 (6,076,877) (679,884) 1,354	\$	7,090,069 (2,614,804) (897,122) 129,493
Net cash provided by (used in) operating activities	_	6,881,856		2,253,631		3,707,636
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES: Operating grants received Advance/loan from (to) other funds Interest paid on advances from other funds Transfers in Transfers (out)	_	89,876 - - (1,285,140)	_	- - - - (1,444,310)	_	43,322 - - (683,480)
Net cash provided by (used in) noncapital financing activities	_	(1,195,264)	_	(1,444,310)		(640,158)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES: Proceeds of debt Cost of issuance Proceeds of capital grants * Acquisition and construction of capital assets Principal paid on revenue bonds Interest paid Payments on notes Repayment of capital grant	_	4,065,000 (63,631) - (1,078,085) (1,030,000) (1,083,335) (262,750) (6,199,578)	_	- - (207,845) - - - (69,051)		(887,546) (1,158,217) (283,718)
Net cash provided by (used in) capital and related financing activities	_	(5,652,379)	_	(276,896)		(2,329,481)
CASH FLOWS FROM INVESTING ACTIVITIES: Investment earnings		109,481		48,227		61,847
Net cash provided by (used in) investing activities	_	109,481	_	48,227	_	61,847
Net increase (decrease) in cash, cash equivalents and investments		143,694		580,652		799,844
CASH, CASH EQUIVALENTS AND INVESTMENTS, October 1	_	8,170,141		7,340,424		9,203,449
CASH, CASH EQUIVALENTS AND INVESTMENTS, September 30	\$ _	8,313,835	\$	7,921,076	\$	10,003,293
RECONCILIATION TO STATEMENT OF NET ASSETS: Cash, cash equivalents and investments Restricted cash equivalents and investments	\$	3,524,584 4,789,251	\$	7,731,964 189,112	\$	10,003,293
Cash, cash equivalents and investments	\$	8,313,835	\$	7,921,076	\$	10,003,293

<sup>\*</sup> Capital contributions for the year ended September 30, 2012 are all associated with cash transactions.

_	Stormwater	_	Nonmajor Enterprise Funds	_	Total	_	Governmental Activities Internal Service Funds
\$	2,383,866 (1,141,917) (50,136)	\$	2,546,534 (1,289,506) (1,850,635) 98,168	\$	32,678,682 (15,675,601) (3,717,814) 254,230	\$	7,614,305 (7,450,052) (150,400)
_	1,191,813	_	(495,439)	_	13,539,497	-	13,853
_	(200,069) (140,458) - (453,470)	_	1,141,248 (299,850) (1,677) 659,850 (519,190)	_	1,141,248 (366,721) (142,135) 659,850 (4,385,590)	-	- - - - (314,700)
_	(793,997)	_	980,381	_	(3,093,348)	-	(314,700)
_	1,325,555 (1,715,669) - - - -	_	54,036 (272,580) - - - -	_	4,065,000 (63,631) 1,379,591 (4,161,725) (2,188,217) (1,367,053) (262,750) (6,268,629)	-	- - - - - -
_	(390,114)	_	(218,544)	_	(8,867,414)	-	-
_	7,446	_	13,919	_	240,920	-	50,767
_	7,446	_	13,919	_	240,920	_	50,767
	15,148		280,317		1,819,655		(250,080)
_	1,169,630	_	1,859,761	_	27,743,405	-	7,959,659
\$ _	1,184,778	\$=	2,140,078	\$_	29,563,060	\$	7,709,579
\$	1,184,778	\$	2,140,078	\$	24,584,697 4,978,363	\$	7,709,579
\$	1,184,778	\$	2,140,078	\$	29,563,060	\$	7,709,579

#### CITY OF KEY WEST, FLORIDA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

# (continued) For the Year Ended September 30, 2012

	_	Sanitary Sewer System	Solid Waste		_	Key West Bight	
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES Operating income (loss)	\$	2,096,255	\$	1,918,408	\$	2,672,153	
ADJUSTMENTS TO RECONCILE OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES:	_		_				
Other nonoperating revenues		25,215		1,354		129,493	
Depreciation and amortization		4,140,356		524,091		809,409	
Decrease (increase) in assets:		, ,		,		,	
Accounts receivables, net		684,118		(209,434)		50,034	
Interfund receivables, net		525		1,579		3,097	
Prepaid expenses		-		-		(1,684)	
Inventories		(1,404)		(1,813)		8,860	
Increase (decrease) in liabilities:		( ) - /		( , ,		-,	
Accounts payable		(76,073)		31,088		(34,147)	
Accrued payroll and related expenses		(205)		(341)		(5,128)	
Accrued expenses		-		-		13,570	
Interfund payable		-		_		-	
Insurance claims payable		-		_		_	
Landfill closure costs payable		-		(40,000)		_	
Deferred revenue		15,858		31,895		13,021	
Customer deposits		-		-		53,077	
OPEB liability		4,153		2,436		11,723	
Compensated absences		(6,942)		(5,632)	_	(15,842)	
Total adjustments	_	4,785,601		335,223	_	1,035,483	
NET CASH PROVIDED BY (USED IN)							
OPERATING ACTIVITIES	\$	6,881,856	\$	2,253,631	\$	3,707,636	

Stormwater		_	Nonmajor Enterprise Funds	 Total	Governmental Activities Internal Service Fund	
\$_	73,304	\$	(1,282,400)	\$ 5,477,720	\$ 721,201	
	1,259,375		98,168 674,606	254,230 7,407,837	-	
	1,239,373		074,000	7,407,637	-	
	(153,901)		(19,039)	351,778	(68,656)	
	335		5,687	11,223	-	
	-		(377)	(2,061)	(17,211)	
	(3,289)		3,302	5,656	-	
	(11,856)		485	(90,503)	(401,144)	
	(1,547)		(5,655)	(12,876)	(5,213)	
	34,165		-	47,735	-	
	-		-	-	(64,815)	
	_		-	_	(140,264)	
	-		-	(40,000)	-	
	-		9,848	70,622	(696)	
	-		32,093	85,170	-	
	1,436		21,356	41,104	-	
_	(6,209)	_	(33,513)	 (68,138)	(9,349)	
_	1,118,509	_	786,961	 8,061,777	(707,348)	
\$	1,191,813	\$	(495,439)	\$ 13,539,497	\$ 13,853	

#### CITY OF KEY WEST, FLORIDA STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS September 30, 2012

ASSETS:		
Cash and cash equivalents	\$	6,189,382
Investments, at fair value:		, ,
Equity securities		58,631,437
Corporate and foreign bonds, and bond funds		22,178,786
Alternative investments		6,373,376
U.S. government securities		2,820,006
Municipal obligations		1,423,564
Real estate		3,854,719
Receivables:		
Interest and dividends		347,938
Due from governmental funds		878,326
State contributions	_	171,896
Total assets	_	102,869,430
LIABILITIES:		
Accounts payable and accrued expenses		138,060
Payable for securities purchased		69,820
Deferred retirement option plan payable		6,816,684
1 1 1 7	_	0,010,001
Total liabilities		7,024,564
	_	,- ,- ,-
NET ASSETS:		
Held in trust for employees'		
pension benefits	\$ _	95,844,866

### CITY OF KEY WEST, FLORIDA STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUNDS

#### For the Year Ended September 30, 2012

ADDITIONS:		
Contributions:	_	
Employer	\$	3,572,138
Members		1,277,384
State police and fire	-	641,624
Total contributions	-	5,491,146
Investment earnings:		
Net appreciation (depreciation) in fair		
value of investments		12,309,017
Interest and dividends		2,907,147
Total investment earnings		15,216,164
Less investment expenses		537,044
Deferred retirement option plan		
participants earnings (losses)		(301,621)
Net investment earnings	_	14,377,499
Total additions	-	19,868,645
DEDUCTIONS:		
Benefits paid		6,311,500
Administrative expenses		272,219
Contributions refunded		53,004
Total deductions		6,636,723
	-	-,,
Changes in net assets		13,231,922
NET ASSETS, October 1	_	82,612,944
NET ASSETS, September 30	\$	95,844,866

#### 1. Summary of Significant Accounting Policies

The City of Key West, Florida (the "City") is a municipal corporation incorporated in 1828. The City operates under a commission-manager form of government. The City provides services authorized by its charter, including public safety, public welfare, public improvements, planning and zoning, transportation, recreation, and general administrative services. The City complies with Accounting Principles Generally Accepted in the United States of America and those standards promulgated by the Governmental Accounting Standards Board (GASB).

#### A. Reporting Entity

In defining the City for financial reporting purposes, management has considered all potential component units. Component units are generally legally separate entities for which the primary government (the City) is financially accountable. A primary government is financially accountable for the potential component unit if it appoints a voting majority of the units governing board and is able to impose its will upon the potential component unit, or there is a possibility for the potential component unit to provide specific financial benefits or impose specific financial burdens on the primary government. Section B briefly reviews each potential component unit addressed in defining the City's reporting entity.

#### **B.** Individual Component Unit Disclosures

#### **Discretely Presented Component Unit:**

The Housing Authority of the City of Key West, Florida (KWHA or the Authority) was created by Florida Statute Chapter 421 and by resolution of the City in 1938. The primary purpose of KWHA is to provide affordable housing to low income, elderly and disabled families in Key West. Programs are administered through the Department of Housing and Urban Development. The Authority's Board, appointed by the City Commission as required by statute, has full administrative responsibilities. The City provides approximately \$485,000 of free sewer, solid waste and stormwater services annually to substantially all public housing facilities within the city limits. Except for these services and certain debt guarantees (Note 12), the City has no other obligations to KWHA. KWHA is considered a component unit of the City and is presented discretely in these financial statements. Financial information presented herein regarding KWHA reflects a December 31, 2011 year-end. Further information regarding KWHA, their financial statements, and their operations may be obtained by contacting them directly at: The Housing Authority of the City of Key West, Florida, 1400 Kennedy Drive, Key West, Florida 33045.

#### **Blended Component Unit:**

There are no presented blended component units for the City.

#### **Other Organizations:**

The Utility Board of the City of Key West, Florida, or Keys Energy Services, is an independent utility board created by Florida Statute Chapter 21 to manage, operate, and maintain the electric utility servicing the citizens of Key West and the Lower Keys. The Board is elected by the voters of the community. In accordance with bond resolution requirements, the City annually receives a return on the City's equity in the system, a sum equal to the greater of (a) \$ 200,000 (adjusted annually for changes in the Consumer Price Index) or (b) one percent (1%) of the gross revenues derived from sales of electricity at retail. For the fiscal year ended September 30, 2012, the City received payment of approximately \$ 424,000. Keys Energy Services is not considered a component unit of the City.

#### 1. Summary of Significant Accounting Policies (continued)

#### C. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government. The effect of the interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenue, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized as soon as they are both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the government considers revenue to be available if it is collected within sixty days of the end of the current fiscal period. Intergovernmental revenues are considered measurable when in the hands of an intermediate government agency. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, OPEB liabilities, and claims and judgments, are recorded only when payment is due.

Deferred revenues are reported on the City's balance sheet when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Deferred revenues also arise when the City receives resources before it has a legal claim to them, as when grant monies are received before the occurrence of qualifying expenditures. In subsequent periods, when the revenue recognition criteria is met, or when the City has a legal claim to the resources, the liability for the deferred revenue is removed from the balance sheet and revenue is recognized.

#### 1. Summary of Significant Accounting Policies (continued)

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide and enterprise fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private sector guidance for their business-type activities and enterprise funds, subject to the same limitation. The City has elected not to follow subsequent private sector guidance.

As a general rule the effect of interfund activity has been eliminated from the government-wide statements. Exceptions to this general rule are payments in lieu of taxes and other charges between the government's sewer, solid waste functions and various other functions of the government, if applicable. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenue include: 1) charges to customers or applicants for goods, services, or privileges provided, rental income, licenses and permits, and fines and forfeitures, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds and internal service funds are charges to customers for sales and services. The City recognizes as operating revenue the portion of impact fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds and internal service funds include the costs of sales and services, administration expenses, and provision for depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The City considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the City would first use committed fund balance, followed by assigned fund balance and then unassigned fund balance when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### The City reports the following major governmental funds:

The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Community Development Office Fund accounts for proceeds and disbursements of housing, economic, and urban development grants. This fund is managed by The Housing Authority of the City of Key West, Florida under a contractual agreement. This fund has been determined by management to be a major fund.

The Infrastructure Surtax Fund, a capital projects fund, accounts for the local government discretionary sales surtax, used for the development of infrastructure, acquisition of land, or protection of natural resources.

#### 1. Summary of Significant Accounting Policies (continued)

The Capital Projects Fund was established to account for financial resources expended on acquisition or construction of major capital facilities, other than those financed by proprietary funds and trust funds. Currently the fund has accumulated sufficient assets, through transfers from the infrastructure surtax fund, to continue the process of designing and constructing a new City Administration Building.

#### The City reports the following major proprietary funds:

The Sanitary Sewer System Fund accounts for the activities of the City's sewer treatment plant, sewage pumping stations and collection system.

The Solid Waste Fund accounts for the activities of the City's solid waste collection and disposal system.

The Key West Bight Fund accounts for the operations of the area known as the Key West Bight, which includes marina service, restaurants, and retail shops.

The Stormwater Fund accounts for the operation of the City stormwater collection process.

#### Additionally, the City reports the following fund types:

Special Revenue Funds - These funds are used to account for the proceeds of specific revenue sources, other than expendable trusts or major capital projects, that are legally restricted to expenditures for specified purposes. These funds include the Law Enforcement Trust, Gas Tax, Fort Taylor, Affordable Housing Escrow, Bahama Village and Caroline Street, and Navy Pier Payments Funds.

Enterprise Funds - These funds are used to account for operations that are (1) financed primarily through user charges or (2) where the City has decided that the determination of net income is appropriate. These Funds include Garrison Bight and Transit System.

Internal Service Fund - This fund is used to account for goods or services provided by one department to other departments of the City on a cost measurement basis, in particular, the City's Insurance Fund.

Pension Trust Funds - These funds are used to account for assets held by the City in a trustee capacity as an agent of the Pension Trust Board. Pension trust funds are accounted for in essentially the same manner as proprietary funds since capital maintenance is critical. These funds include Police Officers and Firefighters Retirement Plan and the General Employees Retirement Plan.

#### E. Budgets and Budgetary Accounting

Florida Statutes require that all city governments prepare, adopt and execute an annual budget for such funds as may be required by law or by sound financial practices and generally accepted accounting principles. Accordingly, the City has established budgetary procedures.

#### 1. Summary of Significant Accounting Policies (continued)

The City adopts an operating budget on a generally accepted accounting principles basis for all governmental and proprietary funds except as noted below. All appropriations lapse at the end of the fiscal year. The City is not legally required to, and does not, adopt budgets for the pension funds nor does it adopt a budget for the Community Development Office Fund.

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of funds are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration. Encumbrances are recorded at the time a purchase offer or other commitment is entered into. Encumbrances outstanding at year-end represent the estimated amount of expenditures which would result if unperformed purchase orders and other commitments at year-end are completed. Encumbrances lapse at year-end; however, the City generally intends to honor purchase orders and other commitments in process. As a result, encumbrances outstanding at year-end are re-appropriated in the next fiscal year and are therefore presented as committed or assigned fund balance for the subsequent year.

The legal level of control is at the major category level; i.e., personal services, operating, capital, debt service, aid to private organizations and transfers.

#### **Budgetary Process:**

Certain procedures are followed in establishing the budgetary data reflected in the financial statements:

Not later than 60 days prior to the end of the fiscal year, the City Manager submits to the Commission a proposed operating budget for the fiscal year commencing October 1. The budget is prepared by fund and major category (personal service, operating, capital, debt service, aid to private organizations and transfers) and includes the proposed expenditures and the means of financing them.

Two public hearings are conducted to obtain taxpayer comments. Prior to October 1, the budget is legally enacted through passage of a resolution, unless an extension of time is authorized by the Florida Department of Revenue. The budget resolution grants the City Manager discretion to effect certain budget changes as follows:

- The City Manager may increase the total fund budget by an amount not to exceed \$ 20,000. Beyond that, the City Commission must approve the increase by resolution.
- The City Manager may make unlimited transfers within a category within a fund.
- The City Manager may make transfers among categories up to \$20,000. Beyond that, the City Commission must approve the transfers by resolution.
- Any of the above actions must maintain a balanced budget.

The City Commission through the resolution process can amend the budget for any amount.

#### 1. Summary of Significant Accounting Policies (continued)

Key dates affecting the annual budget for the fiscal year ended September 30, 2012 were as follows:

- The Monroe County tax certificate sale for delinquent properties was held on June 1, 2011.
- The City received the Certification of Taxable Value from the County on June 28, 2011.
- The City Manager submitted proposed budgets to the Commission for public input at workshops held as follows:

•	General and other Funds review	July 25, 2011
•	Capital and Transit Funds review	July 26, 2011
•	Utility Funds review	July 26, 2011

- The Proposed Millage was filed with the Property Appraiser on July 28, 2011.
- The Notice of Proposed Property Taxes was sent to taxpayers by the County on August 12, 2011, which included the date for the first public hearing.
- The first public hearing on the tentative millage and budget was held on September 8, 2011.
- Newspaper advertisements providing a summary of all proposed budgets, a Notice of Tax Increase, and the date for the second public hearing were published on September 16, 2011.
- The second public hearing was held on September 20, 2011, at which the final property tax (millage) rate and budget were adopted.
- The TRIM (Truth in Millage) Certificate of Compliance package was submitted to the State of Florida October 13, 2011.

The General Fund reports personal services in excess of appropriations by \$307,163 due to the \$641,624 in Police Officers and Firefighters Retirement Plan contribution from the State of Florida which is required to be recorded as a revenue and expense in the General Fund prior to their transfer to the Pension Fund. Sufficient budget existed in other categories within the General Fund, as a whole, to cover these expenditures.

The Infrastructure Surtax Fund reports operating expenditures in excess of appropriations by \$ 15,830 due to unbudgeted beach repairs as a result of passing tropical storms. Sufficient budget existed in the capital outlay category to cover these expenditures.

#### F. Deposits and Investments

Cash and cash equivalents are defined as demand deposits, money market accounts and other short-term investments with original maturities of three months or less from the date of acquisition.

#### 1. Summary of Significant Accounting Policies (continued)

Investments for the government, as well as its component unit, are carried at fair value, which is based on quoted market prices. Unrealized gains and losses in fair value are recognized.

#### G. Receivables and Payables

The City of Key West recognizes receivables in its various funds based on the accounting basis required for that fund. Allowances are provided for possible uncollectible accounts.

During the course of operations, transactions occur which result in amounts owed to a particular fund by another fund, other than for goods provided or services rendered. These receivables and payables are due within a year and are classified as "interfund receivables/payables" on the balance sheet.

Non-current portions of interfund loans receivable/payable are reported as advances. Advances receivable in the governmental funds are reported as nonspendable fund balance, which indicates that the amounts reserved do not constitute expendable available resources and are therefore not available for appropriation.

#### H. Prepaid Items

Prepaids are recorded as assets when the initial payment is made. Each asset is then charged off against operations in the period benefited. These amounts are reported as nonspendable fund balance in the governmental fund financial statements.

#### I. Inventories

Inventories are valued at cost, using the first-in/first-out (FIFO) method. Inventories for governmental and proprietary fund types are accounted for using the consumption method, wherein all inventories are maintained by perpetual records, expensed when used and adjusted by an annual physical count. These amounts are reported as nonspendable fund balance in the governmental fund financial statements.

#### J. Restricted Assets

Certain proceeds of enterprise fund revenue bonds, as well as certain resources set aside for their repayment, are classified as restricted assets on the balance sheet because their use is limited by applicable bond covenants. Impact fees also are classified as restricted due to statutory limitations on their usage. Other accounts are restricted by local ordinance or other regulatory requirements, including monies set aside for future landfill long-term closure costs.

#### K. Capital Assets

Capital assets, which include land, construction in progress, buildings and improvements, machinery, equipment and furniture, and infrastructure assets (e.g., roads, drainage improvements, sidewalks, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$1,000 and an estimated useful life in excess of two years. All assets are depreciated using the straight-line method of depreciation. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

#### 1. Summary of Significant Accounting Policies (continued)

The cost of normal maintenance and repair that does not add to the value of the asset or materially extend asset life is not capitalized. The estimated useful lives of the City's capital assets are as follows:

Machinery, equipment, and furniture	3-10 years
Buildings and improvements	10-30 years
Infrastructure	30-50 years

Major outlays for capital assets and improvements are capitalized as construction progresses. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the asset constructed. Interest incurred by the City during the current fiscal year was \$1,625,636. There was no capitalized interest during the year.

#### L. Compensated Absences

Under terms of civil service regulations, labor contracts, and administrative policy, regular, full-time and permanent employees are granted vacation and sick leave in varying amounts, which may be accumulated and paid upon separation from City service. Vacation time accrues at 10 to 20 days per year depending on years of service. Up to 240 hours of vacation time may be accumulated. Sick leave may be accumulated at a rate of 12 days per year up to a maximum of 720 hours. Both types of leave are payable at pay rates in effect at the date of separation. Hours paid vary based upon longevity and are in accordance with union contracts. The City reports the liability for compensated absences in the applicable governmental or business-type activities column in the government–wide financial statements when earned. Expenditures for compensated absences are recorded in the governmental funds only for employees who had terminated their employment as of the end of the fiscal year. In the case of proprietary fund financial statements, vested or accumulated vacation and sick leave, both current and non-current, is recorded as an expense and liability of the relevant proprietary fund as the benefits accrue to employees. No liability is recorded for non-vesting rights to personal leave.

#### M. Long-Term Obligations

In the government-wide financial statements and proprietary fund type in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Long-term debt is recognized as a liability in the governmental fund statements when due or when resources have been accumulated in the debt service fund for payment early in the following year. Long-term liabilities expected to be financed from proprietary fund operations are accounted for in those funds.

#### N. Bond Discount, Premium, Issuance Cost and Refunding

Discounts and premiums on revenue bonds payable and bond issuance costs within the proprietary funds are amortized using the interest method over the life of the bonds. Bond discounts and premiums are presented as an adjustment of the face amount of bonds payable whereas issuance costs are recorded as deferred charges.

For bond refundings resulting in the defeasance of debt reported in the proprietary fund types in the fund financial statements, the difference between the reacquisition price and the net carrying amount of the old debt is deferred and amortized as a component of interest expense. The accounting gain or loss is amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter, and is presented as an addition to or reduction of the face amount of the new debt.

#### 1. Summary of Significant Accounting Policies (continued)

#### O. Fund Balance

The City follows GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions. This statement requires that governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

Nonspendable: This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact. "Not in spendable form" includes items that are not expected to be converted into cash (such as inventories and prepaid amounts) and items such as long-term amount of loans and note receivable, as well as property acquired for resale. In fiscal year 2012, this represents \$ 2,237,226.

Restricted: This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors (such as through a debt covenant), grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation. In fiscal year 2012, this represents \$41,165,781.

Committed: This classification includes amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision making. The City Commission is the highest level of decision-making authority for the government that can, by adoption of an ordinance prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken (the adoption of another ordinance) to remove or revise the limitation. Resources accumulated pursuant to stabilization arrangements are reported in this category. In fiscal year 2012, this represents \$ 147,943.

Assigned: This classification includes amounts that are constrained by the City's intent to be used for a specific purpose but are neither restricted nor committed. This intent can be expressed by the Commission or through resolution by the Commission authorizing this responsibility to the City Manager. The City Commission may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's budget. Unlike commitments, assignments generally can only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above an additional action is essential to either remove or revise a commitment. In fiscal year 2012, assigned fund balance for subsequent year's budget amounted to \$122,755, representing those encumbrances that lapsed in 2012 and re-appropriated in 2013.

<u>Unassigned</u>: This classification includes the residual fund balance for the General Fund. This classification represents fund balance that has not been assigned to other funds and has not been restricted, committed, or assigned to specific purposes within the General Fund. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed or assigned for those specific purposes. In fiscal year 2012, this represents \$ 9,771,723.

# 1. Summary of Significant Accounting Policies (continued)

### P. Minimum Fund Balance Policy

The City's policy is to maintain an adequate General Fund balance to meet seasonal shortfalls in cash flows and reduce the susceptibility to emergency and unanticipated expenditures and/or revenue shortfalls. The City Commission has adopted a policy that requires the City to maintain unassigned fund balance equivalent to a minimum ranging from 20% to 25% of the subsequent year's budget operating expenditures and transfers out. In 2012, the minimum fund balance required by the City Commission at the close of the fiscal year ranges from approximately \$8,006,000 to \$10,008,000; therefore, unassigned fund balance is within the prescribed limits.

#### Q. Net Assets

Net assets represent the difference between assets and liabilities in the government-wide financial statements for business-type activities and all proprietary funds at the governmental funds level. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any borrowing used for the acquisition, construction or improvements of those assets, and adding back unspent debt proceeds. Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

#### R. Estimates

The presentation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### S. Deficit Fund Balance

At September 30, 2012, the City had a deficit fund balance in the Gas Tax Fund of \$430,716. The deficit is due to grant receivables that have not been collected within sixty days of the end of the current fiscal year and are therefore not available. In the opinion of management, future grant reimbursements will eliminate the deficit.

#### T. Date of Management Review

Subsequent events were evaluated by management through March 27, 2013, which is the date the financial statements were available to be issued.

# 2. Deposits and Investments

# A. Deposits

GASB Statement No. 40, *Deposit and Investment Risk Disclosures* requires governments to disclose deposits and investments exposed to custodial credit risk. For deposits, this is the risk that, in the event of the failure of a depository financial institution, a government may not be able to recover deposits nor be able to recover collateral securities that are in the possession of an outside party.

# 2. Deposits and Investments (continued)

The City's deposits must be placed with banks and savings and loans which are qualified as public depositories under Chapter 280, Florida Statutes. Monies deposited in amounts greater than the insurance coverage are covered by the participation of the bank in the Florida Security for Public Deposits Act. In the event of a failure of a qualified public depository, the remaining public depositories would be responsible for covering any resulting losses. Accordingly, all amounts reported as deposits are insured or collateralized with securities held by the entity or its agent in the entity's name.

At September 30, 2012, the carrying amount of the City's deposits was \$ 11,792,790, with a bank balance of \$ 13,125,141. Included in the carrying amount of deposits was \$ 4,100 cash on hand.

#### **B.** Investments

As of September 30, 2012, the carrying value of the City's cash, cash equivalents and investments, was as follows:

	Cash	_	Cash Equivalents	Investments	-	Total
Cash, cash equivalents and investments Restricted cash equivalents	\$ 11,792,790	\$	162,377	\$ 74,968,664	\$	86,923,831
and investments		_	2,326,624	2,651,739	-	4,978,363
	\$ 11,792,790	\$_	2,489,001	\$ 77,620,403	\$	91,902,194

Investments maturing in 90 days or less from their purchase dates are classified as cash equivalents for financial reporting purposes.

As of September 30, 2012, the City's investment maturities and credit ratings were as follows:

					Investment Maturities (in Months)											
Market Value		_	Less than 3	3 - 6		7 - 12		-	12 - 24	_	Over 24	Credit Rating				
U.S. Government and Government Sponsored																
Entity Bonds/Notes	\$	68,959,950	\$	-	\$	-	\$	5,602,417	\$	31,553,466	\$	31,804,067	AA +			
Certificates of Deposit		100,000		-		100,000		-		-		-	Not Rated			
Money Market																
Mutual Funds		2,417,382		2,417,382		-		-		-		-	AAAm			
Municipal Obligations		2,554,617		-		-		1,261,663		1,292,954		-	AA or AA+			
Commercial Paper		6,005,836		1,339,491		4,666,345		-		-		-	A-1 or A-1+			
State Investment Pool:																
Florida Prime		70,325		70,325		_		_		_		_	AAAm			
Fund B		1,294		-		-		-		-		1,294	Not Rated			
	-		-		-		-		-		_	, -				
	\$	80,109,404	\$	3,827,198	\$	4,766,345	\$	6,864,080	\$	32,846,420	\$_	31,805,361				

# 2. Deposits and Investments (continued)

As of September 30, 2012, the City's investments are distributed among funds as follows:

	Cash Equivalents	Investments
Governmental Funds: General Fund Community Development Office Fund Infrastructure Surtax Fund Capital Projects Fund Nonmajor Governmental Funds	\$ 22,647 25,008 31,706 19,265 98,626	\$ 10,811,849 100,000 11,938,832 15,136,954 9,197,269 47,184,904
Enterprise Funds: Sanitary Sewer System Solid Waste Key West Bight Stormwater Nonmajor Enterprise Funds	2,337,547 14,451 18,248 2,161 3,903 2,376,310	5,214,701 6,898,828 8,711,991 1,031,910 1,863,232 23,720,662
Internal Service Fund	14,065	6,714,837
Total	\$ 2,489,001	\$ 77,620,403

**Interest rate risk -** To the extent possible, the City's investment policy limits the investment maturities of current operating funds to no longer than twenty-four months. Investments of bond reserves, construction funds and other non-operating funds shall not exceed five years. The investment policy also provides maturity limitations by investment type. The investments at September 30, 2012 meet the City's investment policy restrictions.

Credit risk - The City's investment policy limits risk by restricting authorized investments to the following: Florida Local Government Surplus Funds Trust Fund (SBA), direct obligations of the United States or its agencies and instrumentalities, interest bearing time deposits or savings accounts, repurchase agreements, commercial paper, bankers' acceptances, state and/or local government taxable and/or tax-exempt debt, mutual funds and intergovernmental investment pools. The policy requires that investments in federal instrumentality debt be backed by the full faith and credit of the U.S. government; commercial paper and bankers' acceptances be rated A-1 by Standard & Poor's (S&P); state and/or local government debt be rated at least AA by S&P and mutual funds be rated AAm or better by S&P. At September 30, 2012, the City's portfolio rating is in compliance with its investment policy.

**Concentration of credit risk -** The City's investment policy establishes limitations on portfolio composition, both by investment type and by issuer, at original cost, in order to control concentration of credit risk. The policy provides the following maximum limits of the portfolio, in addition to limits in any one issuer of the portfolio invested:

# 2. Deposits and Investments (continued)

	Portfolio	Limits on Individual
Investment Type:	Maximum	Issuer
Florida Local Government		
Surplus Fund (SBA)	100%	-
U.S. Government Securities -		
Treasuries	100%	-
U.S. Government Agencies	50%	25 %
Federal Instrumentalities - U.S.		
Government Sponsored Agencies	80%	40%
Certificates of Deposit	50%	25 %
Repurchase Agreements	50%	25 %
Commercial Paper	25%	15%
Bankers' Acceptances	25%	15%
State and/or Local		
Government Debt	20%	-
Money Market Mutual Funds	50%	25%
Intergovernmental Investment Pool	25 %	-

At September 30, 2012, the City's investment portfolio, excluding pension funds and funds related to the issuance of debt, is as follows:

Issue:	Percent of Investment Portfolio
U.S. Government Securities - Treasuries	43.9%
Federal Instrumentalities - U.S.	
Government Sponsored Agencies	42.2%
Commercial Paper	7.5%
State and/or Local Government Debt	
(Municipal Obligations)	3.2%
Money Market Mutual Funds	3.0%
Certificates of Deposit	0.1%
Florida Local Government	
Surplus Funds (SBA)	0.1%

GASB Statement 40 requires disclosure when the percentage is 5% or more in any one issuer. The investments in the Federal Home Loan Mortgage Corporation (Freddie Mac) are 21.93% (\$17,544,637), Federal National Mortgage Association (Fannie Mae) are 14.27% (\$11,421,123) and Federal Home Loan Banks are 6.08% (\$4,862,643). Given the restriction to the highest rating, the additional concentration is not viewed to be an additional risk by the City.

**Custodial credit risk** - The City's investment policy requires execution of a third-party custodial safekeeping agreement for all purchased securities and requires that securities be held in the City's name. As of September 30, 2012, all of the City's investments are held in a bank's trust department in the City's name, nominee registration.

# 2. Deposits and Investments (continued)

**Foreign credit risk** – For an investment, foreign credit risk is the risk that fluctuations in currency exchange rates may affect transactions conducted in currencies other than U.S. dollars and the carrying value of foreign investments. The City is not exposed to foreign credit risk.

#### **C.** Investments - Pension Plans

As of September 30, 2012, the City's pension plans had the following investments:

	General Employees Retirement Plan	Police Officers and Firefighters Retirement Plan
Equity Securities Corporate and Foreign Bonds,	\$ 22,717,041	\$ 35,914,396
and Bond Funds	9,719,194	12,459,592
Alternative Investments	1,023,056	5,350,320
U.S. Government Securities	2,359,562	460,444
Municipal Obligations	808,643	614,921
Real estate	-	3,854,719
	\$ 36,627,496	\$ 58,654,392

As of September 30, 2012, the Plan's investment maturities and credit ratings were as follows:

### **General Employees Retirement Plan:**

			S & P								
	_	Market Value		Less than 1			6 - 10		More than 10		Credit Rating
U.S. Government Treasuries -											
Bonds and Notes	\$	787,524	\$	-	\$	234,633	\$	552,891	\$	-	Aaa**
U.S. Government Agencies -											
Investment Pools		1,572,038		-		63,796		201,302		1,306,940	Not Rated
Municipal Obligations		808,643		-		-		-		808,643	AAA through AA
Corporate and Foreign Bonds*	_	9,719,194	_	-		3,606,317	_	5,744,650	_	368,227	AA+ through BBB
	\$	12,887,399	\$	-	\$	3,904,746	\$	6,498,843	\$	2,483,810	

<sup>\*</sup> Includes \$ 1,512,861 which is rated BBB and \$ 1,042,115 which is rated BBB+. All other investments within this category are rated amongst the "A" rating.

The General Employees' Pension Plan includes \$ 3,496,911 (money market fund - AAAm) in cash equivalents with a maturity of less than 3 months.

<sup>\*\*</sup> Not rated by S & P; therefore, provided by Moody's credit rating.

# 2. Deposits and Investments (continued)

### **Police Officers and Firefighters Retirement Plan:**

					S & P					
		Market Value			Less than 1		6 - 10		More than 10	Credit Rating**
U.S. Government Securities * Corporate and Foreign Bonds,	\$	460,444	\$	-	\$	-	\$	460,444	\$ -	-
and Bond Funds Municipal Obligations		12,459,592 614,921		101,417	_	6,851,806 11,357		5,098,038 603,564	408,331	AAA through B AAA through B
	\$	13,534,957	\$	101,417	\$	6,863,163	\$	6,162,046	\$ 408,331	

<sup>\*</sup> Obligations of the U.S Government or obligations explicitly guaranteed by the U.S. Government are not considered to have credit risk and do not have purchase limitations.

**Interest rate risk** - Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Duration is a measure of the price sensitivity of a fixed income portfolio to changes in interest rates. The larger the duration of a portfolio, the greater its price sensitivity to the changes in interest rates. Information about sensitivity of the fair value of the Plans' investments to market interest rate fluctuations are provided in the tables previously presented.

**Credit risk -** Credit risk is the risk that an investment portfolio will lose some or all of its value due to a real or perceived change in the ability of the issuer to repay its debt. This risk is generally measured by the assignment of a rating by a nationally recognized statistical rating organization. The Plans' policies utilize portfolio diversification in order to control this risk. Information about the portfolio ratings by investment type is provided in the tables previously presented.

Concentration credit risk - The investment policies of the Plans contain limitations on the amount that can be invested in any one issuer as well as maximum portfolio allocation percentages. GASB Statement 40 requires disclosure when the percentage is 5% or more in any one issuer. The General Employees Retirement Plan and the Police Officers and Firefighters Retirement Plan had no total investments in any one issuer that represent 5% or more of the Plan's total investments.

Custodial credit risk – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The Plans' investment policy requires securities, with the exception of certain alternative investments and real estate, to be registered in the Plans' name and held with a third party custodian.

#### **D.** Component Unit:

**Deposits** - Demand and time deposits classified as cash are subject to FDIC coverage and insured in accordance with Florida Statute 280, which established the multiple financial institution collateral pool. At December 31, 2011, the Authority's book balance of cash was \$5,114,294 and the bank balance was \$5,317,401.

<sup>\*\*</sup> Includes \$ 4,392,423 rated amongst the "B" rating group.

# 2. Deposits and Investments (continued)

As of December 31, 2011, cash is reported as follows:

Cash - unrestricted	\$ 3,317,669
Cash - restricted	1,796,625
Total	\$ 5,114,294

In addition, the component unit's pension plan deposits amounting to \$413,120 (\$359,962 bank balance) are fully insured by the FDIC and collateralized.

**Investments** - The component unit invests excess cash in state and local government securities (SLGS). SLGS are issued directly by the United States Treasury. The component unit invests in demand deposit securities that are one day certificates of indebtedness. The component unit is not exposed to any significant risks related to foreign currency risk, interest rate risk, or credit risk. Investments (restricted) as of December 31, 2011, approximate their fair value at \$1,335,244.

The investments held by the component unit's Pension Trust Fund (the "Plan") are stated at fair value. The financial institution's accounts are insured by Securities Investor Protection Corporation (SIPC). The concerned financial institution has also obtained additional protection for the remaining net asset balance.

As of December 31, 2011, the Plan had the following investments:

Vanguard Index TR 500		
Port Mutual Fund * (1)	\$	1,261,953
Vanguard Total Intl Stock Index* (1)		560,627
PIMCO All Asset Fund* (1)		605,676
PIMCO Invest Grade Corp BD Instl* (1)		818,172
PIMCO Total Return Instl* (1)		754,324
Nuveen Tradewinds Glbl A/C-R* (1)		543,692
Goldman Sachs Fin Sq Tt*	_	2,000
	\$_	4,546,444

<sup>\*</sup> Investment maturity is less than one year.

**Interest rate risk -** The Plan does not have a formal investment policy that limits investments maturities as a means of managing its exposure to fair value losses arising from increased interest rates.

**Concentration credit risk -** The Plan had six investments in three organizations that exceeded five percent of its net plan assets at year-end and noted above.

<sup>(1)</sup> Investment subject to concentration credit risk.

#### 3. Receivables

Receivables at September 30, 2012 consist of the following:

Receivable Type		General	_	Special Revenue	-	Capital Projects	_	Enterprise	_	Internal Service	_	Fiduciary		Total
Interest and dividends	\$	-	\$	-	\$	-	\$	-	\$	-	\$	347,938	\$	347,938
Accounts		380,599		29		-		5,540,060		604,119		-		6,524,807
Mortgages		-		2,498,166		-		-		-		-		2,498,166
Intergovernmental		656,036		1,336,505		533,329		2,768,337		-		171,896		5,466,103
Gross receivables	_	1,036,635	_	3,834,700	-	533,329		8,308,397	_	604,119	-	519,834	•	14,837,014
Less allowance for														
uncollectible			_	1,116,818			_	2,909,032			_			4,025,850
Net receivables	\$	1,036,635	\$_	2,717,882	\$	533,329	\$	5,399,365	\$_	604,119	\$	519,834	\$	10,811,164

As of September 30, 2012, additional receivables were recorded under the government-wide financial statements as follows:

Intergovernmental:	
State of Florida Department	
of Transportation	\$ 1,318,566
Department of Homeland Security - FEMA	294,753
Monroe County, Tourist	
Development Council	27,897
The Housing Authority of the City of	
Key West, Florida	22,174
Human Service Associates, Inc.	1,700
	\$ 1,665,090

Property taxes are levied November 1st on property valued as of the previous 1<sup>st</sup> of January. The Tax Collector of Monroe County, Florida, bills and collects property taxes on behalf of the City. The tax rate, to finance general governmental services for the fiscal year ended September 30, 2012, was 2.8627 per \$ 1,000 of assessed taxable property value. The final taxable value amounted to \$ 4,968,809,423. Property tax revenues are recognized when they become available. Available means 1) when due, or past due and receivable within the current period, and 2) collected within the current period, or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Taxes relating to the current budget and collected within 60 days after the fiscal year end are recognized as revenue currently. Property taxes are due for payment on March 31<sup>st</sup> and become delinquent on April 1<sup>st</sup>. At September 30, 2012, there were no material property tax receivables.

Interest and dividends receivable consists of earnings on investments earned but not received at the end of the year. General Fund accounts receivable consist mainly of rents and transportation (cruise ships) revenues. The enterprise funds reflect customer accounts receivable for goods and services rendered. Internal Service Fund accounts receivable balance consists of excess claims paid but receivable from insurance carriers. Intergovernmental receivable consists primarily of Federal, state and local grants; various state shared revenues; and state contributions to the Police Officers and Firefighters retirement plan.

The Community Development Office Special Revenue Fund exists to account for grant revenues available to finance the development of the City's economic environment. Mortgage receivables under these programs are presented in more detail below. The allowance for uncollectible accounts of \$ 1,116,818 shown below is related to grant provisions allowing for contractual forgiveness of repayment.

# 3. Receivables (continued)

Detailed information on Community Development Office Fund mortgages receivable appears below:

Frederick Douglas Square		
Project (HODAG)	\$	2,233,635
Homebuyer Assistance Program		179,633
Mayor's Revolving Loan Fund (low interest)		84,898
Gross mortgages receivable Less allowance for	_	2,498,166
uncollectible mortgages	_	1,116,818
Net mortgages receivable	\$	1,381,348

#### **COMPONENT UNIT:**

Accounts receivable represent amounts due from tenants (dwelling rents) of \$ 37,882, net of allowance for uncollectibles of \$2,447. Intergovernmental receivables of \$1,548,543 represent amounts due from the federal and other governments.

# 4. Change In Capital Assets

Capital asset activity for fiscal year ended September 30, 2012 is as follows:

	Beginning Balance Increases (Decrease		(Decreases)	CIP/ Adjustments Increases (Decreases)			Ending Balance			
Governmental Activities: Capital assets, not being depreciated: Land Construction in progress	\$	53,186,804 4,772,013	\$	- 3,488,761	\$	- (48,814)	\$	(3,868,482)	\$	53,186,804 4,343,478
Total capital assets, not being depreciated	_	57,958,817	_	3,488,761		(48,814)		(3,868,482)		57,530,282
Capital assets, being depreciated: Buildings and improvements Machinery, equipment and furniture Infrastructure	_	13,950,991 18,698,483 38,036,785	_	- 888,346 64,453	_	(499,300) (24,459)	_	3,868,482		13,950,991 19,087,529 41,945,261
Total capital assets, being depreciated	_	70,686,259	_	952,799	_	(523,759)	_	3,868,482	_	74,983,781
Less accumulated depreciation for: Buildings and improvements Machinery, equipment and furniture Infrastructure	_	6,869,005 13,805,676 20,916,753	_	461,777 1,479,043 1,474,023		(492,134) (24,459)	_	- - -		7,330,782 14,792,585 22,366,317
Total accumulated depreciation	_	41,591,434	_	3,414,843		(516,593)		-	_	44,489,684
Total capital assets, being depreciated, net	_	29,094,825	_	(2,462,044)		(7,166)	_	3,868,482	_	30,494,097
Governmental activities capital assets, net	\$ _	87,053,642	\$ _	1,026,717	\$	(55,980)	\$_	-	\$_	88,024,379

# 4. Change In Capital Assets (continued)

		Beginning Balance	_	Increases	-	(Decreases)	CIP/ Adjustments Increases (Decreases)		Ending Balance
Business-type activities: Capital assets, not being depreciated:									
Land Construction in progress	\$	18,681,034 7,565,809	\$	3,735,319	\$ -	-	\$ (4,516,729)	\$	18,681,034 6,784,399
Total capital assets, not being depreciated	·	26,246,843	_	3,735,319	_		(4,516,729)		25,465,433
Capital assets, being depreciated:									
Buildings and improvements		48,573,753		-		(130, 198)	127,452		48,571,007
Infrastructure		148,834,988		95,622		(126,932)	4,389,277		153,192,955
Machinery, equipment and furniture		17,574,727	_	26,144	-	(390,481)	-	-	17,210,390
Total capital assets,									
being depreciated		214,983,468	-	121,766	-	(647,611)	4,516,729	-	218,974,352
Less accumulated depreciation for:									
Buildings and improvements		27,123,547		1,687,387		(84,902)	-		28,726,032
Infrastructure		46,236,050		5,169,292		(109,226)	-		51,296,116
Machinery, equipment and furniture	·	15,120,189	_	505,442	-	(387,549)		-	15,238,082
Total accumulated depreciation	,	88,479,786	_	7,362,121	-	(581,677)			95,260,230
Total capital assets, being depreciated, net		126,503,682	_	(7,240,355)	_	(65,934)	4,516,729		123,714,122
Business-type activities capital assets, net	\$	152,750,525	\$ _	(3,505,036)	\$	(65,934)	\$ <u>-</u>	\$	149,179,555

Total depreciation expense for the current fiscal year amounted to \$10,776,964. The estimated useful lives of the City's capital assets are as follows:

Buildings and improvements	10-30 years
Machinery, equipment and furniture	3-10 years
Infrastructure	30-50 years

For the year ended September 30, 2012, depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:		
General government	\$	1,747,606
Public safety		943,456
Transportation		423,689
Culture and recreation		299,886
Human services	_	206
Total depreciation expense -		
governmental activities	\$	3,414,843

# 4. Change In Capital Assets (continued)

Business-type activities:		
Sanitary sewer system	\$	4,104,038
Stormwater		1,259,375
Key West Bight		800,011
Solid waste		524,091
Garrison Bight		358,867
Transit system	_	315,739
<b>m</b>	_	
Total depreciation expense -		
business-type activities	\$	7,362,121

#### **COMPONENT UNIT:**

The following summarizes capital assets from The Housing Authority of the City of Key West, Florida's proprietary fund at December 31, 2011:

Building and improvements Infrastructure Equipment	\$ 60,204,086 1,167,753 1,197,410
	62,569,249
Less accumulated depreciation	23,741,317 38,827,932
Land Construction in progress	10,783,641 4,799,848
Net capital assets	\$ 54,411,421

Total depreciation expense for the current fiscal year amounted to \$ 1,598,825. The estimated useful lives of the Authority's capital assets are as follows:

Equipment	5-10 years
Buildings and improvements	15-40 years
Infrastructure	30-50 years

#### 5. Restricted Assets

The Sanitary Sewer System has restricted assets of \$ 4,789,251 that are restricted by specific provisions of bond ordinances. The Solid Waste Fund has restricted assets of \$ 104,251 and \$ 84,861 as part of its landfill post closure care requirements and impact fee usage restrictions, respectively. Assets so designated are identified as restricted assets on the balance sheet and statement of net assets.

#### 6. Pension Plans

## General Employees Retirement Plan and Police Officers and Firefighters Retirement Plan:

**Plan descriptions** - The City contributes to two single-employer defined benefit pension plans: the General Employees Retirement Plan and the Police Officers and Firefighters Retirement Plan. Each plan provides retirement, disability, and death benefits to plan members and beneficiaries. Part II of the Code of Ordinances, Title I (Administration), Section 5 (Pension) assigns the sale and exclusive administration of and the responsibility for the proper effective operation of the retirement plans to the Board of Trustees of each retirement plan. All changes recommended by the board are subject to Commission approval. Both retirement boards issue a publicly available report that includes financial statements and required supplementary information. Either financial report may be obtained by writing to Pension Plan Administrator, Post Office Box 1409, Key West, Florida 33041-1409.

**Summary of significant accounting policies -** The financial statements of the plans are prepared using the accrual basis of accounting. The Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to the Plans are recognized when due and the Employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

Plan investments are reported at their fair value. Fair value is defined as the amount the plan would realize from a current sale to a willing buyer and is based on available market values. These retirement plans do not have long-term contracts for contributions.

**Funding policy and annual pension cost** - The Board of Trustees make plan amendment recommendations to the City Commission for approval. Employees' contribution rates are established through collective bargaining agreements. The City's contribution rate is determined annually through an actuarial evaluation. The Police Officers and Firefighters Retirement Plan also receives contributions from the State of Florida. The City received \$ 641,624 from the State that was generated from the insurance premium tax as part of the required funding for the Police and Firefighters Retirement Plan and recorded revenues and expenditures in the General Fund, as appropriate. The City's annual pension cost for the year ended September 30, 2012 and related information for the plans are provided herein.

For the year ended September 30, 2012, the retirement plans costs are as follows:

	General Employees Retirement Plan	Police Officers and Firefighters Retirement Plan
Contribution rates:		
City	9.1%	28.5%
State	0.0%	4.9%
Plan members	6.0%	7.0%
Annual City pension cost	\$ 870,173	\$ 3,220,999
City contributions made	\$ 879,008	\$ 3,214,291

The General Fund is typically used to liquidate the annual net pension obligations of the City.

# **6. Pension Plans (continued)**

For the year ended September 30, 2012, the contribution information is as follows:

	General Employees Retirement Plan	Police Officers and Firefighters Retirement Plan
Annual Required Contribution (ARC) Interest on net pension obligation (asset)	\$ 842,538 (250,944)	\$ 3,214,291 (44,498)
Adjustments to ARC	278,579	51,206
Annual pension cost City and state contributions	870,173 (879,008)	3,220,999 (3,214,291)
(Increase) decrease in net pension obligation (asset) Net pension obligation (asset),	(8,835)	6,708
beginning of year	(3,136,800)	(563,263)
Net pension obligation (asset), end of year	\$ (3,145,635)	\$ (556,555)
Actuarial valuation date	10/01/2011	10/01/2011
Actuarial cost method	Aggregate	Entry age normal
Amortization method	N/A	Layered amortization
Remaining amortization period	N/A	7 - 30 years
Equivalent single amortization period	N/A	28.563 years
Asset valuation method	5-year smoothed market	5-year smoothed market
Actuarial assumptions: Investment rate of return Projected salary increases Includes inflation at Cost-of-living adjustment Changes since last valuation	8.0% 6.0%-25.0% 4.0% None *	7.9% 5.0% 4.0% None None

<sup>\*</sup> The mortality assumption has been updated to reflect future improvement. The actuarial cost method is updated to the Aggregate Actuarial Cost Method.

# **6. Pension Plans (continued)**

#### **Three-Year Trend Information:**

Year Ending	Annual	Percent	Net Pension
	Pension	of APC	Obligation
	Cost (APC)	Contributed	(Asset)
General Employees Retirem	ent Plan :		
9/30/2010	\$ 659,894	176%	\$ (2,711,666)
9/30/2011	\$ 708,043	160%	\$ (3,136,800)
9/30/2012	\$ 870,173	101%	\$ (3,145,635)
Police Officers and Firefigh	ters Retirement Pla	<u>m</u> :	
9/30/2010	\$ 2,554,528	100 %	\$ (570,052)
9/30/2011	\$ 2,877,330	100 %	\$ (563,263)
9/30/2012	\$ 3,220,999	100 %	\$ (556,555)

#### Schedule of Funding Progress:

The schedule of funding progress, presented as RSI following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets are increasing or decreasing over time relative to the actuarial accrued liability for benefits. An analysis of funding progress (the last plan year valuation date) is as follows:

	Actuarial Valuation Date	_	Actuarial Value of Assets (a)	_	Actuarial Accrued Liability (AAL) (b)	(	Unfunded/ Overfunded) AAL (UAAL) (b-a)	Funded Ratio (a/b)	_	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
General E	General Employees Retirement Plan (dollars in thousands):										
	10/1/2011	\$	39,352	\$	37,474	\$	(1,878)	105.0%	\$	9,609	(19.5)%
Police Officers and Firefighters Retirement Plan (dollars in thousands):											
	10/1/2011	\$	55,594	\$	74,581	\$	18,987	74.5%	\$	9,645	196.9%

A net pension asset has been recorded in the government-wide statements in accordance with the net pension valuations amounting to \$3,702,190.

#### **COMPONENT UNIT:**

#### Retirement System for Employees of The Housing Authority of the City of Key West, Florida

**Plan description -** The Authority maintains a single-employer defined benefit pension plan (the "Plan") administered by a Board of Trustees. Retirement, disability, and death benefits are provided to plan members and beneficiaries. KWHA holds the authority to establish and amend benefit provisions. The Plan issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to The Housing Authority of the City of Key West, Florida, 1400 Kennedy Drive, Key West, Florida 33045.

# **6. Pension Plans (continued)**

**Summary of significant accounting policies -** The Plan uses the accrual basis of accounting. Employer contributions to the Plan are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

Plan investments are reported at their fair value. The investments are valued at the last reported sales price. The Plan does not have any long-term contracts for contributions.

**Funding policy and annual pension cost** - The contribution requirement of the KWHA's Plan is approved annually by the KWHA Board of Commissioners. Plan members shall not make any contributions to the Plan. KWHA is required to contribute at an actuarially determined rate; the current rate is 15.3% of covered payroll. KWHA's annual pension cost for the year ended December 31, 2011 and related information for the Plan is provided herein.

For the year ended December 31, 2011, the retirement plan costs are as follows:

		Housing Authority Employees Retirement Plan
Contribution rate - KWHA		15.3%
Annual KWHA pension cost	\$	455,852
KWHA contribution made	\$	481,432
For the year ended December 31, 2011, the contribution	n info	rmation is as follows:
Annual Required Contribution (ARC) Interest on net pension obligation (asset) Adjustments to ARC	\$	453,984 (15,536) 17,404
Annual pension cost		455,852
KWHA contributions		(481,432)
Increase (decrease) in net pension obligation (asset)		(25,580)
Net pension obligation (asset), beginning of year		(194,196)
Net pension obligation (asset), end of year	\$	(219,776)

# **6. Pension Plans (continued)**

Actuarial valuation date	01/01/11
Actuarial cost method	Entry Age Normal
Amortization method	Level dollar, closed
Remaining amortization period	24 years
Asset valuation method	5-year smoothed market
Actuarial assumptions:	
Investment rate of return	8.00%
Projected salary increases	4.50%
Includes inflation at	3.50%
Cost-of-living adjustment	1.50%
Change since last valuation	None

# **Three-Year Trend Information:**

Year Ending	_	Annual Pension Cost (APC)	Percent of APC Contributed	-	Net Pension Obligation (Asset)
Housing Authority Employee	es R	<u>letirement Plan</u> :			
12/31/2009 12/31/2010 12/31/2011	\$ \$ \$	407,414 472,739 455,852	104% 100% 106%	\$ \$ \$	(195,926) (194,196) (219,776)

# Schedule of Funding Progress:

The schedule of funding progress presents multiyear trend information about whether the actuarial value of plan assets are increasing or decreasing over time relative to the actuarial accrued liability for benefits. An analysis of funding progress (the last three plan year's valuation dates) is as follows:

	Actuarial Valuation Date	_	Actuarial Value of Assets (a)		Actuarial Accrued Liability (AAL) (b)	(O <sub>2</sub>	nfunded/ verfunded) AAL (UAAL) (b-a)	Funded Ratio (a/b)	_	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
Housing A	Authority Emp	loyees	Retirement 1	Plan (	dollars in the	ousano	<u>ls)</u> :				
	1/1/2010	\$	4,406	\$	6,197	\$	1,791	71.1%	\$	2,697	66.4%
	1/1/2011	\$	4,831	\$	6,825	\$	1,994	70.8%	\$	3,140	63.5%
	1/1/2012	\$	5,211	\$	7,191	\$	1,980	72.5%	\$	2,873	68.9%

# 7. Other Post-Employment Health Care Benefits

GASB Statement No. 45: Accounting for Financial Reporting by Employers for Postemployment Benefits Other than Pensions ("OPEB"), establishes accounting standards for postretirement benefits. The statement does not require funding of OPEB expense, but any difference between the annual required contribution ("ARC") and the amount funded during the year is required to be recorded in the employer's Statement of Net Assets as an increase (or decrease) in the cumulative OPEB obligation. Recognition of the liability accumulated for prior years is phased in over 30 years, commencing with the 2009 liability.

## <u>Plan Description and Funding Policy</u>

Employees who retire from the City and their dependents are eligible to continue to participate ("single employer plan") in the City's health insurance plan (medical and prescription) currently offered through the City at the "blended" employee group rate, which is determined annually by the City. The retiree must continue to meet all participation requirements and pay all applicable premiums by the specified due date. Life insurance and dental benefits are portable and the retiree must pay premiums to the carrier directly. As of September 30, 2012, there are 24 participating retirees in the group health program.

The City provides no funding for any portion of the premiums after retirement. However, the City recognizes that there is an "implicit subsidy" arising as a result of the blended rate premium since retiree health care costs, on average, are higher than active employee healthcare costs. The plan is not accounted for as a trust fund and an irrevocable trust has not been established to fund this plan. The plan does not issue a separate financial report. It is the City's current policy to fund the plan on a "pay-as-you-go" basis.

#### Annual OPEB Cost and Net OPEB Obligation

The following table shows the components of the City's annual OPEB cost for the year, the amount contributed, and the change in the net OPEB obligation.

<b>T</b>	1 0		. •	
Require	A ( 'A	ntrihii	tion	rotoc.
K C ( III I I I	-(   ( )			

Employer	]	Pay-as-you-go
Plan members		N/A
Annual required contribution	\$	729,561
Interest on net OPEB obligation		55,454
Adjustment to annual required contribution		(77,089)
Annual OPEB cost		707,926
Estimated employer contributions		(132,085)
Increase in net OPEB obligation		575,841
Net OPEB obligation, beginning of year		1,386,360
Net OPEB obligation, end of year	\$	1,962,201

# 7. Other Post-Employment Health Care Benefits (continued)

The City's annual OPEB cost, the percentage of annual OPEB costs contributed to the Plan, the net OPEB obligation and trend information are as follows:

Year Ending	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
9/30/2010	\$ 541,333	23 %	\$ 816,582
9/30/2011	\$ 684,761	17 %	\$ 1,386,360
9/30/2012	\$ 707,926	19 %	\$ 1,962,201

Other post-employment benefit obligations attributable to governmental activities are generally liquidated by the General Fund or by the appropriate proprietary fund for business-type activities.

#### Funding Status and Funding Progress:

The schedule of funding progress, presented as RSI following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets are increasing or decreasing over time relative to the actuarial accrued liability for benefits. An analysis of funding progress (the last plan year valuation date) is as follows:

Actuarial Valuation Date	. <u>-</u>	Actuarial Value of Assets (a)	 Actuarial Accrued Liability (AAL) (b)	(	Unfunded/ (Overfunded) AAL (UAAL) (b-a)	 Funded Ratio (a/b)	_	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
9/30/2011	\$	-	\$ 5,076,907	\$	5,076,907	0.0%	\$	22,517,525	22.5%

The actuarial valuation for the calculation of OPEB involves estimates of the value of reported amounts and assumptions about the probability of events in the future. Amounts determined regarding the funded status of the plan and the annual required contributions of the City are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. The required schedule of funding progress, presented as required supplementary information, is designed to provide multiyear trend information to show whether the actuarial value of the plan assets is increasing or decreasing over time relative to the actuarial liabilities for benefits. However, the City has not contributed assets to the plan at this time.

#### Actuarial Methods and Assumptions

Projections of benefits are based on the substantive plan and include the type of benefits in force at the valuation date and the pattern of sharing benefits between the City and the Plan members at that point. Actuarial calculations reflect a long term perspective and employ methods and assumptions that are designed to reduce the short term volatility in actuarial accrued liabilities and the actuarial value of assets. Significant methods and assumptions used for the valuation are as follows:

Measurement Date: Actuarial Cost Method: Amortized Method: Remaining Amortized Period: September 30, 2011 Projected Unit Credit (level dollar) Level dollar, open 30 Years

# 7. Other Post-Employment Health Care Benefits (continued)

Asset Valuation Method: Not applicable

**Actuarial Assumptions:** 

Return on plan assets
Salary scale

Not applicable
Not applicable

Discount Rate 4.00%

Inflation Rate 8.50% in 2011 graded down to

4.50% in 2019.

# 8. Deferred Compensation Plan

The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. All assets and income of Internal Revenue Code Section 457 deferred compensation plans are held in trust, custodial accounts, or annuity contracts, for the exclusive benefit of the participants and their beneficiaries. Private corporations under contracts with the City administer the assets of the City's plans. Consequently, those plans' assets and liabilities are not recorded on the City's financial statements.

# 9. Risk Management

General Liability, Property, Worker Compensation and Other Claims - The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. On February 1, 1978, the City established a self-insurance program for workers' compensation. The Insurance Programs Fund, an internal service fund, was created to account for and finance uninsured risks of loss. On October 1, 1988, the Insurance Programs Fund was expanded to include the City's liability and property insurance. During fiscal year 2012, a total of approximately \$1,367,000 was incurred/paid in benefits and claims. In fiscal year 2012, the fund provided coverage up to \$325,000 for each worker's compensation claim, \$100,000 per occurrence for public officials, general liability, and employee benefits liability, \$25,000 per claim for crime coverage, \$100,000 for each auto/general liability claim, and \$50,000 for each property claim other than wind and flood. In general, the City purchases commercial insurance for claims in excess of coverage provided by the fund and for all other risks of loss. Settled claims have not exceeded this commercial coverage in any of the past three years.

Self-insurance retention, per occurrence, for wind is 5% of building and/or contents with a \$75,000 minimum. Self-insurance retention, per occurrence, for flood is 5% or excess amount as covered by the National Flood Insurance Program with a \$5,000,000 annual limit.

For additional information, the reader should review the certificates of insurances which are available at the City upon request.

# 9. Risk Management (continued)

Liabilities of the fund are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported. The result of the process to estimate the claims liability is not an exact amount as it depends on many complex factors, such as inflation, changes in legal doctrines, and damage awards. Accordingly, claims are reevaluated periodically to consider the effects of inflation, recent claim settlement trends (including frequency and amount of pay-outs), and other economic and social factors. The estimate of the claims liability also includes amounts for incremental claim adjustment expenses related to specific claims and other claim adjustment expenses regardless of whether allocated to specific claims. Estimated recoveries, for example from salvage or subrogation, are another component of the claims liability estimate.

All funds of the City participate in the program and make payments to the Insurance Programs Fund based on estimates of the amounts needed to pay prior and current year claims, establish reserves for future claims and provide for administrative costs of the program. Interfund premiums are based upon the insured funds' number of employees and value of facilities and are reported as quasi-external interfund transactions. A liability for workers' compensation, general liability and property claims of \$3,227,120 is reported in the fund at September 30, 2012. This amount has been discounted to present value at an assumed investment rate of 3.0%, and an approximate 50% to 55% confidence level. Changes in the fund's workers compensation, general liability and property claims on an undiscounted basis during the past three years are as follows (in thousands):

Fiscal Year	 Beginning Liability	_	Claims Incurred	_	Estimated Prior Claims		Claims (Paid) Adjustments	_	Ending Liability		
2010	\$ 6,245	\$	1,894	\$	(400)	\$	(2,684)	\$	5,055		
2011	\$ 5,055	\$	825	\$	(2,443)	\$	504	\$	3,941		
2012	\$ 3,941	\$	844	\$	1,545	\$	(2,590)	\$	3,740		

**Health Insurance -** The Insurance Programs Fund is also used to fund monthly health insurance premiums. In April 1997, the City converted from a flexible funded health insurance program to a fully insured pay-as-you-go program. The Insurance Programs Fund receives its health insurance contributions from bi-weekly payroll deductions and employer contributions, which are sufficient to meet its monthly premium requirements.

# 10. Accrued Compensated Absences

At September 30, 2012, compensated absences are based on actual earned hours times pay rates in effect at year-end. These amounts are recorded in the governmental fund financial statements for those employees who have terminated their employment as of the end of the fiscal year. In the proprietary fund financial statements, compensated absences are fully recorded and classified as current and long-term based on their expected repayment schedule. The Statement of Net Assets, at the government-wide financial statements level, reports the liability when earned for both governmental activities and business-type activities. These amounts are then classified as current or long-term depending upon expected repayment terms. Total accrual at September 30, 2012 was \$ 3,555,309 for all funds.

The General Fund is used to liquidate the liability for compensated absences for those governmental activities.

# 11. Construction And Other Significant Commitments

# **A.** Construction Commitments

The following table presents the approximate significant construction commitments outstanding at September 30, 2012:

		Remaining Construction Commitment
Infrastructure Surtax Fund: Truman Annex Master Plan	\$	330,000
Gas Tax Fund: South Roosevelt Boulevard engineering Glenn Archer Drive improvements Gerald Adams sidewalks	\$ \$ \$	112,000 1,128,300 154,700
Capital Projects Fund: Angela Street fire station engineering	\$	182,200
Sanitary Sewer System Fund: Fleming Key bridge improvements	\$	106,400
Stormwater Fund: East Front Street drainage Ashby Street outfall George Street outfall	\$ \$ \$	140,300 461,400 3,000,100
Key West Bight Fund: Key West Bight building improvements	\$	225,100
Transit System Fund: Bus farm facility	\$	368,200
Bahama Village and Caroline Street Fund: Trumbo Road enhancement	\$	161,700
Navy Pier Payments Fund: Bulkhead improvements Outer mole security cameras Fencing	\$ \$ \$	2,193,000 342,700 1,445,300

# 11. Construction And Other Significant Commitments (continued)

#### **B.** Landfill Closure

The City had previously received notification from the Florida Department of Environmental Protection (FDEP) that its landfill had been considered officially closed as of April 26, 1996. For the current year, for FDEP financial assurance costs estimate purposes, the City chose to update the maximum cost estimate by using an inflationary factor of 1.02%. By using this factor, the City reported to the FDEP an inflation adjusted long-term care cost estimate of \$369,283 for the remaining 4 years. In accordance with the landfill long-term care escrow agreement between the City of Key West and the Florida Department of Environmental Protection, the City has set aside in a restricted cash account with First State Bank of the Florida Keys the amount of \$104,251 as of September 30, 2012, which represents more than the required annual amount of \$92,321. There were no deposits or withdraws from this account during the fiscal year other than earned interest.

Based on historical information the City amortizes approximately \$40,000 per year in landfill closure cost payables (\$143,333 balance as of September 30, 2012) of which \$103,333 remain as a future long-term payable at September 30, 2012.

## C. Operating Leases

Year Ending

The City currently has an operating lease agreement for the use of office space through December 2013, with two (one-year) option renewals. The agreement calls for rent payments of \$ 12 per square foot per year, increased by 3.5% every twelve months after the first eighteen months, plus common area maintenance. Based on total office space available under the agreement, the current monthly installments are approximately \$ 38,000. The total rental expense in connection with this agreement in 2012 was approximately \$ 457,000. In addition, the City leases office equipment under various agreements at approximately \$ 4,700 per month, plus excess usage charges, through February 2013 and at lesser amounts thereafter until June 2015.

Minimum estimated base future rental payments relative to these agreements at September 30, 2012 are approximately as follows:

September 30,	
2013	\$ 522,000
2014	\$ 153,000
2015	\$ 11,000
Thereafter	\$ NONE

# 12. Long-Term Debt and Liabilities

The following is a summary of changes in long-term liabilities. Bonds, notes, insurance claims and compensated absences have changed as follows:

		Balance October 1, 2011		Additions	-	Amortization/ Retirements	5	Balance September 30, 2012	_	Due Within One Year
Governmental Activities: Note payable	\$	1.172.639	\$	_	\$	147.059	\$	1.025.580	\$	147,059
Insurance claims payable Compensated absences	•	3,367,384 3,086,694	Ψ.	2,173,324	Ψ.	140,264 1,951,088	•	3,227,120 3,308,930	•	1,391,258 1,957,360
Total governmental activities	\$	7,626,717	\$	2,173,324	\$ _	2,238,411	\$	7,561,630	\$	3,495,677
Business-Type Activities:										
Sewer System Refunding Revenue Bonds, Series 2003	\$	22,760,000	\$	-	\$	1,030,000	\$	21,730,000	\$	1,060,000
Marina Refunding Revenue Note, Series 2009		8,998,046		-		1,158,217		7,839,829		1,202,499
Sewer System Revenue Bonds, Series 2012		-		4,065,000		-		4,065,000		-
Note payable, State Revolving Loan Deferred amounts:		3,233,862		-		262,750		2,971,112		271,412
Issuance premiums		147,621		-		15,135		132,486		-
Losses on early retirement		(765,276)			-	(88,482)	-	(676,794)	-	
Total notes and bonds		34,374,253		4,065,000		2,377,620		36,061,633		2,533,911
Accrued compensated absences		314,517		72,396	_	140,534	-	246,379	-	124,559
Total business-type activities	\$	34,688,770	\$	4,137,396	\$	2,518,154	\$	36,308,012	\$	2,658,470
Total long-term debt and liabilities	\$	42,315,487	\$	6,310,720	\$ _	4,756,565	\$	43,869,642	\$	6,154,147

Additional long-term liabilities for governmental activities include unearned revenue of \$1,116,818 and OPEB liability \$1,789,869 of (Note 7) as of September 30, 2012.

Additional long-term liabilities for business-type activities include OPEB liability (Note 7), customer deposits and landfill closure cost payable amounting to \$172,332, \$460,641 and \$103,333, respectively, as of September 30, 2012.

# **General Obligation:**

#### **Promissory Note:**

A promissory note was issued for the acquisition and rehabilitation of affordable housing in the City's redevelopment district. The note is to be repaid and secured by tax increment revenue which derives from such area. Issued at not to exceed \$2,500,000, and fully drawn down, on October 1, 2003, the City converted the then revolving facility to a term loan at a fixed interest rate of 2.56%. This note is payable in varying annual installments of principal and interest not exceeding \$173,371 through its maturity on October 1, 2019.

# 12. Long-Term Debt and Liabilities (continued)

The general obligation promissory note debt service requirements to maturity are as follows:

Fiscal Year	_	Principal	Interest	_	Total
2013 2014 2015 2016 2017 2018-2019	\$	147,059 147,059 147,059 147,059 147,059 290,285	\$ 26,312 22,553 18,794 15,035 11,276 11,277	\$	173,371 169,612 165,853 162,094 158,335 301,562
	\$_	1,025,580	\$ 105,247	\$_	1,130,827

# **Revenue Obligation:**

#### Sewer System Refunding Revenue Bonds, Series 2003:

Provisions for the repayment of revenue bonds are set forth in the respective ordinance with accumulation of resources for the repayment being reflected in the accounts of the Sanitary Sewer System Fund. The limitations and restrictions of the bond ordinance are summarized later in this note. The Sewer System Refunding Revenue Bonds, Series 2003, were issued for \$29,315,000 in July 2003. Annual debt service installments not exceeding approximately \$2,020,000 are due through October 1, 2026, with interest payable semi-annually at rates ranging from 3.10% to 5.25%. The purpose for this issue was to refund the Series 1993 Sewer System Revenue Bonds which partially funded the City's "Advanced Wastewater Treatment Facility." These bonds are secured by a pledge of the net revenues of the system.

Summary information on this indebtedness appears below:

Sewer System Refunding Revenue Bonds

Series 2003	_	
Total bond obligation as of		
September 30, 2012	\$	21,730,000
Less: current portion		1,060,000
Less: unamortized loss on early retirement		635,550
Plus: unamortized bond premium		132,486
Total long-term Sewer System		
Refunding Revenue Bonds	\$	20,166,936

#### Marina Refunding Revenue Note, Series 2009:

In December 2009, the City entered into an agreement with a bank for the issuance of the Capital Improvement/Marina Refunding Revenue Note, Series 2009 in the amount of \$9,142,446. The proceeds from this indebtedness were used to currently refund the then outstanding Tax-Exempt Capital Improvement/Marina Revenue Bonds, Series 1997. The then bonds were originally issued to finance the acquisition of an approximately 8.8 acre site commonly known as the Key West Bight for the public purpose of constructing marina and related facilities, public parks and conservation areas thereon.

# 12. Long-Term Debt and Liabilities (continued)

The Capital Improvement/Marina Refunding Revenue Note, Series 2009 is payable solely and secured by a pledge of the net revenue of the facilities and the half-cent sales tax collections. Interest is due semiannually, at a rate of 3.37%, with principal due annually at installments ranging from approximately \$1,202,500 to \$1,419,800 through maturity in December 2017.

Summary information on this indebtedness appears below:

Marina Refunding Revenue Note, Series 2009	_	
Total obligation as of September 30, 2012	\$	7,839,829
Less: current portion	ψ	1,202,499
Less: unamortized loss on early retirement	-	41,244
Total long-term Marina Refunding Revenue Note	\$_	6,596,086

## Sewer System Revenue Bonds, Series 2012:

In February 2012, the City entered into agreement with a financial institution for the issuance of the Sewer System Revenue Bonds, Series 2012 in the amount of \$4,065,000. The proceeds from this indebtedness were used to repay a grant from the State of Florida Department of Emergency Management, the proceeds of which were used to finance the costs of certain capital improvements to the City's sewer system. Interest is due semiannually, at a rate of 2.07%, with principal due annually at installments ranging from \$415,000 to \$490,000 through maturity on October 1, 2021. These bonds were issued on a parity basis with the City's Sewer System Refunding Revenue Bonds, Series 2003.

Revenue bonds/note debt service requirements to maturity, including interest are as follows:

			tem Ref ue Bon es 2003	ds,		Marina Refunding Revenue Note, Series 2009 Series 2009			Sewer System Revenue Bonds, Series 2012							
Fiscal Year		Principal		Interest		Principal		Interest		Principal		Interest		Total		
2013 2014 2015 2016 2017 2018 - 2022 2023 - 2027	\$	1,060,000 1,095,000 1,130,000 1,175,000 1,235,000 7,170,000 8,865,000	\$	952,768 918,317 881,088 841,537 779,850 2,901,976 1,190,069	\$	1,202,499 1,240,273 1,281,571 1,323,085 1,372,585 1,419,816	\$	243,940 202,779 160,285 116,396 70,976 23,921	\$	415,000 425,000 435,000 440,000 2,350,000	\$	84,146 75,555 66,757 57,753 48,645 99,360		3,543,353 3,946,924 3,944,701 3,948,771 3,947,056 13,965,073 10,055,069		
Net unamortized loss on early retirement		21,730,000 (635,550)	<sup>3</sup> =	8,465,605		7,839,829 (41,244)	\$	818,297		4,065,000	\$	432,216	\$	43,350,947		
Net unamortized premium	\$_	132,486 21,226,936			\$_	7,798,585			\$	4,065,000						

# 12. Long-Term Debt and Liabilities (continued)

Continuing disclosure - In accordance with authorizing Ordinances and to comply with the continuing disclosure requirements of the Securities and Exchange Commission, the following disclosure is provided for the Sanitary Sewer System Refunding Revenue Bonds. At September 30, 2012, the City is in compliance with all reporting and disclosure requirements. Required disclosures as of September 30, 2012, are presented below:

# **Sanitary Sewer System:**

- A. During the year, there has been no material modification to, or termination of, the Navy agreement which determines the contractual obligation of the Navy as it relates to the Sewer System.
- B. During the year, the City did not issue any additional parity obligations and/or subordinated indebtedness, except for the Series 2012 Revenue Bonds.
- C. Current and proposed rate schedules:

	_	2011		2012	2013
Base charge	\$	23.23	-	23.23	\$ 23.23
Commodity charge	\$	4.60		4.60	\$ 4.60

D. Required historical debt service coverage information is presented in the statistical section of this report (Table 16).

# Note Payable - State of Florida, Department of Environmental Protection - State Revolving Loan:

In connection with the City's Advanced Wastewater Treatment Facility, the City qualified for the Florida State Revolving Loan Fund program in tandem with the Sewer System Revenue Bonds. Total principal draws amounted to (at present value) \$ 5,172,648 through fiscal year 2002, which agreed to the maximum amount available under this agreement. The City pays annual installments of \$ 366,367 through February 2022, with interest payable at a 3.28% fixed rate. This facility is in junior position to the Sewer System Refunding Revenue Bonds, Series 2003 and 2012.

Summary information on this indebtedness appears below:

State Revolving Loan		Total
Total loan balance as of September 30, 2012 Less current portion	\$	2,971,112 271,412
Total long-term state revolving loan balance	\$ _	2,699,700

# 12. Long-Term Debt and Liabilities (continued)

State revolving loan debt service requirements to maturity are as follows:

Fiscal Year	_	Principal		Interest	_	Total
2013	\$	271,413	\$	94,954	\$	366,367
2014 2015		280,361 289,603		86,006 76,764		366,367 366,367
2016 2017		299,149 309,013		67,218 57,354		366,367 366,367
2018-2022	_	1,521,573	_	127,078	_	1,648,651
	\$_	2,971,112	\$	509,374	\$_	3,480,486

Conduit debt obligation - The City through the Local Redevelopment Agency entered into an agreement to purchase certain housing facilities from the U.S. Navy known as "Poinciana Complex." This agreement was subsequently assigned to The Housing Authority of the City of Key West, Florida (the "Authority"). The Authority entered into a first mortgage and security agreement amounting to \$16,000,000 under the Section 108 loan program from the Department of Housing and Urban Development to acquire the housing complex. In addition, the Authority entered into agreement with a local government agency in the principal amount of \$2,210,000 in order to facilitate the acquisition of the complex. The purchase closed in January 2004.

Under the \$16,000,000 mortgage note, the City entered into a guarantee and inter-local agreement with the Authority. The City is not liable on the note, as repayment of the note is the responsibility of the Authority and is secured by a mortgage on the housing facility. The note will be repaid from revenues generated from the operation of the development. However, the City does have the responsibility to refund any withdrawals from the debt service reserve account if the Authority cannot meet the maximum required amount within the restoration period. The City maintains recourse against the Authority. Based on these circumstances, the City considers this to be conduit debt and accordingly, it is not recorded on the City's books.

#### **COMPONENT UNIT:**

The following is a summary of changes in long-term debt and liabilities for the Authority for the year ended December 31, 2011:

		Balance January 1, 2011	_	Additions	_	Retirements	Balance December 31, 2011	_	Due Within One Year
Notes payable Revenue notes	\$	7,214,595 26,235,861	\$	1,165,852	\$	76,216 1,870,215	\$ 7,138,379 25,531,498	\$	78,834 873,584
Total long-tem debt and liabilities	\$ _	33,450,456	\$ _	1,165,852	\$ _	1,946,431	\$ 32,669,877	\$	952,418
Compensated absences	\$	306,644	\$	-	\$_	15,236	\$ 291,408	\$	29,142
OPEB liability	\$_	105,535	\$_	-	\$_	27,683	\$ 77,852	\$	-

# 12. Long-Term Debt and Liabilities (continued)

Notes as of December 31, 2011, are comprised of the following:

Multifamily Housing Revenue Bond, Series 2010, in the principal amount of \$1,759,000. The bond is amortized over a 20-year period and bears interest at 4.50%. The bond is due in July 2017. In addition, The Authority borrowed \$1,636,000 (two notes) from the Monroe County Comprehensive Plan Land Authority in order to acquire the property "Washington Street." These loans do not bear interest and mature in 30 years.

\$ 3,316,105

Second mortgage note due to a governmental agency, collateralized by land, project improvements, and all other fixtures and personal property located on the land, "Home Investment Partnerships Program," payable in full in April 2018, non-interest bearing.

1,819,720

Mortgage note due to a governmental agency, collateralized by land, "Key Plaza Site B," payable in full in May 2031, non-interest bearing.

1,500,000

First mortgage note due to a governmental agency, collateralized by land, "Key Plaza Site A – Home Investment Partnerships Program," payable in full in April 2018, non-interest bearing.

382,554

First mortgage due to a local government, collateralized by land, "Roosevelt Gardens," principal to be forgiven in \$20,000 increments until December 2017, non-interest bearing.

120,000

\$ 7,138,379

Revenue Notes as of December 31, 2011 are comprised of the following:

#### Revenue Notes Description:

First mortgage and security agreement related to its Housing Revenue Note Series 2003 in the principal amount of \$16,000,000 to acquire the housing complex known as "Poinciana Complex." This note is due in ranging annual installments through August 2023 bearing interest at 5.28%. As noted previously, the City of Key West entered into a guarantee agreement whereby funds will be advanced if the debt service reserve cannot be restored to its maximum within its prescribed period.

\$ 12,415,000

# 12. Long-Term Debt and Liabilities (continued)

Multifamily Housing Revenue Notes amortized over a 30-year period and bearing interest at 4.25%. These notes are due in January 2011 and are collateralized by the land, project improvements and property located on the land "Roosevelt Gardens." Series 2002 in the original amount of \$9,850,000 and Series 2003 in the original amount of \$2,000,000.

9,256,498

Second mortgage payable to a local government agency to facilitate the acquisition of the "Poinciana Complex" as previously discussed and under the long-term debt and liability section of the primary government. This note is non-interest bearing and is due in January 2034. Collateralized by the land, project improvements and property located on the land.

2,210,000

Housing Revenue Bond, Series 2009, issued to a local banking institution in the principal amount of \$2,900,000 to demolish existing structures and construct new rental units on the site "Key Plaza Site B." Collateralized by first mortgage on land, project improvements and property located on the land; bearing interest at rates ranging from 4.00% to 4.75%. The bond is amortized over a 25-year period with a 7-year balloon. At December 31, 2011, the Authority has drawn down proceeds of \$1,650,000.

1,650,000

25,531,498

The anticipated debt service under all agreements discussed for the component unit are as follows:

		Rever	ue N	otes		Notes	s Paya	able
Fiscal Year	_	Principal		Interest		Principal		Interest
2012	\$	78,834	\$	75,385	\$	873,584	\$	1,113,064
2013	4	81,573	Ψ	72,645	Ψ	921,189	Ψ	1,101,646
2014		84,440		69,779		966,223		1,057,388
2015		87,440		66,778		1,012,714		1,010,190
2016		90,580		63,638		1,061,679		959,472
2017-2021		2,245,079		265,733		7,337,728		3,704,626
2022-2026		508,939		162,153		6,322,549		1,620,753
2027-2031		2,325,494		93,932		2,172,823		758,729
2032-2036		-		-		4,863,009		278,546
2037-2041	_	1,636,000	_		_	-	_	-
	\$_	7,138,379	\$_	870,043	\$_	25,531,498	\$_	11,604,414

#### 13. Deferred Revenue

The City has recognized deferred revenue as described below. All balances remain unearned at September 30, 2012 from the sources described below.

**General Fund** - Occupational license renewals are sent out in August for the license year beginning October 1st. Revenues of \$762,545 collected in advance of the licensing year are reported as deferred revenue at year-end.

**Special Revenue and Capital Project Funds** - Grants and awards which have been received yet remain unspent or obligated are deferred. In October 1985, the City enacted Ordinance No. 85-45, pursuant to Florida Statutes Chapters 180 and 166, which required new developments to pay traffic impact fees to be used exclusively for capital improvements to City streets. Fees are deferred until a qualified project is identified, and fees which are not spent within six years on a qualified project are to be refunded to the fee payer.

Special Revenue and Capital Projects Funds	_	Total
Community Development Office		
(grants and awards)	\$	1,323,855
Infrastructure Surtax Fund (grants and awards)		109,938
Gas Tax (impact fees)	_	89,296
Totals	\$_	1,523,089

**Sanitary Sewer System Fund** - Customer prepayments of \$ 155,355 for utility bills are reported as deferred revenue.

**Solid Waste Fund** – Impact fees of \$84,861 are reported as deferred revenue.

**Key West Bight Fund** - Tenant advance billings and payments of \$307,770 are reported as deferred revenue.

**Garrison Bight Fund** - Tenant advance billings and payments of \$110,529 are reported as deferred revenue.

**Internal Service Fund** - Insurance premiums collected in advance of \$ 385 are reported as deferred revenue.

### 14. Interfund Assets and Liabilities

A summary of interfund receivable and payable balances at September 30, 2012 are as follows:

Receivables		Payables
\$ 611,008 484	\$	539,000
553		_
1,520		_
2,695		_
69		-
4,422		13,000
		68,751
\$ 620,751	\$	620,751
	\$ 611,008 484 553 1,520 2,695 69 4,422	\$ 611,008 484  \$ 553 1,520 2,695 69 4,422

The receivable balance in the General Fund is a result of overfunding the Insurance Programs Fund and a short-term advance made to the Gas Tax Fund to cover for temporary cash deficits at year-end. All of the above amounts are expected to be repaid shortly after year-end from available current assets, including governmental receivables from Federal and State sources.

A summary of advances (receivables and payables) at September 30, 2012 are as follows:

Advances (long-term)	1	Receivables	Payables	
Governmental Funds: General	\$	2,032,039	\$	-
Enterprise Funds: Sanitary Sewer System Stormwater Key West Bight Nonmajor funds		2,095,616 - 209,444 -		4,120,129 - 216,970
Totals	\$	4,337,099	\$	4,337,099

The advance in the General Fund is owed by the Stormwater Fund in connection with prior year's working capital needs. The receivable balance in the Sanitary Sewer System Fund is primarily due to long-term advances made to the Stormwater Fund in connection with construction projects. The Nonmajor Enterprise Fund, the Transit System Fund, owes the Key West Bight Fund for rents as a result of a portion of its Park-n-Ride lot built on Key West Bight property. The above amounts are repaid as excess cash flows become available in the debtor fund.

## 15. Interfund Transfers

A summary of interfund transfers for the year ended September 30, 2012 is as follows:

Transfers		In		Out
Governmental Funds:				
General	\$	5,575,170	\$	607,050
Infrastructure Surtax	Ψ	-	Ψ	658,670
Capital Projects		-		28,700
Nonmajor funds		607,050		847,360
Enterprise Funds:				
Sanitary Sewer System		-		1,285,140
Solid Waste		-		1,444,310
Key West Bight		-		683,480
Stormwater		-		453,470
Nonmajor funds		659,850		519,190
Internal Service Fund:				
Insurance Programs				314,700
Totals	\$	6,842,070	\$	6,842,070

The General Fund received \$4,385,590 from the Enterprise Funds for payments in lieu of taxes; \$658,670 from the Infrastructure Surtax Fund representing 12% of the budgeted discretionary sales surtax revenues to be used for any lawful purpose; and \$530,910 from various funds for the cost allocation and recovery of its services. The Bahama Village and Caroline Street (nonmajor fund) received its annual transfer (\$607,050) for tax increment funding from the General Fund. In addition, the Transit System Fund (nonmajor fund) received \$659,850 from the Gas Tax Fund to subsidize transit programs/projects.

# 16. Contingencies

The City is a defendant in several personal injury, workers' compensation, and other litigation incidental to its routine operations. Annually, the City undergoes an actuarial study to determine the funding necessary to allow for current and future losses. The City has established a general liability account within the Insurance Internal Service Fund and has reflected its best estimates of such liabilities.

Due to land use plan and rate of growth of ordinance restrictions, the City is involved in actions for limiting the ability to use certain properties. Due to the uncertainty of the outcome, and the inability to estimate potential losses, no provision has been recorded in the financial statements.

An action was brought against the City on behalf of certain North Stock Island property owners who allege that the City's imposition of stormwater utility user fees constitutes an illegal tax. The court ruled the City cannot collect a fee, but did not determine the amount of fees to be refunded. The City has authorized an appeal once the amount of the refund is determined. In the event of an adverse outcome, the potential loss is estimated to be between \$ 150,000 and \$ 400,000.

# 16. Contingencies (continued)

The City is also involved in an alleged wrongful termination in contravention of the Law Enforcement Officer's Bill of Rights. The City's management believes that an adverse outcome is possible but not probable. Based on limited information, the potential loss is estimated not to exceed \$100,000. In addition, the City is also involved in an alleged wrongful termination in violation of the Family Medical Leave Act. The City's management believes that an adverse outcome is reasonably possible. In the event of an adverse outcome, the potential loss is estimated to be between \$50,000 and \$150,000.

The City receives significant financial assistance from numerous Federal, state, and local governmental agencies in the form of grants and revenue sharing. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, if any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the City at September 30, 2012.

Estimates have been used in determining the accrual for landfill post closure care. The potential for change exists due to inflation, deflation, technology, and changes in applicable laws and regulations.

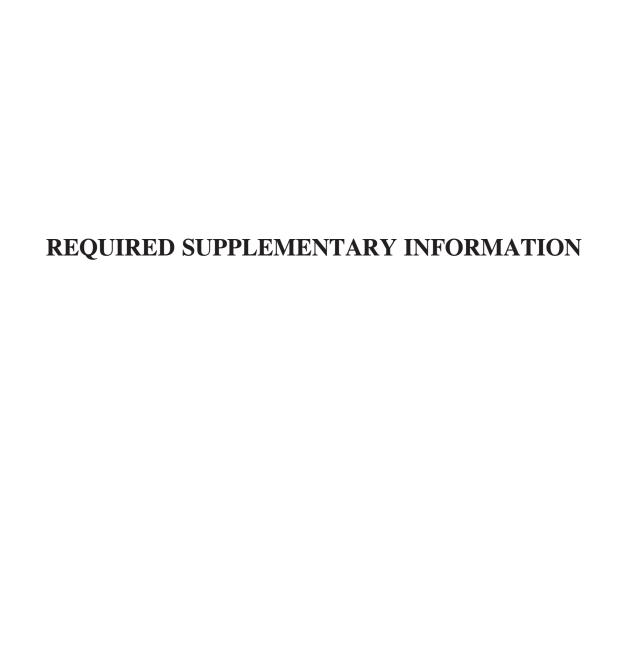
# 17. Prior Period Adjustment

#### COMPONENT UNIT:

During fiscal year 2011, the Authority re-evaluated their contract to manage the City's Community Development Office. The determination was made that certain programs and activities are the operation of the City, and as such will continue to be accounted for in the annual financial statement of the City. As of December 31, 2011, the Authority restated and reduced its fund balance by \$ 812,870. This net adjustment did not have a financial impact in the City's annual financial statements.

# 18. Subsequent Event

On November 7, 2012, the City sold real estate property located at 529 Front Street for \$7,500,000. The net closing proceeds were placed in the Capital Projects Fund, with internal restrictions for use until such time the City Commission directs management on which capital projects to appropriate such proceeds to, and that the reimbursement of appraisal and associated fees, totaling \$30,100, be deposited in the General Fund.



### CITY OF KEY WEST, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION

(Unaudited)

### ANALYSIS OF FUNDING PROGRESS - GENERAL EMPLOYEES' PENSION TRUST FUND

(In Thousands)

Actua Valua Dat	tion	_	Actuarial Value of Assets (a)	Actuarial Accrued bility (AAL) (b)	(	Unfunded/ Overfunded) AAL (UAAL) (b-a)	Funded Ratio (a/b)	_	Annual Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
10/1/2	2006	\$	28,266	\$ 28,258	\$	(8)	100.0%	\$	10,882	(0.1%)
10/1/2	2007	\$	32,278	\$ 30,435	\$	(1,843)	106.1%	\$	11,705	(15.7%)
10/1/2	2008	\$	35,149	\$ 32,085	\$	(3,064)	109.5%	\$	10,982	(27.9%)
10/1/2	2009	\$	37,065	\$ 33,088	\$	(3,977)	112.0%	\$	10,277	(38.7%)
10/1/2	2010	\$	38,582	\$ 34,789	\$	(3,793)	110.9%	\$	9,939	(38.2%)
10/1/2	2011	\$	39,352	\$ 37,474	\$	(1,878)	105.0%	\$	9,609	(19.5%)

### CITY OF KEY WEST, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION

(Unaudited)

### ANALYSIS OF FUNDING PROGRESS - POLICE OFFICERS' AND FIREFIGHTERS' PENSION TRUST FUND

(In Thousands)

Actuarial Valuation Date	 Actuarial Value of Assets (a)	Actuarial Accrued bility (AAL) (b)	Unfunded/ Overfunded) AAL (UAAL) (b-a)	Funded Ratio (a/b)	_	Annual Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
10/1/2006	\$ 48,066	\$ 57,645	\$ 9,579	83.4%	\$	10,277	93.2%
10/1/2007	\$ 53,303	\$ 61,829	\$ 8,526	86.2%	\$	9,780	87.2%
10/1/2008	\$ 56,358	\$ 65,189	\$ 8,831	86.5%	\$	9,293	95.0%
10/1/2009	\$ 55,884	\$ 68,384	\$ 12,500	81.7%	\$	8,738	143.1%
10/1/2010	\$ 56,361	\$ 72,192	\$ 15,831	78.1%	\$	9,681	163.5%
10/1/2011	\$ 55,594	\$ 74,581	\$ 18,987	74.5%	\$	9,645	196.9%

### CITY OF KEY WEST, FLORIDA REQUIRES SUPPLEMENTARY INFORMATION

(Unaudited)

#### ANALYSIS OF FUNDING PROGRESS -PAY-AS-YOU-GO APPROACH OTHER POST-EMPLOYMENT HEALTH CARE BENEFITS

(In Thousands)

Actuarial Valuation Date	_	Actuarial Value of Assets (a)		Actuarial Accrued Liability (AAL) (b)		Unfunded/ Overfunded) AAL (UAAL) (b-a)	Funded Ratio (a/b)	_	Annual Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)	
* 9/30/2009	\$	-	\$	4,183	\$	4,183	0.0%	\$	19,091	21.9%	
9/30/2011	\$	_	\$	5,077	\$	5,077	0.0%	\$	22,518	22.5%	

<sup>\*</sup> Year of GASB Statement No. 45 implementation.

## COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

#### NONMAJOR GOVERNMENTAL FUNDS OVERVIEW

#### **Special Revenue Funds**

Special revenue funds are used to account for specific revenues that are restricted to expenditures for particular purposes as authorized by statutory or charter provisions. The City maintains six special revenue funds to track the following revenues and related expenditures:

Law Enforcement Trust Fund - To account for the proceeds from confiscated property, designated for purchase of technical equipment for the police department.

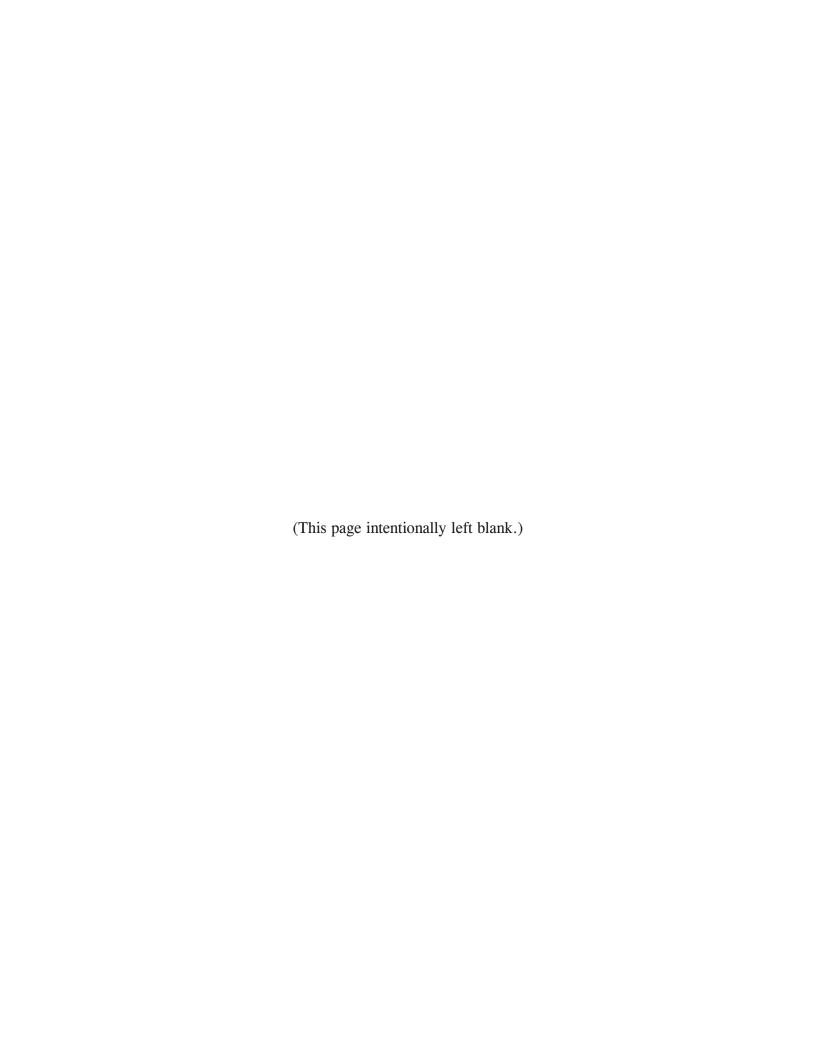
Gas Tax Fund - To account for county and state gasoline tax revenue sharing, designated for the capital improvements of streets and sidewalks.

**Fort Taylor Fund** - To account for State of Florida shared revenues, Department of Natural Resources grants, together with donations, restricted for the acquisition of salt ponds.

**Affordable Housing Escrow Fund** - To account for proceeds and disbursements associated with the acquisition, rehabilitation or any other element associated with the development of affordable housing.

**Bahama Village and Caroline Street Fund** - To account for proceeds and disbursements associated with the acquisition of property or establishment of community development programs within the redevelopment area.

Navy Pier Payments Fund - To account for lease payments held in reserve.



#### CITY OF KEY WEST, FLORIDA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS September 30, 2012

						Speci		enue Funds
		Law Enforcement Trust Fund	_	Gas Tax Fund	_	Fort Taylor Fund	_	Affordable Housing Escrow Fund
ASSETS:								
Cash, cash equivalents and investments Receivables (net of allowance	\$	253,592	\$	91,074	\$	1,304,243	\$	96,862
for uncollectibles): Intergovernmental Interfund receivables		- -	_	1,140,621 484	_	10,803	_	- -
Total assets	\$	253,592	=	1,232,179	\$ =	1,315,046	\$ _	96,862
LIABILITIES AND FUND BALANCES: LIABILITIES:								
Accounts payable	\$	1,656	\$	829,230	\$	32,405	\$	_
Accrued payroll		_		7,649		_		-
Retainage payable		-		197,720		-		-
Due to other funds		-		539,000		_		-
Deferred revenue			_	89,296	_		_	
Total liabilities		1,656	_	1,662,895	_	32,405	_	
FUND BALANCES:								
Restricted for:								
Law enforcement		251,936		-		-		-
Natural resources	4	-		-		1,282,641		-
Housing initiatives and urban redevelopm	nent	-		-		-		96,862
Transportation Unassigned		<u>-</u>	_	(430,716)	-	<u>-</u>	_	
<b>Total fund balances</b>		251,936	_	(430,716)	_	1,282,641	_	96,862
Total liabilities								
and fund balances	\$	253,592	\$	1,232,179	\$	1,315,046	\$	96,862

	Bahama Village and Caroline		Navy Pier Payments		
-	Street Fund	_	Fund		Total
\$	2,186,414	\$	6,627,576	\$	10,559,761
_	- -	_	- -	-	1,151,424 484
\$	2,186,414	\$	6,627,576	\$	11,711,669
=		=		=	
\$	56,961	\$	237,886	\$	1,158,138
	-		157,827		7,649 355,547
	-		-		539,000
_		_	-		89,296
-	56,961	-	395,713		2,149,630
	-		-		251,936
	2,129,453		-		1,282,641 2,226,315
	-		6,231,863		6,231,863
-		_		-	(430,716)
-	2,129,453	-	6,231,863		9,562,039
\$_	2,186,414	\$_	6,627,576	\$	11,711,669

### CITY OF KEY WEST, FLORIDA

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

#### NONMAJOR GOVERNMENTAL FUNDS

					Speci	al Re	venue Funds
	Law Enforcement Trust Fund	_	Gas Tax Fund	_	Fort Taylor Fund		Affordable Housing Escrow Fund
REVENUES:		Ф	1 402 452	¢.		¢.	
Taxes \$ Intergovernmental	-	\$	1,483,452 2,774,657	\$	196,251	\$	-
Charges for services	-		2,774,037		190,231		-
Fines and forfeitures	43,513		_		_		_
Investment earnings	1,659		232		8,267		635
Contributions and other		_	35,284	_		_	
Total revenues	45,172	_	4,293,625	_	204,518	_	635
EXPENDITURES:							
Current:							
General government	-		-		145,277		-
Public safety	23,104		-		-		-
Transportation	-		1,340,704		-		-
Economic environment	-		-		-		-
Capital outlay	10,000		3,097,610		-		-
Debt service		-		-		-	
Total expenditures	33,104	_	4,438,314	-	145,277	_	
Excess (deficiency) of							
revenues over expenditures	12,068	_	(144,689)	_	59,241	_	635
OTHER FINANCING SOURCES (USES):							
Transfers in	-		-		-		-
Transfers out	(1,360)	-	(788,520)	-	(2,360)	-	
Total other financing							
sources (uses)	(1,360)		(788,520)		(2,360)		-
	10.700	_	(022, 200)	-	<i>EC</i> 001	_	(25
Net change in fund balances	10,708		(933,209)		56,881		635
FUND BALANCE, October 1	241,228	_	502,493	_	1,225,760	_	96,227
FUND BALANCE, September 30 \$	251,936	\$	(430,716)	\$	1,282,641	\$	96,862

	Bahama Village and Caroline Street Fund		Navy Pier Payments Fund		Total
Φ.	700 722	Φ.		Φ.	2 102 104
\$	709,732	\$	-	\$	2,193,184 2,970,908
	- -		794,991		794,991
	-		-		43,513
	14,181		55,326		80,300
	345,348		-		380,632
	1,069,261		850,317	ı	6,463,528
	-		-		145,277
	-		-		23,104
	-		2,608,066		3,948,770
	256,979		-		256,979
	124,560		-		3,232,170
	177,063				177,063
	558,602		2,608,066		7,783,363
	510,659	-	(1,757,749)	,	(1,319,835)
	607,050 (20,380)		(34,740)		607,050 (847,360)
_	586,670	_	(34,740)		(240,310)
	1,097,329		(1,792,489)		(1,560,145)
	1,032,124		8,024,352	·	11,122,184
\$	2,129,453	\$	6,231,863	\$	9,562,039

#### CITY OF KEY WEST, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL LAW ENFORCEMENT TRUST SPECIAL REVENUE FUND For the Year Ended September 30, 2012

		Budgete	d Aı	nounts		Actual		Variance With Final
	-	Original		Final	_	Amounts	_	Budget
REVENUES:								
Fines and forfeitures	\$	-	\$	-	\$	43,513	\$	43,513
Investment earnings	_				_	1,659	_	1,659
Total revenues	-				-	45,172	_	45,172
EXPENDITURES:								
Operating		59,100		59,100		23,104		35,996
Capital outlay		54,500		64,500		10,000		54,500
Aid to private organizations	-	10,000		10,000	-		-	10,000
<b>Total expenditures</b>	_	123,600		133,600	_	33,104	_	100,496
Excess (deficiency) of revenues over expenditures	_	(123,600)		(133,600)	_	12,068	_	145,668
OTHER FINANCING SOURCES (USES): Transfers out	_	(1,360)		(1,360)	_	(1,360)	_	<u>-</u>
Total other financing sources (uses)	_	(1,360)		(1,360)	_	(1,360)	_	-
Net change in fund balance	\$ _	(124,960)	\$	(134,960)		10,708	\$ <u>_</u>	145,668
FUND BALANCE, October 1					-	241,228		
FUND BALANCE, September 30					\$_	251,936		

#### CITY OF KEY WEST, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GAS TAX SPECIAL REVENUE FUND

	Budgete Original	d Am	nounts Final		Actual Amounts		Variance With Final Budget
	Original	-	Tillai	-	Amounts	-	Duaget
REVENUES:							
Taxes \$	1,458,100	\$	1,458,100	\$	1,483,452	\$	25,352
Intergovernmental	372,100		5,482,988		2,774,657	·	(2,708,331)
Investment earnings	, -		-		232		232
Contributions and other	-		60,000		35,284		(24,716)
Total revenues	1,830,200	_	7,001,088	_	4,293,625	-	(2,707,463)
EXPENDITURES:							
Personal Services	204,800		204,800		187,803		16,997
Operating	1,096,200		1,355,918		1,152,901		203,017
Capital outlay	1,186,600	_	5,916,792	_	3,097,610	_	2,819,182
<b>Total expenditures</b>	2,487,600	_	7,477,510	_	4,438,314	_	3,039,196
Excess (deficiency) of revenue over expenditures	(657,400)	_	(476,422)	_	(144,689)	_	331,733
OTHER FINANCING SOURCES (USES): Transfers out	(788,520)	_	(788,520)	-	(788,520)	_	
Total other financing sources (uses)	(788,520)	_	(788,520)	_	(788,520)	_	
Net change in fund balance \$	(1,445,920)	\$ =	(1,264,942)		(933,209)	\$ =	331,733
FUND BALANCE, October 1					502,493		
FUND BALANCE, September 30				\$ _	(430,716)		

### CITY OF KEY WEST, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FORT TAYLOR SPECIAL REVENUE FUND

	_	Budgeted Amounts				Actual	Variance With Final	
	_	Original	-	Final	_	Amounts	-	Budget
REVENUES:								
Intergovernmental	\$	180,000	\$	180,000	\$	196,251	\$	16,251
Investment earnings	_	6,000	_	6,000	_	8,267	-	2,267
<b>Total revenues</b>	_	186,000	-	186,000	_	204,518	-	18,518
EXPENDITURES:								
Operating	_	130,000	_	274,640	_	145,277	_	129,363
<b>Total expenditures</b>	_	130,000	-	274,640	_	145,277	_	129,363
Excess (deficiency) of revenue over expenditures		56,000		(88,640)		59,241		147,881
revenue over expenditures	_	30,000	-	(88,040)	_	39,241	-	147,001
OTHER FINANCING SOURCES (USES): Transfers out		(2,360)		(2,360)		(2,360)		-
	_	· · ·	-	<u> </u>	_	<u> </u>	-	
Total other financing sources (uses)	_	(2,360)	_	(2,360)	_	(2,360)	_	
Net change in fund balance	\$ =	53,640	\$	(91,000)		56,881	\$	147,881
FUND BALANCE, October 1					_	1,225,760		
FUND BALANCE, September 30					\$ _	1,282,641		

### CITY OF KEY WEST, FLORIDA

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL AFFORDABLE HOUSING SPECIAL REVENUE FUND

	_	Budgeted Amounts Original Final				Actual	Variance With Final Budget	
	-	Original	-	Fillal	-	Amounts	-	Duaget
REVENUES:								
Investment earnings	\$_	500	\$_	500	\$_	635	\$_	135
<b>Total revenues</b>	_	500	_	500	-	635	_	135
EXPENDITURES:	-		_		-		_	
Excess (deficiency) of revenues over expenditures	_	500	_	500	_	635	_	135
Net change in fund balance	\$ <u>_</u>	500	\$ <u>_</u>	500		635	\$ _	135
FUND BALANCE, October 1					-	96,227		
FUND BALANCE, September 30					\$	96,862		

### CITY OF KEY WEST, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

#### BAHAMA VILLAGE AND CAROLINE STREET SPECIAL REVENUE FUND For the Year Ended September 30, 2012

	Budgeted Amounts Original Final				Actual Amounts	Variance With Final		
REVENUES:	Original	-	Filiai	_	Amounts	-	Budget	
Taxes \$	709,300	\$	709,750	\$	709,732	\$	(18)	
Investment earnings	-	Ψ	-	Ψ	14,181	Ψ	14,181	
Contributions and other	_		_		345,348		345,348	
		-		_		-		
Total revenues	709,300	-	709,750	_	1,069,261	-	359,511	
EXPENDITURES:								
Operating	3,800		4,500		3,837		663	
Capital outlay	495,000		1,592,386		124,560		1,467,826	
Debt service	177,200		177,200		177,063		137	
Aid to private organizations	615,200	_	1,306,557	_	253,142	_	1,053,415	
Total expenditures	1,291,200	_	3,080,643	_	558,602	_	2,522,041	
Excess (deficiency) of								
revenues over expenditures	(581,900)	-	(2,370,893)	-	510,659	-	2,881,552	
OTHER FINANCING SOURCES (USES):								
Transfers in	613,300		607,050		607,050		-	
Transfers out	(20,380)	_	(20,380)	_	(20,380)	_	_	
Total other financing								
sources (uses)	592,920	_	586,670	_	586,670	-	-	
Net change in fund balance \$	11,020	\$ =	(1,784,223)		1,097,329	\$ <u>_</u>	2,881,552	
FUND BALANCE, October 1				_	1,032,124			
FUND BALANCE, September 30				\$ _	2,129,453			

### CITY OF KEY WEST, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL NAVY PIER PAYMENTS SPECIAL REVENUE FUND

		Budgeted Amounts Original Final			_	Actual Amounts	Variance With Final Budget	
REVENUES:								
Charges for services Investment earnings	\$	937,300 42,900	\$	937,300 42,900	\$_	794,991 55,326	\$	(142,309) 12,426
Total revenues		980,200		980,200	_	850,317	_	(129,883)
EXPENDITURES:								
Operating		3,000,000	-	10,420,766	_	2,608,066	_	7,812,700
Total expenditures		3,000,000	-	10,420,766	_	2,608,066	_	7,812,700
Excess (deficiency) of revenues over expenditures	•	(2,019,800)	-	(9,440,566)	_	(1,757,749)	_	7,682,817
OTHER FINANCING SOURCES (USES): Transfers out		(34,740)	-	(34,740)	_	(34,740)	_	
Total other financing sources (uses)		(34,740)	-	(34,740)	_	(34,740)	_	
Net change in fund balance	\$	(2,054,540)	\$	(9,475,306)		(1,792,489)	\$ _	7,682,817
FUND BALANCE, October 1					_	8,024,352		
FUND BALANCE, September 30					\$ _	6,231,863		

### CITY OF KEY WEST, FLORIDA

### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

### BUDGET AND ACTUAL - INFRASTRUCTURE SURTAX FUND A CAPITAL PROJECTS FUND

	<b>Budgeted Amounts</b>				Actual	Variance with		
	Original	_	Final	_	Amounts	_	Final Budget	
REVENUES:								
Taxes \$	5,490,100	\$	5,490,100	\$	6,742,101	\$	1,252,001	
Intergovernmental	1,200,000		1,221,230		33,465		(1,187,765)	
Investment earnings	26,500	_	26,500	_	70,175	_	43,675	
Total revenues	6,716,600	_	6,737,830	_	6,845,741	_	107,911	
EXPENDITURES:								
Operating	2,400		24,900		40,730		(15,830)	
Capital outlay	6,512,500	_	6,729,218	_	814,392	_	5,914,826	
Total expenditures	6,514,900	_	6,754,118	_	855,122	_	5,898,996	
Excess (deficiency) of revenues over expenditures	201,700	_	(16,288)	_	5,990,619	_	6,006,907	
OTHER FINANCING SOURCES (USES): Transfers out	(658,670)	_	(658,670)	_	(658,670)	_		
Total other financing sources (uses)	(658,670)	_	(658,670)	_	(658,670)	_		
Net change in fund balance \$	(456,970)	\$ _	(674,958)		5,331,949	\$_	6,006,907	
FUND BALANCE, October 1				_	8,291,348			
FUND BALANCE, September 30				\$ _	13,623,297			

### CITY OF KEY WEST, FLORIDA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL CAPITAL PROJECTS FUND

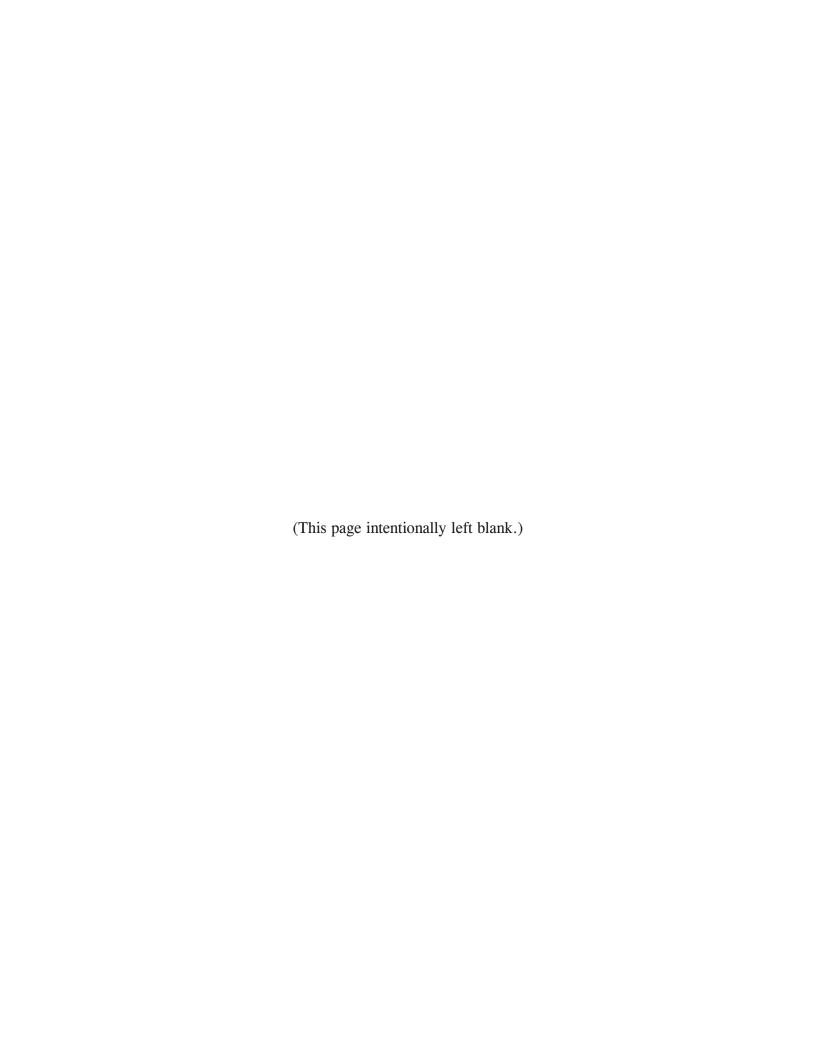
	Budgeted Amounts Original Final				Actual Amounts		Variance With Final Budget	
	011811		_		_		_	2 a a g o c
REVENUES:								
C	\$	-	\$	744,800	\$	744,236	\$	(564)
Investment earnings	85	,000		85,000		111,199		26,199
Contributions and other			_		_	67	_	67
Total revenues	85	,000	_	829,800	_	855,502	_	25,702
EXPENDITURES:								
Operating		-		302,652		293,770		8,882
Capital outlay	17,456	,300	_	17,088,982	_	75,039		17,013,943
Total expenditures	17,456	,300	_	17,391,634	_	368,809	_	17,022,825
Excess (deficiency) of revenues over expenditures	(17,371	,300)	_	(16,561,834)	_	486,693	_	17,048,527
OTHER FINANCING SOURCES (USES):								
Transfers out	(28	,700)	_	(28,700)	_	(28,700)	_	-
771 4 1 4 1 C°								
Total other financing sources (uses)	(28	,700)	_	(28,700)	_	(28,700)	_	-
Net change in fund balance	\$ (17,400	,000)	\$_	(16,590,534)		457,993	\$_	17,048,527
FUND BALANCE, October 1					_	16,633,183		
FUND BALANCE, September 30					\$_	17,091,176		

#### NONMAJOR ENTERPRISE FUNDS OVERVIEW

Enterprise funds are used to account for the acquisition, operation, and maintenance of governmental facilities and services which are entirely or predominantly supported by user charges. All activities necessary to provide such services are accounted for in these funds, including (but not limited to) administration, operations, maintenance, financing, and related debt service (where applicable). The significant characteristics of enterprise funds are that the accounting system must be structured to reflect whether the activity is operated at a profit or loss, similar to comparable activities in private enterprise. Thus, the reports of enterprise funds are self-contained, and creditors, legislators, or the general public can evaluate the performance of the particular municipal enterprise on the same basis as they can the performance of an investor-owned enterprise in the same industry. The City maintains six enterprise funds including the following two, which are considered nonmajor:

**Garrison Bight Fund** - To account for the provision of marina services to the residents of the City.

**Transit System Fund** - To account for the provision of mass transit services within the City limits to the residents of the City.



### CITY OF KEY WEST, FLORIDA COMBINING STATEMENT OF NET ASSETS NONMAJOR ENTERPRISE FUNDS September 30, 2012

	Garrison Bight	_	Transit System	Te	otal Nonmajor Enterprise Funds
ASSETS:					
Current assets:					
Cash, cash equivalents and investments \$ Receivables, net of allowance for uncollectibles:	2,138,532	\$	1,546	\$	2,140,078
Accounts	112,944		20,141		133,085
Intergovernmental	-		1,006,169		1,006,169
Interfund receivables	1,451		2,971		4,422
Prepaid expenses	5,416		1,503		6,919
Inventories		_	31,258	_	31,258
<b>Total current assets</b>	2,258,343	_	1,063,588	_	3,321,931
Noncurrent assets: Property, plant and equipment:					
Land	-		50,000		50,000
Buildings and improvements	707,076		4,510,598		5,217,674
Infrastructure	5,789,092		288,435		6,077,527
Machinery, equipment and furniture	508,516		5,234,770		5,743,286
Construction in progress	138,602	_	694,308	_	832,910
Total property, plant					
and equipment	7,143,286		10,778,111		17,921,397
Less accumulated depreciation	3,667,693	_	7,649,870	_	11,317,563
Net property, plant					
and equipment	3,475,593	-	3,128,241	_	6,603,834
<b>Total noncurrent assets</b>	3,475,593	_	3,128,241	_	6,603,834
Total assets \$	5,733,936	\$_	4,191,829	\$_	9,925,765

	_	Garrison Bight	_	Transit System	7	Fotal Nonmajor Enterprise Funds
Current liabilities: Accounts payable Accrued payroll and related expenses Compensated absences Interfund payable Deferred revenue	\$	30,613 16,068 23,156 - 110,529	\$	31,622 54,186 22,635 13,000	\$	62,235 70,254 45,791 13,000 110,529
Total current liabilities	_	180,366	_	121,443	-	301,809
Noncurrent liabilities: Advances from other funds Customer deposits OPEB liability Compensated absences	_	7,526 201,464 19,607 16,092	_	209,444 3,500 64,282 15,729	_	216,970 204,964 83,889 31,821
Total noncurrent liabilities	_	244,689		292,955	-	537,644
Total liabilities  NET ASSETS:	_	425,055	_	414,398	-	839,453
Invested in capital assets,  net of related debt Unrestricted	_	3,475,593 1,833,288	_	3,128,241 649,190	_	6,603,834 2,482,478
Total net assets	_	5,308,881		3,777,431	-	9,086,312
Total liabilities and net assets	\$_	5,733,936	\$	4,191,829	\$_	9,925,765

### CITY OF KEY WEST, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENSES AND **CHANGES IN FUND NET ASSETS**

### NONMAJOR ENTERPRISE FUNDS

		Garrison Bight	_	Transit System	,	Fotal Nonmajor Enterprise Funds
OPERATING REVENUES:						
Charges for services	\$_	1,453,649	\$_	1,069,983	\$	2,523,632
Total operating revenues		1,453,649	_	1,069,983		2,523,632
OPERATING EXPENSES:						
Personal services		452,543		1,385,967		1,838,510
Other operating expenses		433,561		859,355		1,292,916
Depreciation	_	358,867	_	315,739		674,606
<b>Total operating expenses</b>	_	1,244,971	_	2,561,061		3,806,032
Operating income (loss)	_	208,678	_	(1,491,078)		(1,282,400)
NONOPERATING REVENUES						
(EXPENSES):						
Grant income (operating)		-		1,274,318		1,274,318
Investment earnings Other income		13,138 54,699		781 43,469		13,919 98,168
Interest expense		34,099		(1,677)		(1,677)
merest expense	_		-	(1,077)		(1,077)
Net nonoperating						
revenues (expenses)	_	67,837	_	1,316,891		1,384,728
Income (loss) before transfers						
and contributions		276,515		(174, 187)		102,328
TER ANGERERG AND CONTENTED ONG						
TRANSFERS AND CONTRIBUTIONS: Capital contributions				29,570		29,570
Transfers in		_		659,850		659,850
Transfers out		(191,940)		(327,250)		(519,190)
2141102410 040	_	(1) 1,5 10)	-	(627,200)		(01),1)
Total transfers and contributions	_	(191,940)	_	362,170		170,230
Change in net assets		84,575		187,983		272,558
NET ASSETS, October 1	_	5,224,306	_	3,589,448		8,813,754
NET ASSETS, September 30	\$_	5,308,881	\$ _	3,777,431	\$	9,086,312

### CITY OF KEY WEST, FLORIDA COMBINING STATEMENT OF CASH FLOWS NONMAJOR ENTERPRISE FUNDS

		Garrison Bight		Transit System	Т	otal Nonmajor Enterprise Funds
CASH FLOWS FROM		8 -	_	J	_	
OPERATING ACTIVITIES:  Cash received from customers  Cash paid to suppliers  Cash paid to employees  Other receipts	\$	1,474,206 (451,285) (460,472) 54,699	\$	1,072,328 (838,221) (1,390,163) 43,469	\$	2,546,534 (1,289,506) (1,850,635) 98,168
Net cash provided by (used in) operating activities		617,148	_	(1,112,587)	_	(495,439)
CASH FLOWS FROM NONCAPITAL						
FINANCING ACTIVITIES: Operating grants received Advance/loan from (to) other funds Interest paid on advances		(7,528)		1,141,248 (292,322)		1,141,248 (299,850)
from other funds Transfers in Transfers (out)		- - (191,940)	_	(1,677) 659,850 (327,250)	_	(1,677) 659,850 (519,190)
Net cash flows provided by (used in) noncapital financing activities		(199,468)	_	1,179,849		980,381
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:  Proceeds of capital grants * Acquisition and construction of capital assets		31,852 (182,018)		22,184 (90,562)		54,036 (272,580)
Net cash flows provided by (used in) capital and related financing activities		(150,166)		(68,378)	_	(218,544)
CASH FLOWS FROM INVESTING ACTIVITIES: Investment earnings		13,138	_	781	_	13,919
Net cash flows provided by (used in) investing activities		13,138	_	781	_	13,919
Net increase (decrease) in cash, cash equivalents and investments		280,652		(335)		280,317
CASH, CASH EQUIVALENTS AND INVESTMENTS, October 1		1,857,880	_	1,881	_	1,859,761
CASH, CASH EQUIVALENTS AND INVESTMENTS, September 30	\$_	2,138,532	\$_	1,546	\$_	2,140,078

### CITY OF KEY WEST, FLORIDA COMBINING STATEMENT OF CASH FLOWS NONMAJOR ENTERPRISE FUNDS

### (continued)

	_	Garrison Bight	_	Transit System	I	Total Nonmajor Enterprise Funds
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES:						
<b>Operating income (loss)</b>	\$	208,678	\$_	(1,491,078)	\$	(1,282,400)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:						
Other nonoperating revenues		54,699		43,469		98,168
Depreciation		358,867		315,739		674,606
Decrease (increase) in assets:						
Accounts receivables, net		(21,384)		2,345		(19,039)
Interfund receivables, net		1,782		3,905		5,687
Prepaid expenses		(205)		(172)		(377)
Inventories		-		3,302		3,302
Increase (decrease) in liabilities:						
Accounts payable		(17,519)		18,004		485
Accrued payroll and related expenses		(2,358)		(3,297)		(5,655)
Deferred revenue		9,848		-		9,848
Customer deposits		32,093		-		32,093
OPEB liability		3,214		18,142		21,356
Compensated absences		(10,567)	_	(22,946)		(33,513)
<b>Total adjustments</b>	_	408,470	_	378,491		786,961
Net cash provided by (used in) operating activities	\$	617,148	\$ _	(1,112,587)	\$	(495,439)

<sup>\*</sup> Capital contributions for the year ended September 30, 2012 are all associated with cash transactions.

#### FIDUCIARY FUNDS OVERVIEW

Fiduciary funds are used to account for assets held by the City in a trustee capacity. Agency funds are used to account for assets held by the City as an agent for individuals, private organizations, other governments and/or other funds. The City maintains two trust funds:

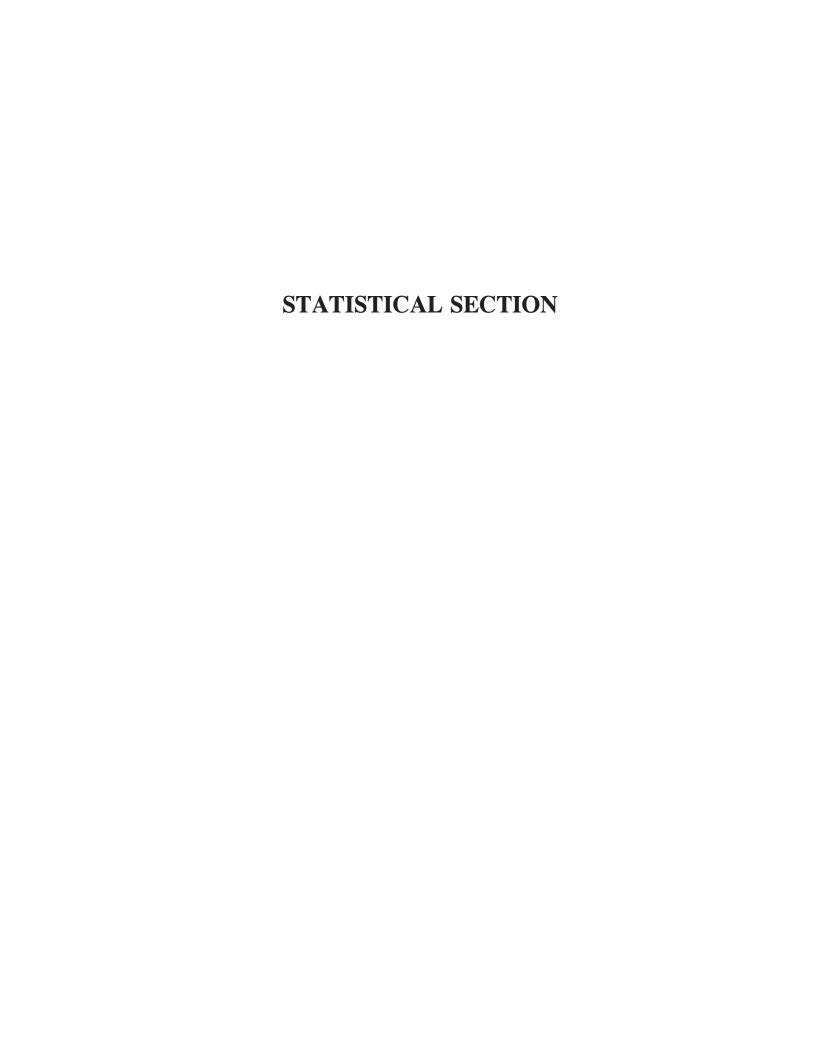
**Pension Trust Funds** - To account for the accumulation of resources for pension benefit payments to qualified employees. There are two funds for the City's two retirement plans—the Police Officers' and Firefighters' Retirement Plan and the General Employees' Retirement Plan.

# CITY OF KEY WEST, FLORIDA COMBINING STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS September 30, 2012

	<b>Pension Trust Funds</b>					
		General Employees		Police and Fire	_	Total
ASSETS:						
Cash and cash equivalents Investments, at fair value:	\$	3,641,862	\$	2,547,520	\$	6,189,382
Equity securities Corporate and foreign bonds,		22,717,041		35,914,396		58,631,437
and bond funds		9,719,194		12,459,592		22,178,786
Alternative investments		1,023,056		5,350,320		6,373,376
U.S. government securities		2,359,562		460,444		2,820,006
Municipal obligations		808,643		614,921		1,423,564
Real estate		-		3,854,719		3,854,719
Receivables:						
Interest and dividends		151,954		195,984		347,938
Due from governmental funds		-		878,326		878,326
State contributions	_		_	171,896	_	171,896
Total assets	_	40,421,312	_	62,448,118	_	102,869,430
LIABILITIES:						
Accounts payable and accrued expenses		64,393		73,667		138,060
Payable for securities purchased		-		69,820		69,820
Deferred retirement option plan payable	_	587,194	_	6,229,490	_	6,816,684
Total liabilities	_	651,587	_	6,372,977	-	7,024,564
NET ASSETS: Held in trust for employees'						
pension benefits	\$_	39,769,725	\$_	56,075,141	\$_	95,844,866

# CITY OF KEY WEST, FLORIDA COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUNDS

	<b>Pension Trust Funds</b>					
	_	General Employees	_	Police and Fire	_	Total
ADDITIONS:						
Contributions:						
Employer	\$	879,008	\$	2,693,130	\$	3,572,138
Members		610,375		667,009		1,277,384
State police and fire	_		_	641,624	_	641,624
Total contributions		1,489,383	_	4,001,763	_	5,491,146
Investment earnings:						
Net appreciation (depreciation) in						
fair value of investments		3,975,758		8,333,259		12,309,017
Interest and dividends	_	1,146,063	_	1,761,084	_	2,907,147
Total investment earnings		5,121,821		10,094,343		15,216,164
Less investment expenses		157,131		379,913		537,044
Deferred retirement option plan						
participants earnings (losses)	_	83,240	_	(384,861)	_	(301,621)
Net investment earnings	_	5,047,930	_	9,329,569	_	14,377,499
<b>Total additions</b>	_	6,537,313	_	13,331,332	_	19,868,645
DEDUCTIONS:						
Benefits paid		2,173,953		4,137,547		6,311,500
Administrative expenses		112,818		159,401		272,219
Contributions refunded	_			53,004	_	53,004
<b>Total deductions</b>	_	2,286,771	_	4,349,952	_	6,636,723
Changes in net assets		4,250,542		8,981,380		13,231,922
NET ASSETS, October 1	_	35,519,183	_	47,093,761	_	82,612,944
NET ASSETS, September 30	\$_	39,769,725	\$_	56,075,141	\$_	95,844,866



### CITY OF KEY WEST, FLORIDA STATISTICAL SECTION

For the Year Ended September 30, 2012

### **OVERVIEW**

Statistical information is different from financial statements in that the statistics usually cover more than one fiscal year and may present non-accounting information. The following tables present financial trends, revenue capacity, debt capacity, demographic and economic information, and operating information of the government, as necessary for complete disclosure of the City's financial activity. The information presented in these tables is not required for fair presentation in conformity with generally accepted accounting principles and is therefore not covered by the auditors' opinion.

There have been no special assessments authorized during the last ten fiscal years.

The City's charter does not provide for a General Obligation Legal Debt margin.

CONTENTS	<b>PAGES</b>
FINANCIAL TRENDS:	106-115
These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	
REVENUE CAPACITY:	116-119
These schedules contain information to help the reader assess the City's most significant local revenue source - property tax.	
DEBT CAPACITY:	120-124
These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	
DEMOGRAPHIC AND ECONOMIC INFORMATION:	125-127
These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	
OPERATING INFORMATION:	128-130
These schedules contain service and infrastructure data to help the reader	

### Sources of Data:

the City provides.

City of Key West Audited Financial Statements (and supporting records)

understand how the information in the City's financial report relates to the services

City of Key West Planning Department

City of Key West Building and Zoning Department

Monroe County Tax Collector

Monroe County Property Appraiser

Monroe County School Board

Florida Keys Aqueduct Authority

Keys Energy Services

### CITY OF KEY WEST, FLORIDA TABLE 1 NET ASSETS BY COMPONENT FOR THE LAST TEN FISCAL YEARS ACCRUAL BASIS (in Thousands)

2003 2004	Doverimental acuvines.  Invested in capital assets,  net of related debt  Restricted  Unrestricted  19,986  6	Total governmental activities net assets \$ 61,131 \$ 11	Business-type activities: Invested in capital assets, net of related debt Restricted 2,494 Unrestricted 18,689	Total business-type activities net assets \$\frac{108,697}{	Primary government: Invested in capital assets, net of related debt \$ 123,476 \$ 118 Restricted 7,677 17 Unrestricted 38,675 7	Total primary \$ 169,828 \$ 21:
4	35,936 \$ 14,850 61,128	111,914 \$	82,941 \$ 2,664 16,458	102,063 \$	18,877 \$ 17,514 77,586	213,977 \$
2005	84,281 17,885 11,651	113,817	83,682 2,358 18,926	104,966	167,963 20,243 30,577	218,783
	↔	<del>∨</del>	<i>∽</i>	<i></i>	<i>∽</i>	<del>\$</del>
2006	83,047 17,596 14,948	115,591	92,102 2,427 14,997	109,526	175,149 20,023 29,945	225,117
ц	<del>60</del>	<del>60</del>	<del>∨</del>	<del>60</del>	<del>∨</del>	€
Fiscal Year 2007	84,399 \$ 24,796 13,791	122,986 \$	94,073 \$ 3,757 18,295	116,125	178,472 \$ 28,553 32,086	239,111
7						
2008	83,450 \$ 30,050 6,155	119,655 \$	103,294 \$ 3,800 14,446	121,540 \$	186,744 \$ 33,850 20,601	241,195 \$
2009	83,653 30,675 9,654	123,982	107,394 3,800 12,003	123,197	191,047 34,475 21,657	247,179
' 	£ 5 4 4 5 5 4 5 5 5 5 5 5 5 5 5 5 5 5 5	"    <sub>22</sub>	4 0 8 8 \$		\$ 75 57	\$ 62
2010	86,385 31,822 14,570	132,777	115,889 3,759 14,951	134,599	202,274 35,581 29,521	267,376
	↔	<del>∽</del>	<del>∨</del>	<del>∞</del>	<del>60</del>	₩
2011	87,054 36,703 16,623	140,380	118,376 3,867 17,443	139,686	205,430 40,570 34,066	280,066
I	<del>∨</del>	<del>60</del>	<del>∨</del>	<del>∨</del>	<del>∨</del>	↔
2012	88,024 41,328 16,414	145,766	113,118 4,362 25,568	143,048	201,142 45,690 41,982	288,814

### CITY OF KEY WEST, FLORIDA TABLE 2 CHANGES IN NET ASSETS FOR THE LAST TEN YEARS ACCRUAL BASIS (in Thousands)

2012		15,520	22,859		5,339	3,762	399	2,600	30		50.509			10,710	7,268	4,588	2,535	1,245	2,563	1		6	28,909		79,418
	1	↔							ı			ı									l		ı		<del>∨</del>
2011		14,797	21,737		3,364	2,956	394	2,321	34		45.603			11,151	7,444	5,192	2,666	1,351	2,806	ı			30,610		76,213
	!	↔							I			I									ı		1		<del>∨</del>
2010		13,355	20,553	304	3,586	5,249	393	2,152	38		45.630			11,574	7,337	4,988	2,239	1,434	3,076	ı			30,648		76,278
	1	↔							ı			ı									I				<del>∨</del>
2009		13,570	21,896	314	3,711	14,622	409	2,314	41		26.877			10,833	7,105	5,485	3,053	1,426	3,581	ı			31,483		88,360
	!	↔							I			I									l		١		↔
r 2008		13,012	22,272	588	4,002	5,297	517	3,677	45		49,410			10,704	7,480	6,980	2,871	1,207	4,026	ı			33,268		82,678
Fiscal Year	<u> </u>	↔							I														ı		<del>∨</del>
Fisca 2007		12,363	22,278	321	3,354	1,963	491	5,403	51		46.224	. 1		10,121	6,727	6,374	1,757	1,063	3,818	ı			29,860		76,084
	]	↔										l											ı		<b>∽</b>
2006		13,195	23,059	220	3,249	2,152	432	4,206	53		46.566			10,030	11,895	900'9	3,031	1,225	3,917	ı		,	36,106		82,672
	<u> </u>	↔							I			l											ı		↔
2005		14,068	20,332	284	2,901	1,185	438	3,270	40		42.518			10,885	10,103	5,451	1,003	1,196	3,087	ı		;	31,725		74,243
	<u> </u>	↔							I			l											ı		<b>∞</b>
2004		12,689	15,985	160	2,780	1,293	131	3,400	79		36,517			17,991	10,177	4,520	1,192	1,097	3,152	1,594		1	39,723		76,240
	]	↔							I			I											ı		<del>∨</del>
2003		9,131	16,871	128	3,400	1,944	1	3,285	42		34.801			11,384	7,750	3,780	850	1,040	2,658	1,520			28,982		63,783
	I	<del>∨</del>							1			I									1		1		∽
																									Š
	<b>Expenses:</b> Governmental activities:	General government	Public safety	Physical environment	Transportation	Economic environment	Human services	Culture and recreation	Interest	,	Total governmental activities expenses		Business type activities:	Sewer System	Solid Waste	Key West Bight	Stormwater	Garrison Bight	Transit	Poinciana		Total business-type	activities expenses	Total primary	government expenses

## CITY OF KEY WEST, FLORIDA TABLE 2 CHANGES IN NET ASSETS (continued) FOR THE LAST TEN YEARS ACCRUAL BASIS (in Thousands)

ı	2003	2004	2005	l I	2006	2007	Fiscal Year	ear 2008	2009	ا۔	2010	2011	2012	
Program Revenues: Governmental activities: Fees, fines and charges for services:														
General government	3,283	\$ 1,394	\$ 1,520	\$ 20	1,594	€	1,551 \$	1,686	& Q.C	2,257 \$	2,417 \$	2,647	\$ 2,717	717
Fublic salety Physical environment	30	38	, , ,	88	4,8// 120		46	7.7	í	54	77	-, 101	-,1	2
Transportation	6,831	6,368	8,000	00	7,352		7,568	7,002	9	840	6,947	7,557	7,021	021
Economic environment	1	1	1		1		1	1			44	26		56
Human Services	1	1			ı			11			1	1		
Culture and recreation	139	12	133	33	114		136	15	,	182	164	202	2 0	205
Operating grants and contributions  Capital grants and contributions	1,421 2,118	911 48,314	866 1,405	ا ای ہو	3,969 $1,185$		3,561 647	2,583 4,275	12,	4,295 12,334	5,414 2,912	3,829 3,272	3,9	3,971 3,596
Total governmental activities program revenues	15,212	60,219	16,139	65	18,411		18,013	17,994	28,	28,242	20,642	19,664	19,686	986
Business type activities: Charges for services:														
Sanitary Sewer System	10,521	10,503	10,499	60	12,063	1	11,271	11,789	11,	11,648	11,827	12,717	11,640	540
Solid Waste	8,025	8,274	8,293	3	8,591		3,837	9,343	6	283	8,997	9,122	9,1	187
Key West Bight	4,571	5,236	5,932	2	6,531		7,460	8,100	,0	500	6,460	6,825	6,9	974
Stormwater	1,450	1,642	1,516	9.	1,742		1,748	2,336	, 2	393	2,322	2,342	2,4	468
Garrison Bight	1,102	1,204	1,318	<b>%</b>	1,397		1,504	1,509	1,	459	1,372	1,400	1,4	453
Transit	589	754	737	7:	932		1,023	1,067	Ţ,	290	920	985	1,0	020
Poinciana	1,438	362	'		,		1	1		1		,	'	,
Operating grants and contributions	449	442	2,117	7	6,926		1,588	1,033		420	2,026	1,487	1,2	274
Capital grants and contributions	5,944	1,940	1,692	  2	2,067		2,081	4,276	1	1,429	9,209	2,633	1,4	436
Total business type activities program revenues	34,089	30,357	32,104	4 <b> </b>	40,248	, Ω	35,512	39,453	34,	34,199	43,183	37,508	35,502	502
Total primary government program revenues	49,301	\$ 90,576	\$ 48,243		58,659	\$	53,525 \$	57,447	\$	62,441	63,825 \$	57,172	\$ 55,188	88

## CITY OF KEY WEST, FLORIDA TABLE 2 CHANGES IN NET ASSETS (continued) FOR THE LAST TEN YEARS ACCRUAL BASIS (in Thousands)

	Net (expense)/revenue Governmental activities Business type activities	Total primary government net expense	General revenues and other changes in net assets: Governmental activities: Taxes:	Property taxes Sales taxes	Franchise and local	Communication taxes	Cigarette and motor fuel taxes	Investment earnings	Miscellaneous	Extraordinary item	Transfers	Total governmental activities	Business type activities: Investment earnings	Transfers	Miscellaneous	Total business-type activities	Total primary government
- 1	<del>∨</del>	<del>∞</del>		<del>∽</del>													↔
2003	(19,589) 5,107	(14,482)		11,172 8,032	1 024	1,024	2,017	209	3,230	. !	(2,474)	23,510	403	2,474	\$	2,961	26,471
	<del>∽</del>	€		<del>∽</del>													↔
2004	23,702 (9,366)	14,336		11,777 9,177	7.00	176	2,580	357	3,596	1 (	(2,210)	26,204	323	2,210	199	2,732	28,936
- 1	<del>∽</del>	<del>∨</del>		↔													↔
2005	(26,379)	(26,000)		12,476 9,048	1 655		2,548	200	3,259	1 3	(1,405)	28,281	711	1,405	408	2,524	30,805
	<b>∽</b>			<del>60</del>													€
2006	(28,155) \$ 4,142	(24,013) \$		12,469 \$ 9,352	2 030		2,500	1,436	994	1 1	1,146	29,927	1,347	(1,146)	217	418	30,345 \$
2007					C	4	2	7	;	1)	.7	32	1	(2)			
Fiscal Year	(28,211) \$ 5,652	(22,559) \$		15,774 \$ 9,263	020 6	.,029	2,266	2,194	567	(1,250)	7,005	32,845	,397	(2,002)	561	(4)	32,801 \$
Year 2008		(25,231)			,	1,8	2,2	1,5	;;;	(6,7	1,5	28,085	1,0	(1,982)	(4)		27,315
	\$1,416) \$ 6,185	231) \$ ==		15,136 \$ 9,001	CF,	1,272	:25	4	1,393	(6,750)	1,982		80(	182)	204	(770)	315 \$
2009	(28,635) 2,716	(25,919)		15,572 8,052	1 268	1,208	2,099	1,745	717	1 (	1,8/6	32,962	643	(1,876)	174	(1,059)	31,903
20	*	S		<del>\$</del>													<del>∞</del>
2010	(24,988) \$	(12,453) \$ ==		15,644 \$ 7,994	1 216	1,725	2,360	750	1,464	1 1	2,530	33,783	260	(2,530)	1,137	(1,133)	32,650 \$
2011	(25,939) \$	(19,041) \$		14,816 \$ 8,663	1 304	1,594	2,391	530	1,293	1 (	2,842	33,542	312	(2,842)	719	(1,811)	31,731 \$
2012	(30,823) 6,593	(24,230)		14,429 10,360	1 463	1,403	2,541	437	1,643	. ;	3,726	36,209	241	(3,726)	254	(3,231)	32,978

### CITY OF KEY WEST, FLORIDA TABLE 2 CHANGES IN NET ASSETS (continued) FOR THE LAST TEN YEARS ACCRUAL BASIS (in Thousands)

		Change in net assets: Governmental activities	Business type activities	Total primary government
	ı	€9		<del>∨</del>
	2003	3,921	8,068	11,989 \$
		↔		↔
	2004	49,906	(6,634)	43,272
		€		<del>∽</del>
	2005	1,902	2,903	4,805
		€		<del>∽</del>
	2006	1,772	4,560	6,332
Ë		€		€
scal Year	2007	4,634	5,608	10,242 \$
	2008		5,415	2,084
	ı	↔		2,084 \$
	2009	4,327	1,657	5,984
	 	↔	.	<del>∨</del>
	2010	8,795	11,402	20,197
	1	€9		↔
	2011	7,603	5,087	12,690
		↔		↔
	2012	5,386	3,362	8,748

### TABLE 3

### GOVERNMENTAL ACTIVITIES TAX REVENUES BY SOURCE FOR THE LAST TEN FISCAL YEARS ACCRUAL BASIS

(in Thousands)

Fiscal	Property	Sales	ranchise and ocal Busines	Cigarette and Motor	(	Communication	1	
Year	 Taxes	 Taxes	 Taxes	Fuel Taxes		Taxes	_	Total
2003	\$ 11,172	\$ 8,032	\$ 1,024	\$ 2,017	\$	-	\$	22,245
2004	\$ 11,777	\$ 9,177	\$ 927	\$ 2,580	\$	-	\$	24,461
2005	\$ 12,476	\$ 9,048	\$ 1,655	\$ 2,548	\$	-	\$	25,727
2006	\$ 12,469	\$ 9,352	\$ 2,030	\$ 2,500	\$	-	\$	26,351
2007	\$ 15,774	\$ 9,263	\$ 2,029	\$ 2,266	\$	-	\$	29,332
2008	\$ 15,136	\$ 9,001	\$ 1,272	\$ 2,225	\$	1,882	\$	29,516
2009	\$ 15,572	\$ 8,052	\$ 1,268	\$ 2,099	\$	1,633	\$	28,624
2010	\$ 15,644	\$ 7,994	\$ 1,316	\$ 2,360	\$	1,725	\$	29,039
2011	\$ 14,816	\$ 8,663	\$ 1,394	\$ 2,391	\$	1,613	\$	28,877
2012	\$ 14,429	\$ 10,360	\$ 1,463	\$ 2,541	\$	1,610	\$	30,403

CITY OF KEY WEST, FLORIDA

TABLE 4

FUND BALANCES OF GOVERNMENTAL FUNDS
FOR THE LAST TEN FISCAL YEARS
MODIFIED ACCRUAL BASIS
(in Thousands)

Fiscal Year	2005         2006         2007         2008         2009         2010         2011         2012		\$ 2,03/ \$ 2,04/ \$ 2,3/9 \$ 2,310 \$	12,362 6,177	2,191 2,075			10	\$ 12,314 \$ 13,545 \$ 14,466 \$ 14,741 \$ 8,693 \$ 11,259 \$ 11,716 \$ 12,548	\$ 960 \$ 1,314 \$ 1,442 \$ 1,136 \$ 4,604 \$ 2,762 \$ - \$ -		13,656	5,809 8,585 11,156		36,524 41,166			2XX2
/ear	20			1								C1						*1)
Fiscal Y	·   <sub>1</sub>	1	٠ -	6				I	\$ 9 <u>9</u>	64 8		7.	6(				· •	×
1	2007	6	7,04	11,81	1	1	1		14,46	1,44		19,52	5,80	1	1	1		70.7
		€	^						↔	↔							•	,
	2006	0	7,037	10,908	1	ı	1	,	13,545	1,314		13,656	5,808	1	1		i i	20.778
		€	A						↔	€							•	,
	2005	000	2,696	9,618	1	ı	1	,	12,314	096		12,353	4,572	1	1	1	i i	17.885
		€	•						<i>\$</i>	<del>∨</del>								ſ
	2004	900	2,699	11,744	1	1	1	1	14,443 \$	1,367		7,857	5,625	1	1	1	4	14.849
			•					1	<b>₩</b>	↔								
	2003	5	7,701	10,926	1	1	1	'	13,687 \$	2,422		5,005	4,191	1	1		7	×
		€	•					1	<del>\$</del>	↔							•	9
		General Fund:	Keserved	Unreserved	Nonspendable	Committed	Assigned	Unassigned	Total general fund	All other governmental funds: Reserved	Unreserved, reported in:	Special revenue funds	Capital projects funds	Nonspendable	Restricted	Unassigned	Total all other	governmental funds

Note: Information for fiscal years 2003-2010 have not been restated for the implementation of Governmental Accounting Standards Board (GASB) Statement No. 54 classification.

# CITY OF KEY WEST, FLORIDA TABLE 5 CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS FOR THE LAST TEN FISCAL YEARS MODIFIED ACCRUAL BASIS (in Thousands)

					Fiscal Year	ear				
REVENTES	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012
Taxes	\$ 12,196	\$ 20,296	\$ 21,305 \$	21,768	\$ 24,989 \$	24,194 \$	24,271 \$	24,393 \$	23,940 \$	24,794
Licenses and permits	2,163	2,139	2,667	2,735	3,224	2,451	2,174	2,613	2,456	2,666
Intergovernmental	13,607	6,481	6,754	10,056	9,092	11,130	20,190	13,448	12,730	14,218
Payment in lieu of taxes	2,603	2,603	2,603							1
Charges for services	7,104	6,565	8,226	7,584	7,827	7,245	7,067	7,411	7,954	7,414
Fines and forfeitures	1,044	1,035	1,245	1,134	1,049	1,153	1,252	1,169	878	717
Investment earnings	509	302	701	1,436	2,194	1,944	1,745	751	530	437
Rental income	1,336	1,306	1,359	1,437	1,441	1,384	1,784	1,642	1,842	1,948
Contributions and other	263	48,488	379	050	863	575	269	304	355	426
Total revenues	40,825	89,215	45,239	46,800	50,679	50,076	58,752	51,731	50,685	52,620
EXPENDITURES:										
General government (1)	9,791	10,928	14,162	12,774	13,229	13,375	21,921	14,006	15,138	15,285
Public safety	14,857	15,995	17,895	20,014	19,113	19,089	19,198	18,873	19,982	20,560
Physical environment	72	100	212	137	236	486	238	243		,
Transportation	2,897	2,307	2,326	2,897	2,865	3,594	3,253	3,154	2,867	4,903
Economic environment	1,925	1,293	1,108	2,229	1,963	5,278	14,622	5,249	2,956	3,762
Culture and recreation	2,128	2,644	2,765	3,653	4,687	2,949	1,886	1,817	1,954	2,107
Human services	•	131	438	423	497	513	407	393	394	399
Capital outlay	5,997	51,265	3,835	2,996	2,858	3,030	4,037	6,637	4,717	4,442
Debt service:										
Principal		294	147	147	206	147	147	147	147	147
Interest	42	79	40	53	51	49	41	38	34	30
Total expenditures	37,709	85,036	42,928	45,323	45,705	48,510	65,750	50,557	48,189	51,635
Excess (deficiency) of revenues over expenditures	3,116	4,179	2,311	1,477	4,974	1,566	(866,9)	1,174	2,496	985
OTHER FINANCING SOURCES (USES):  Decocade from financing	059	1				1	1	1	1	
Transfers in Transfers out	5,277	4,162	5,732	6,272	6,032	8,498	11,674	9,176	10,153	6,182
100000000000000000000000000000000000000		(5),(5)	(1011)	(071,0)	(65)(1)	(1,5,5)	(20,02)	(6,65)	(0,0,0)	(=,;;=)
Total other financing sources (uses)	(3,294)	(1,740)	(1,405)	1,146	2,002	1,981	1,576	2,538	2,843	4,040
Net change in fund balances	\$ (178)	\$ 2,439	\$ 906 \$	3,623	\$ 6,976 \$	3,547 \$	(5,422) \$	3,712 \$	5,339 \$	5,025
Ratio of total debt service expenditures to total noncapital expenditures	0.13%	1.10%	0.48%	0.47%	%09.0	0.43%	0.30%	0.42%	0.42%	0.38%

<sup>(1)</sup> Includes judgments in the amount of (\$ 8,000,000) for 2009.

GENERAL GOVERNMENTAL EXPENDITURES (1)
For the Last Ten Fiscal Years CITY OF KEY WEST, FLORIDA

Total	28,781,072	32,823,595	35,785,500	36,090,974	37,512,958	37,168,487	46,379,636	36,752,779	38,783,769	39,258,821
ı	↔	S	∽	↔	↔	↔	↔	↔	↔	↔
Other	293,407	352,232	1,149,686	422,624	498,399	733,186	684,512	763,732	608,910	718,504
ı	↔	S	∽	∽	↔	↔	∽	↔	↔	↔
Culture and Recreation	2,124,501	2,505,438	2,406,903	2,439,103	3,680,251	2,119,775	1,781,975	1,816,544	1,953,546	2,107,099
'	↔	S	<del>∽</del>	∽	↔	S	∽	↔	S	↔
Economic Environment	148,675	2,492,250	103,300	101,500	80,500	75,875	2,546,639	154,682	70,778	136,300
-1	↔	S	∽	∽	S	↔	∽	S	↔	<del>\$</del>
ransportation	1,909,772	1,023,054	1,132,120	1,162,165	1,214,718	1,505,712	1,214,366	1,216,867	1,196,146	954,495
ΕI	↔	S	∽	∽	↔	S	∽	↔	S	↔
Physical Environment (2)	71,623	5 100,236	\$ 206,122	\$ 137,216	\$ 155,387	\$ 486,062	\$ 238,268	\$ 242,641	1	1
ı	<del>97)</del>	<del>5-)</del>	<del>9)</del>	<del>5</del>	<del>••</del>	••	<del>7</del>	•	<del>9</del>	<del>97)</del>
Public Safety	14,778,086	15,802,101	17,780,422	19,892,420	19,024,792	18,967,798	18,946,855	18,815,278	19,918,755	20,536,741
	↔	S	∽	↔	↔	↔	↔	↔	↔	↔
General Government	9,455,008	10,548,284	13,006,947	11,935,946	12,858,911	13,280,079	20,967,021	13,743,035	15,035,634	14,805,682
1	↔	S	∽	∽	↔	∽	∽	↔	∽	↔
Fiscal Year	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012

Expenditures include General Fund only.
 Effective FYE 2011, physical environment is combined with general government.

CITY OF KEY WEST, FLORIDA TABLE 7 GENERAL GOVERNMENTAL REVENUES (1) For the Last Ten Fiscal Years

Total	29,050,173	31,748,738	34,871,596	37,574,631	34,471,946	37,561,311	35,829,541	35,090,113	35,122,785
ļ	<b>↔</b> •	<del>•</del> •	€	↔	8	↔	↔	S	↔
Investment Earnings and Other	1,880,122	1,864,706	2,600,679	2,839,013	2,694,967	2,498,370	2,067,223	2,070,218	2,141,274
ı	<del>↔</del> •	<del>•</del> •	↔	↔	8	↔	↔	S	↔
Fines and Forfeitures	1,000,347	1,221,735	1,092,883	916,443	1,030,830	1,013,421	1,037,696	777,369	672,932
ı	<b>↔</b> •	<del>)                                    </del>	∽	↔	↔	↔	8	8	↔
Charges for Services	7,103,614	6,908,916	6,504,436	6,794,871	6,141,451	6,195,123	6,357,337	6,919,115	6,619,211
ı	<b>↔</b> •	<del>•</del> •	∽	↔	↔	↔	↔	8	↔
Inter- governmental	4,706,826	5,534,231	8,160,794	6,801,001	5,756,244	8,573,429	6,706,639	6,670,741	7,164,507
- July	<del>∽</del> •	<del>)</del>	∽	↔	↔	↔	8	8	↔
Licenses and Permits	2,163,112	2,136,922	2,734,730	3,223,910	2,451,347	2,174,363	2,613,092	2,455,786	2,666,151
ı	<del>∽</del> •	<del>) 6</del>	↔	↔	↔	↔	↔	↔	↔
Taxes	12,196,152	13,551,986	13,778,074	16,999,393	16,397,107	17,106,605	17,047,554	16,196,884	15,858,710
I	<del>∽</del> •	<del>•</del>	↔	↔	↔	↔	↔	8	↔
Fiscal Year	2003	2005	2006	2007	2008	2009	2010	2011	2012

(1) Revenues include General Fund only.

### CITY OF KEY WEST, FLORIDA TABLE 8

### PROPERTY TAX LEVIES AND COLLECTIONS For the Last Ten Fiscal Years

Fiscal Year	 Tax Levy	 Current Tax	Percent of Levy	 Collections Delinquent Tax	 Total Tax	Percent of Levy
2003	\$ 11,482,644	\$ 11,145,859	97.1	\$ 22,652	\$ 11,168,511	97.3
2004	\$ 11,812,058	\$ 11,354,751	96.1	\$ 12,724	\$ 11,367,475	96.2
2005	\$ 12,248,266	\$ 11,901,020	97.2	\$ -	\$ 11,901,020	97.2
2006	\$ 12,146,013	\$ 11,752,575	96.8	\$ -	\$ 11,752,575	96.8
2007	\$ 15,448,634	\$ 14,970,043	96.9	\$ -	\$ 14,970,043	96.9
2008	\$ 14,927,005	\$ 14,299,402	95.8	\$ 46,791	\$ 14,346,193	96.1
2009	\$ 15,273,933	\$ 14,680,697	96.1	\$ 21,279	\$ 14,701,976	96.3
2010	\$ 15,222,849	\$ 14,789,792	97.2	\$ 42,251	\$ 14,832,043	97.4
2011	\$ 14,414,157	\$ 13,995,804	97.1	\$ 60,960	\$ 14,056,764	97.5
2012	\$ 14,224,211	\$ 13,643,432	95.9	\$ 75,797	\$ 13,719,229	96.4

Note: Fiscal year information presented above is for the previous calendar year for the tax levy.

Source: Monroe County Tax Collector and Finance Department.

### TABLE 9

### ASSESSED AND ESTIMATED VALUE OF TAXABLE PROPERTY For the Last Ten Fiscal Years (In Thousands)

Fiscal Year	Real Property Assessed Value	_	Personal Property Assessed Value	Exemptions Allowed for Real/Personal Property	_	Total Net Assessed Value	Total Direct Tax Rate	_	Total Net Estimated True Value	Ratio Net Assessed to True Value
2003	\$ 5,873,413	\$	326,466	\$ 2,836,850	\$	3,363,029	3.1612	\$	3,363,029	1.0
2004	\$ 6,290,554	\$	321,668	\$ 2,631,664	\$	3,980,558	2.9815	\$	3,980,558	1.0
2005	\$ 6,752,625	\$	318,063	\$ 2,730,286	\$	4,340,402	2.6003	\$	4,340,402	1.0
2006	\$ 9,273,128	\$	322,287	\$ 4,236,380	\$	5,359,035	2.0863	\$	5,359,035	1.0
2007	\$ 10,718,386	\$	360,504	\$ 4,227,713	\$	6,851,177	2.3034	\$	6,851,177	1.0
2008	\$ 12,301,233	\$	369,917	\$ 4,208,873	\$	8,462,277	2.0354	\$	8,462,277	1.0
2009	\$ 11,507,171	\$	375,730	\$ 5,182,044	\$	6,700,857	2.2794	\$	6,700,857	1.0
2010	\$ 10,347,911	\$	371,594	\$ 4,894,185	\$	5,825,320	2.6414	\$	5,825,320	1.0
2011	\$ 8,706,431	\$	368,616	\$ 4,101,589	\$	4,973,458	2.9132	\$	4,973,458	1.0
2012	\$ 8,826,945	\$	360,634	\$ 4,218,770	\$	4,968,809	2.8627	\$	4,968,809	1.0

Note: Fiscal year information presented above is for the previous calendar year for the tax levy.

Source: Property Appraiser, Monroe County, Florida.

### **TABLE 10**

### PROPERTY TAX RATES DIRECT AND OVERLAPPING GOVERNMENTS

For the Last Ten Fiscal Years

			South	Florida								
			Florida	Keys								
			Water	Mosquito								
City of	Monroe	School	Management	Control								
Key West	County	Board	<b>District</b>	<b>District</b>	<u>Other</u>	<b>Total</b>						
3.1612	3.9455	4.7130	0.2840	0.6641	0.4130	13.1808						
2.9815	3.5238	4.4220	0.2840	0.6641	0.4130	12.2884						
2.6003	3.1736	3.9320	0.2840	0.6090	0.4130	11.0119						
2.0863	2.8001	3.3820	0.2840	0.6090	0.4130	9.5744						
2.3034	2.5609	3.0610	0.2840	0.5505	0.4130	9.1728						
2.0354	2.2656	2.9460	0.2549	0.4175	0.3691	8.2885						
2.2794	2.6883	2.9220	0.2549	0.3798	0.3691	8.8935						
2.6414	3.0837	3.3870	0.2549	0.4262	0.3691	10.1623						
2.9132	3.3445	3.8235	0.2549	0.4596	0.3691	11.1648						
2.8627	3.3470	3.5650	0.1785	0.4836	0.2578	10.6946						
	3.1612 2.9815 2.6003 2.0863 2.3034 2.0354 2.2794 2.6414 2.9132	Key West         County           3.1612         3.9455           2.9815         3.5238           2.6003         3.1736           2.0863         2.8001           2.3034         2.5609           2.0354         2.2656           2.2794         2.6883           2.6414         3.0837           2.9132         3.3445	City of Key West         Monroe County         School Board           3.1612         3.9455         4.7130           2.9815         3.5238         4.4220           2.6003         3.1736         3.9320           2.0863         2.8001         3.3820           2.3034         2.5609         3.0610           2.0354         2.2656         2.9460           2.2794         2.6883         2.9220           2.6414         3.0837         3.3870           2.9132         3.3445         3.8235	City of Key West         Monroe County         School Board         Management District           3.1612         3.9455         4.7130         0.2840           2.9815         3.5238         4.4220         0.2840           2.6003         3.1736         3.9320         0.2840           2.0863         2.8001         3.3820         0.2840           2.3034         2.5609         3.0610         0.2840           2.0354         2.2656         2.9460         0.2549           2.2794         2.6883         2.9220         0.2549           2.6414         3.0837         3.3870         0.2549           2.9132         3.3445         3.8235         0.2549	City of Key West         Monroe County         School Board         Florida Water Management District         Keys Mosquito Control District           3.1612         3.9455         4.7130         0.2840         0.6641           2.9815         3.5238         4.4220         0.2840         0.6641           2.6003         3.1736         3.9320         0.2840         0.6090           2.0863         2.8001         3.3820         0.2840         0.6090           2.3034         2.5609         3.0610         0.2840         0.5505           2.0354         2.2656         2.9460         0.2549         0.4175           2.2794         2.6883         2.9220         0.2549         0.3798           2.6414         3.0837         3.3870         0.2549         0.4262           2.9132         3.3445         3.8235         0.2549         0.4596	City of Key West         Monroe County         School Board         Management District         Control District         Other           3.1612         3.9455         4.7130         0.2840         0.6641         0.4130           2.9815         3.5238         4.4220         0.2840         0.6641         0.4130           2.6003         3.1736         3.9320         0.2840         0.6090         0.4130           2.0863         2.8001         3.3820         0.2840         0.6090         0.4130           2.3034         2.5609         3.0610         0.2840         0.5505         0.4130           2.0354         2.2656         2.9460         0.2549         0.4175         0.3691           2.2794         2.6883         2.9220         0.2549         0.3798         0.3691           2.6414         3.0837         3.3870         0.2549         0.4596         0.3691           2.9132         3.3445         3.8235         0.2549         0.4596         0.3691						

Note: Fiscal year information presented above is for the previous calendar year for the tax levy.

The property tax rates above (all inclusive) do not have a debt service millage component.

Note (1): Overlapping rates are those of local and county governments that apply to property owners within the City of Key West, Florida.

Also Note: Tax rates shown above are per \$1,000 of assessed valuation.

Source: Monroe County Tax Collector.

CITY OF KEY WEST, FLORIDA
TABLE 11
PRINCIPAL TAXPAYERS
CURRENT YEAR AND NINE YEARS AGO

		2012		Percent of Total	2003		Percent of Total
Name of Taxpayer	Type of Business	Assessed Value	Rank	Assessed Valuation	Assessed Value	Rank	Assessed Valuation
Galleon Condominium Assoc. Inc.	Condominium	\$ 61,624,532	_	1.24	· ·	,	ı
Hyatt Vacation Management	Timeshare	47,756,685	2	0.96	·	ı	ı
City of Key West	Municipality - Marina	47,029,669	3	0.95	,	ı	1
Windward Point	Resort Hotel	46,532,794	4	0.94	1	1	1
SH5 LTD	Condominium	43,382,715	2	0.87	•		
Southernmost Beach LP	Resort Hotel	32,582,337	9	99.0	25,929,378	2	0.77
Tannex Development Corp.	Condominium	30,638,726	7	0.62	1		
JLW Key West 1 LLC	Hotel	25,952,122	∞	0.52	1	1	1
Casa Marina	Resort Hotel	25,565,874	6	0.51	57,302,161	1	1.70
Spottswood Partners II LTD	Resort Hotel	23,875,401	10	0.48	1	1	
Hilton Resorts and Marina	Resort Hotel	•	1	1	38,857,543	2	1.16
Pier House	Resort Hotel	•	1	1	29,358,197	$\kappa$	0.87
Sheraton Suites	Resort Hotel	1	,	1	27,720,848	4	0.82
Bellsouth (Southern Bell)	Utility		1	ı	24,324,260	9	0.72
Holiday Inn	Resort Hotel	1	ı	ı	22,053,094	7	99.0
Reach	Resort Hotel	1	1	ı	22,045,307	∞	99.0
Ocean Key House	Resort Hotel	1	ı	1	20,242,234	6	09.0
Hyatt Equities	Resort Hotel	1	ı	1	20,033,365	10	09.0
	Totals	\$ 384,940,855		7.75	\$ 287,866,387		8.56

Source: Property Appraiser, Monroe County, Florida.

RATIOS OF OUTSTANDING DEBT BY TYPE For the Last Ten Fiscal Years CITY OF KEY WEST, FLORIDA TABLE 12

Debt per Capita	1,873	1,807	1,771	1,840	1,821	1,767	1,630	1,515	1,443	1,489
	↔	\$	\$	\$	\$	\$	\$	\$	\$	<b>↔</b>
Population (2)	25,811	26,215	25,811	23,935	23,262	23,024	23,922	24,649	24,626	24,909
Percentage of Personal Income (2)	5.04%	4.72%	N/A	7.08%	7.00%	5.52%	4.94%	4.46%	4.00%	4.25%
Total Oustanding Debt	48,334,061	47,377,438	45,702,848	44,036,295	42,362,199	40,678,588	38,988,688	37,344,805	35,546,892	37,087,213
ı	8	↔	↔	↔	↔	↔	↔	↔	↔	↔
Note Payable Business-type Activities	5,055,417	4,852,719	4,643,338	4,427,054	4,203,640	3,972,861	3,734,474	3,488,227	3,233,862	2,971,112
	↔	↔	↔	↔	↔	↔	↔	↔	↔	↔
Revenue Bonds (1) Business-type Activities	40,778,644	40,318,837	39,000,687	37,697,927	36,393,853	35,091,912	33,787,457	32,536,880	31,140,391	33,090,521
1 1	↔	8	↔	↔	↔	↔	↔	↔	↔	<del>♦</del>
Note Payable Governmental Activities	2,500,000	2,205,882	2,058,823	1,911,314	1,764,706	1,613,815	1,466,757	1,319,698	1,172,639	1,025,580
5	↔	S	8	8	↔	↔	↔	↔	↔	<del>\$</del>
Fiscal Year	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012

Presented net of original issuance discounts, premiums and applicable gains (losses) on early retirement. Personal income and population is disclosed on table 17.

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Details regarding the City's outstanding debt can be found in the notes to the financial statements.

Note:

### **TABLE 13**

### RATIO OF NET GENERAL OBLIGATION BONDED DEBT TO ASSESSED VALUE AND NET GENERAL OBLIGATION BONDED DEBT PER CAPITA For the Last Ten Fiscal Years

Fiscal Year	Population (1) (a)	_	Net Assessed Value (2) (000's) (b)	Gross General Obligation Bonded Debt (3) (c)	Debt Service Monies Available (d)	Net General Obligation Bonded Debt (c)-(d)	Ratio of Net General Obligation Bonded Debt to Assessed Value (c-d)/(b)	Net General Obligation Bonded Debt Per Capita (c-d)/(a)
2003	25,811	\$	3,363,029	-	-	-	-	-
2004	26,215	\$	3,980,558	-	-	-	-	-
2005	25,811	\$	4,340,402	-	-	-	-	-
2006	23,935	\$	5,359,035	-	-	-	-	-
2007	23,262	\$	6,851,177	-	-	-	-	-
2008	23,024	\$	8,462,277	-	-	-	-	-
2009	23,922	\$	6,700,857	-	-	-	-	-
2010	24,649	\$	5,825,320	-	-	-	-	-
2011	24,626	\$	4,973,458	-	-	-	-	-
2012	24,909	\$	4,968,809	-	-	-	-	-

- (1) Source: Key West Chamber of Commerce and Bureau of Labor Statistics, University of Florida.
- (2) Figures are from Table 9 of this Statistical Section.
- (3) Gross bonded debt amount here excludes revenue bonds.

### **TABLE 14**

### RATIO OF ANNUAL DEBT SERVICE EXPENDITURES FOR GENERAL OBLIGATION BONDED DEBT

### TO TOTAL GENERAL GOVERNMENTAL EXPENDITURES (1) For the Last Ten Fiscal Years

Fiscal Year	Principal	Interest	Total Debt Service	 Total General Expenditures	Ratio of Debt Service to Total General Expenditures
2003	-	-	-	\$ 28,781,072	-
2004	-	-	-	\$ 32,823,595	-
2005	-	-	-	\$ 35,785,500	-
2006	-	-	-	\$ 36,090,974	-
2007	-	-	-	\$ 37,512,958	-
2008	-	-	-	\$ 37,168,487	-
2009	-	-	-	\$ 46,379,636	-
2010	-	-	-	\$ 36,752,779	-
2011	-	-	-	\$ 38,783,769	-
2012	-	-	-	\$ 39,258,821	-

- (1) Gross bonded debt service here excludes debt service on revenue bonds.
- (2) General expenditures include General Fund only.

### **TABLE 15**

### COMPUTATION OF DIRECT AND ESTIMATED OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT

**September 30, 2012** 

			Applica of K	able to Ley W	•
Direct debt:	_	Debt Outstanding	Percentage	_	Amount
City of Key West (1)	\$	1,025,580	100.00%	\$	1,025,580
Estimated overlapping debt: Monroe County, District School Board (2)	_	49,427,000	26.48% (	3) _	13,090,153
Total ad valorem tax supported debt	\$_	50,452,580		\$_	14,115,733
Ratios:					
Overall debt to 2012 taxable valuation					0.28%
Overall debt per capita				\$	567

- (1) City of Key West direct debt does not include revenue bonds.
- (2) Monroe County School Board debt is as of June 30, 2012, and does not include revenue bonds.
- (3) Overlapping debt percentage was determined by a ratio of the assessed value of property subject to taxation in the City of Key West to the total assessed value of property subject to taxation in the overlapping unit.

### **TABLE 16**

### REVENUE BOND COVERAGE SANITARY SEWER SYSTEM FUND

For the Last Ten Fiscal Years (In Thousands)

Fiscal	]	Gross Revenues	0	Cost of peration and aintenance	Net Revenue Available for Debt			Debt	t Service R	equir	ements (3)	
Year	. <u> </u>	(1)	_	(2)	Service	_I	Principal	_	Interest	_	Total	Coverage
2003	\$	10,588	\$	6,448	\$ 4,140	\$	575	\$	1,732	\$	2,307	1.79
2004	\$	10,503	\$	7,227	\$ 3,276	\$	885	\$	1,132	\$	2,017	1.62
2005	\$	10,499	\$	6,275	\$ 4,224	\$	895	\$	1,115	\$	2,010	2.10
2006	\$	12,062	\$	5,409	\$ 6,653	\$	915	\$	1,110	\$	2,025	3.29
2007	\$	11,659	\$	5,516	\$ 6,143	\$	935	\$	1,079	\$	2,014	3.05
2008	\$	11,886	\$	5,720	\$ 6,166	\$	950	\$	1,060	\$	2,010	3.07
2009	\$	11,755	\$	5,722	\$ 6,033	\$	975	\$	1,039	\$	2,014	3.00
2010	\$	11,839	\$	6,037	\$ 5,802	\$	1,000	\$	1,013	\$	2,013	2.88
2011	\$	12,793	\$	5,833	\$ 6,960	\$	1,030	\$	985	\$	2,015	3.45
2012	\$	11,684	\$	5,403	\$ 6,281	\$	1,060	\$	1,037	\$	2,097	3.00

- (1) Gross revenues exclude impact fees, connection fees and federal and state grants.
- (2) Total operating expenses exclude payments in lieu of taxes, depreciation and amortization, principal, interest expense, and gain (loss) on the disposal of capital assets.
- (3) Debt service shown above includes principal and interest of refunded bonds only (Series 2003 and 2012).

### TABLE 17 DEMOGRAPHIC STATISTICS For the Last Ten Fiscal Years

Fiscal Year	Population (1)	Per Capita ncome (1)	(i -	Total Personal Income in thousands) (1)	Median Age (1)	Education Level (2)	Public School Enrollment (2)	Unemployment Rate (3)
2003	25,811	\$ 27,966	\$	958,401	39	N/A	4,056	2.3%
2004	26,215	\$ 40,203	\$	1,003,682	N/A	N/A	N/A	N/A
2005	25,811	\$ N/A	\$	N/A	N/A	N/A	N/A	N/A
2006	23,935	\$ 26,316	\$	622,310	39	N/A	4,056	2.6%
2007	23,262	\$ 26,316	\$	604,812	39	N/A	4,038	2.8%
2008	23,024	\$ 32,662	\$	736,768	43	N/A	3,868	4.3%
2009	23,922	\$ 33,549	\$	789,426	43	N/A	3,791	6.8%
2010	24,649	\$ 34,174	\$	838,066	44	N/A	3,792	7.2%
2011	24,626	\$ 36,086	\$	888,654	42	N/A	3,823	6.2%
2012	24,909	\$ 35,074	\$	873,658	42	N/A	4,023	4.5%

(1) Sources: Key West Chamber of Commerce and Bureau of Labor Statistics, University of Florida.

(2) Source: Monroe County School Board.

(3) Source: Florida Department of Labor and Employment Security, Bureau of Labor. Market information was calculated by calendar year.

N/A: Not available.

### CITY OF KEY WEST, FLORIDA TABLE 18 PRINCIPAL EMPLOYERS\*

	2012	2007
Employer	Employees	<b>Employees</b>
Public Sector:		
	2.021	1.200
US Armed Forces	2,931	1,269
Monroe County Schools	1,047	1,362
Monroe County Sheriff's Office	592	539
Monroe County Government	531	810
City of Key West	448	516
Florida Keys Aqueduct Authority	255	273
Florida Keys Community College	125	225
Keys Energy Services	136	163
Private Sector:		
Ocean Reef Club (500 to 600 year round)	904	1,000
Health Management Associations	688	700
Publix	430	392
Historic Tours of America	300	350
Casa Marina Resort / Reach Resort	275	300
Cheeca Lodge	249	300
Spottswood Properties	184	N/A
First State Bank of the Keys	180	208

<sup>\*</sup> Employer information including percent of total employment was not available, this data is for Monroe County as no information for the City of Key West was available.

Note: Data prior to 2007 is not available.

### PROPERTY VALUE AND CONSTRUCTION

For the Last Ten Fiscal Years (Dollars in Thousands)

		Pro	perty Value (	<b>(1)</b>		Consti	ructio	on (2)
Fiscal Year	 Real/ Personal Property Assessed Value		Exemptions Allowed for Real/ Personal Property	_	Total Net Assessed Value	Number of Permits	_	Value
2003	\$ 6,199,879	\$	2,836,850	\$	3,363,029	6,484	\$	86,694
2004	\$ 6,612,222	\$	2,631,664	\$	3,980,558	6,012	\$	67,899
2005	\$ 7,070,688	\$	2,730,286	\$	4,340,402	5,306	\$	96,236
2006	\$ 9,595,415	\$	4,236,380	\$	5,359,035	7,003	\$	149,062
2007	\$ 11,078,890	\$	4,227,713	\$	6,851,177	7,529	\$	168,984
2008	\$ 12,671,150	\$	4,208,873	\$	8,462,277	4,971	\$	23,721
2009	\$ 11,882,901	\$	5,182,044	\$	6,700,857	4,215	\$	16,389
2010	\$ 10,719,505	\$	4,894,185	\$	5,825,320	4,297	\$	43,322
2011	\$ 9,075,047	\$	4,101,589	\$	4,973,458	4,504	\$	35,013
2012	\$ 9,187,579	\$	4,218,770	\$	4,968,809	5,124	\$	50,543

<sup>(1)</sup> Figures here are derived from Table 9 of this Statistical Section.

<sup>(2)</sup> Source: City of Key West Building and Zoning Department.

### **OPERATING INDICATORS BY FUNCTION/PROGRAM**

### For the Last Ten Fiscal Years

Function/Program	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012
General government:										
Building permits issued	6,012	5,306	7,003	7,529	4,971	4,215	4,215	4,297	4,504	5,124
Building inspections performed	9,186	11,546	10,169	10,622	12,547	11,275	7,392	8,128	9,606	10,264
Occupational licenses	8,321	9,224	8,824	9,031	8,673	8,990	9,072	8,296	9,778	11,189
Fire:										
Emergency responses	*	1,962	2,417	1,925	1,935	2,160	1,206	2,613	2,269	2,274
Inspections	*	523	514	986	1,844	1,440	779	2,481	2,430	2,452
Police:										
Physical arrests	2,119	2,053	1,979	1,801	1,101	2,031	2,166	2,075	2,115	2,265
Parking violations	42,151	38,081	49,260	47,036	48,820	48,312	46,893	37,047	30,830	31,172
Traffic violations	4,708	6,501	9,109	6,030	6,409	5,040	4,331	4,313	4,450	3,956
Cemetery:										
Burials	*	104	120	123	113	95	86	124	129	87
Sewer:										
Average daily flow										
(millions of gallons per day)	5	4	5	5	5	4	4	4	4	4
Solid Waste:										
	57,144	59,907	60,799	62,729	55,624	58,296	50,594	45,402	55,624	47,055
Refuse annually tons	2,344	2,045	2,122	1,894	2,095	2,484	2,517	3,607	2,095	3,656
Recycle annual in tons	2,344	2,043	2,122	1,094	2,093	2,464	2,317	3,007	2,093	3,030
Marinas: Key West Bight:										
Diesel gallons pumped	232,552	364,884	380,446	270,702	429,871	354,378	349,664	315,515	311,677	230,161
Gas gallons pumped	232,332 *	79,008	123,372	116,432	122,633	79,114	78,872	63,058	106,071	116,461
Transient customers	1,053	1,392	1,297	1,108	1,202	1,436	986	1,011	1,284	1,520
	1,033	1,392	1,297	1,100	1,202	1,430	200	1,011	1,204	1,320
Ferry terminal:										
Boat landings	**	*	*	435	431	508	393	479	464	349
Passenger disembarkments	**	*	88,820	81,709	96,796	85,134	148,300	144,617	154,821	146,362
Diesel gallons pumped	**	283,471	280,267	153,849	447,104	412,360	137,631	81,807	141,355	117,055
Garrison Bight:										
Transient customers	388	*	338	431	586	496	396	362	384	369
Mooring field monthly permits	39	61	66	38	49	49	165	76	332	96
Ramp usage	4,469	4,059	4,217	5,202	4,951	4,437	4,879	4,142	5,307	4,662
Cars parked overnight	4,786	4,710	5,475	6,238	5,787	5,050	N/A	N/A	N/A	N/A
Transportation:										
Cruiseship passengers	*	897,551	1,008,076	859,089	831,063	733,910	862,043	804,845	852,673	832,900
Sidewalks repaired/replaced	*	*	37,887	53,196	19,535	36,296	61,719	107,243	56,725	98,590

<sup>\*</sup> Incomplete data

<sup>\*\*</sup> Ferry Terminal Opened in 2004

### **TABLE 21**

### CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM

### For the Last Ten Fiscal Years

Function/Program	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012
Fire:										
Fire Stations	3	3	3	3	3	3	3	3	3	3
Engines	6	6	6	6	6	7	7	7	7	7
Aerial	1	1	1	1	1	1	1	1	1	1
Light duty rescue	0	1	1	1	1	1	1	1	1	1
Police:										
Stations	1	1	1	1	1	1	1	1	1	1
Patrol Units	96	100	100	100	98	89	105	95	115	115
Parking enforcement units	7	7	7	7	7	7	7	7	7	7
Parks and Recreation:										
Acreage	69.25	69.25	69.25	69.25	69.25	69.25	69.25	69.25	69.25	69.25
Playgrounds	2	2	2	3	3	3	3	3	3	3
Baseball/softball diamonds	7	7	7	7	7	7	7	7	7	7
Soccer/football fields	4	4	4	4	4	4	4	4	4	4
Basketball courts	5	5	5	5	5	5	5	5	5	5
Pools	1	1	1	1	1	1	1	1	1	1
Sewer:										
Length of system	58	58	58	58	58	58	58	58	58	58
Plant daily capacity										
(millions of gallons per day)	10	10	10	10	10	10	10	10	10	10
Storm Water:										
Length of system	11	11	11	11	11	11	11	11	11	11
Key West Bight:										
Slips:										
Transient slips	79	84	85	90	92	92	92	92	92	92
Commercial slips	45	43	43	43	42	42	42	42	42	42
Other slips	25	22	21	16	15	15	15	15	15	15
Fuel capacity (gallons):										
Gasoline	4,000	10,000	10,000	10,000	10,000	10,000	10,000	10,000	10,000	10,000
Diesel	12,000	20,000	20,000	20,000	20,000	20,000	20,000	20,000	20,000	20,000
Leasable retail space:										
(square feet)	78,266	75,723	88,728	88,164	86,938	86,407	86,407	86,407	86,407	86,407
Ferry Terminal:	4	4	4	4	4	4	4	4	4	4
Commercial slips	4	20,000	4	4	20,000	4	4	4	20,000	20,000
Diesel capacity (gallons)	20,000	20,000	20,000	20,000	20,000	20,000	20,000	20,000	20,000	20,000
Garrison Bight:	,-	4.5	25	2.5	2-	20	20	20	20	
Transient slips	47	47	29	35	35	29	29	29	29	29
Live aboard/pleasure	136	136	154	145	146	148	148	148	148	148
Other slips	37	37	37	40	39	43	43	43	43	43
Mooring field	81	149	149	149	149	149	149	149	149	149
Transportation:	4-	4.5	4.5	4.5		4-	4-	4-	4.5	
Number of buses	15	15	15	15	15	17	17	17	16	16
Cruise ports	3	3	3	3	3	3	3	3	3	3
Ferry terminals	0	1	1	1	1	1	1	1	1	1

TABLE 22
FULL-TIME EQUIVALENT CITY EMPLOYEES BY FUNCTION/PROGRAM
For the Last Ten Fiscal Years CITY OF KEY WEST, FLORIDA

2012						29	448
2011	<i>v</i> 4	76 33 77	34	18 1 4	. 4 4 2 10 10 10 10 10 10 10 10 10 10 10 10 10	35	452
2010	<b>ν</b> 4	78	29	171 4	4 7 0 1	40 6 31	456
2009	so so					24 7 + 4 4 + 4	477
2008	900	82 33	30	3 2 8	7 7 12 12	44 6 44	497
2007	5 2	79 39	36	26 26 14	9 3	39 5 41	516
2006	5 2	81 35	34	23 23 16	9 3 12	26 5 40	501
2005	5 2	84 35	36	23	9 2 11	25 6	494
2004	5 N	83 35	33	23 23 11	10	23	496
2003	v 0	86 35	32 133	22 22 11	18 - 34	22 _ 29	502
	City Commission City Management	and other Recreation	Public Works Police protection	Building Capital Roads and Sidewalks	Sewer Stormwater Solid waste	Recreation marinas Redevelopment Transportation	Total